

# **SOLENT LEP**



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# **Executive Summary**

#### **EXECUTIVE SUMMARY**

Solent Local Enterprise Partnership (LEP) and the Solent Local European Structural and Investment Fund sub-Committee 2014-2020 have been given strategic responsibility for the delivery of €42.9m (£33.4m¹) of European Social Fund (ESF) and European Regional Development Fund (ERDF) funding over the 2014 − 2020 period, alongside €1.65m (£1.4m) from the European Agricultural Fund for Rural Development (EAFRD). This European Structural & Investment Funds (ESIF) Strategy forms part of a wider local growth plan for the Solent LEP area. It sets out: how Solent intends to invest European Union (EU) growth funds in the area; how this will contribute to our ambitions for local economic growth; the rationale for our proposed investments; how the Strategy will be delivered; and the anticipated impact. The Solent European Structural and Investment Fund Strategy 2014-2020 was published in May 2014. At the time, the UK Government was still in negotiations with the European Commission (EC) to agree the Operational Programmes for the strategy funds. With the Operational Programmes finalised, the Solent ESIF Strategy needs to be up-dated to take account of the allocations², targets and outputs for each fund alongside the agreed programme governance. Activities as set out in previously published Strategies remain substantively unchanged. The Solent ESIF sub-committee will be guided by the three Managing Authorities (MAs) in respect of the process for and timings of future revisions to the Activities to be supported by the ESIF strategy during the life time of the 2014-2020 programme.

In order to maximise the impact of the ESIF funds on the Solent economy, it is essential that the ESIF funds work in support of our overall growth ambitions and are aligned with existing and planned private and public sector investments. Thus, the overarching driver for this Strategy is *Transforming Solent - Solent Strategic Economic Plan*.

Transforming Solent sets out a plan for sustainable growth which will see us build on our strengths, and work together towards an ambitious vision. We believe that it holds the key to successfully growing the Solent area in the period ahead, and can place us on a new growth trajectory. Transforming Solent recognises and builds on our strengths, harnesses drivers for growth and addresses the barriers that will constrain Solent's contribution to the UK economy if left un-tackled.

The vision set out in *Transforming Solent* is to create an environment that will generate employment and private sector investment in the Solent. It will assist this globally-competitive area to reach its full potential, enabling existing businesses to grow, become more profitable and to be greener. It will enable the creation of new businesses, attract new businesses to the region, support strategic clusters, deliver export-led growth, and generate high value employment, whilst also supporting areas that are economically vulnerable and reducing high levels of welfare dependency.

Alongside the *Transforming Solent* strategy, the content of our ESIF Strategy has also been driven by:

- extensive consultation with stakeholders, involving more than 223 organisations;
- an extensive evidence base, which identifies the needs and priorities of the area and the activities that will have most impact;
- existing commitments and plans (e.g. City Deal);

<sup>&</sup>lt;sup>1</sup> At exchange rate of 0.78 February 2016

<sup>&</sup>lt;sup>2</sup> Note these are notional allocations as the Managing Authorities have overall responsibility for programme spend

- our local growth deal aspirations;
- our productivity supplement<sup>3</sup>
- EU requirements, as articulated in the guidance from the Government.

Our proposals build on the considerable strengths of the Solent area. Solent LEP has secured cross-partner support for a strategic focus on the Marine and Maritime sectors (including the key sub-sectors of marine engineering, renewable technologies, life sciences, logistics, shipping, marine leisure and boat building) which we believe are critical to maximising the impact of ESIF funding in this economy. Building on a detailed understanding of the drivers and barriers to growth in Solent, we have sought to capitalise on our locational and competitive advantages, addressing the European Commission's 'smart specialisation' agenda.

Whilst investment in Marine and Maritime is critical, we also recognise the importance of investing in emerging and high-growth sectors and the role that employment-rich businesses play in linking local people to local growth and jobs.

Solent LEP has already succeeded in stimulating local growth, attracting over £18 million through the Growing Places fund, £24 million through the Regional Growth Fund and the Enterprise Zone in the Gosport peninsula. The Southampton and Portsmouth City Deal<sup>4</sup>, agreed in November 2013, will unlock £953 million of investment into the Southampton and Portsmouth areas, creating more than 17,000 jobs. The Solent LEP has secured £151.9m Government investment via the Growth Deal, to promote economic growth, by investing in high profile strategic projects to enable housing growth and enhance transport connections between the cities and across the area. These interventions, combined with ESIF investments, will allow partners in Solent to deliver a long-term growth plan for the area, based on its economic realities and needs. We recognise the role of our ESIF Strategy as a key contributor to this wider local growth plan, and have focused it to maximise local synergies, whilst at the same time delivering the national and European priorities.

In the period to 2020 we will create an additional 15,500 new jobs in the Solent LEP area and achieve GVA growth of 3%. In addition to current forecasts, we aim to increase GVA per capita by £3,000 per head; to increase employment rates to 80% from the current 78%; and to improve economic activity rates from 80% to 81%. We aim to raise the business birth rate from 3.6% to 4.1% (creating 1,000 new businesses) and to improve the business survival rate<sup>5</sup> from 61.4% to 62.5%. We aim to raise the proportion of the population with qualifications at Level 4<sup>6</sup> and above to 36% of the working age population from the current 32%, and to raise the education attainment rates to above the UK average. Finally, we aim to increase inward investment into Solent, attracting at least 5% of FDI projects entering the UK; and to improve productivity (GDP per head) closer to the South East average. In doing this, we will also seek to maximise value for money from key public sector investments, focusing on areas that are economically vulnerable and linking local people to jobs through effective procurement processes that leverage private sector investment in skills and employment. To achieve this, there is a need to make the best use of the area's outstanding assets of highly-skilled people, world-class businesses, outstanding Further and Higher Education (FE and HE), the natural environment and a good quality of life.

We recognise that full employment and social inclusion are both critical to achieving a sustainable and vibrant Solent that supports innovation and attracts inward investment. It is vital therefore that local people both contribute to and

³ http://solentlep.org.uk/uploads/documents/Solent\_LEP\_Productivity\_and\_Growth\_Supplement\_WEB\_VERSION.pdf

<sup>&</sup>lt;sup>4</sup> https://www.gov.uk/government/publications/city-deal-southampton-and-portsmouth.

<sup>&</sup>lt;sup>5</sup> Three- year business survival rate, equivalent to an extra 1,000 businesses.

<sup>&</sup>lt;sup>6</sup> An additional 37,000 people.

benefit from future growth. Thus, whilst there is an emphasis in this Strategy on innovation and higher-level skills, we link this to delivering the education, training, skills and employment support required to tackle social exclusion and worklessness. The Strategy is structured to deliver multiple pathways, with a range of outreach activities, entry levels, progression opportunities into both supported and unsupported employment, traineeships, Apprenticeships, graduate placement and higher-level training opportunities. The Strategy also seeks to build the social capital of the Solent LEP area through community grants and intermediate labour market measures which connect individuals and communities to opportunities in the wider economy.

# **Table 1: Solent EU Investment Framework**

Table 1, below provides an overview of the three ESIF Growth Funds for the Solent area, including the allocations and current arrangements for sources of match-funding and delivery routes.

European Regional Development Fund Investments	Activity	Investment Priority	EU Funding (Euros)	Call Type
Priority Axis 1 - Promoting Research & Innovation	Solent Innovation Grants & Outreach	1a, 1b	4,872,824	Open Call
Priority Axis 3 - Enhancing the competitiveness of SMEs	Enhanced Business Support & Grants	3a, 3c, 3d	12,006,901	Open Call
Priority Axis 4 - Supporting the shift towards a Low Carbon Economy	Building Solent's Low Carbon Economy	4a 4b, 4c,& 4f	5,081,053	Open Call
	ERDF Allocat	ion for the Solent	21,960,778	
European Social Fund Investments	Activity	Investment Priority	EU Funding (Euros)	Call Type
Priority Axis 1 - Investment Priority 1.1 Access to employment for jobseekers and inactive people	Support for Unemployed Adults	1.1	5,550,911	SFA Opt-in
Priority Axis 1 - Investment Priority 1.2 Sustainable integration into the labour market of young people	Supporting young people - Information Advice & Guidance	1.2	2,648,869	SFA Opt-in
	Supporting young people - Enhanced Traineeships		2,040,003	
Priority Axis 1 Investment Priority 1.4 Active inclusion	Community Grants	1.4	1,768,749	Open Call
	The Solent Jobs Pilot	1.4	4,161,763	Open Call & Big Lottery opt-in
Priority Axis 2 Investment Priority 2.1	Employer Responsive Skills	2.1	E 650 367	SFA Opt-in
Lifelong learning, upgrading skills & competences and promoting flexible pathways	Apprenticeships		5,650,367	Open Call
Priority Axis 2 - Investment Priority 2.2 Improving the labour market relevance of education and training systems	Building Solent's Law Carbon Economy (Skills)	2.2	1,184,166	Open Call
	ESF allocat	20,964,825		

European Agricultural Fund for Rural Development	Activity	Sub-measure	EU Funding (Euros)	Call Type
Support for investments for public use in recreational infrastructure, tourist information and small scale tourism infrastructure.	Support for tourism activities in rural areas	7.5	494,880	Open or Fixed
Support for investments on creation and development of non-agricultural activities.	Funding new and developing micro & small rural businesses	6.4	824,822	Open or Fixed
Support for vocational training and skills acquisition actions.	Building knowledge and Skills in rural areas / enhanced bus support	1.1	330,270	Open or Fixed
	EAFRD allocation for the Solent		1,649,972	

# 1. The Local Area

#### 1. THE LOCAL AREA

# 1.1 The Solent Local Enterprise Partnership Area

With a population of more than 1.3 million (2011) and more than 50,000 businesses, the Solent Local Enterprise Partnership (LEP) area is an internationally-recognised economic hub anchored around the Isle of Wight, the two cities of Portsmouth and Southampton, the M27 corridor and the Solent waterway. The economic and communications interdependencies between the cities and the wider Solent area are critical to our continued success. Located 120km to the south west of London, Solent accounts for 17% of the South East's land area and borders three other LEPs: Coast to Capital; Enterprise M3 and Dorset, with whom we have significant strategic links and common interests.

The Solent economy has a significance that extends beyond the locality, making an important contribution to the national economy. With about 95% of the total volume of UK import and export trade arriving by sea, the maritime services sector is vital to the UK. The Solent has an important role to play in this regard. At just 20 nautical miles from the international shipping lanes in the English Channel, the Port of Southampton provides a sheltered haven with unique double tides that allow the world's largest ships easy access. The mass market of mainland Europe is less than 100 nautical miles from the Port of Southampton, which lies in close proximity to the UK's motorway network and has direct links to the national rail network. The Port of Southampton is one of the largest, busiest and most diverse ports in the UK, providing a wide range of passenger, freight and cargo functions. It provides, directly and indirectly, 15,000 jobs<sup>7</sup> in the Solent, contributing over £1.2bn of output per annum. It is a hub for the country's thriving motor industry, exporting 750,000 vehicles per annum, more than any other port in the UK. It is also the country's busiest cruise port, home to the UK P&O, Cunard and Carnival cruise fleets, the latter being the largest cruise operator in the world.

Similarly, Portsmouth Naval Base is at the heart of the sub-regional defence cluster providing, directly and indirectly, 20,000 jobs across the sub-region and contributing over £1.6bn GVA of output. Currently, the Naval Base supports the Royal Navy surface fleet, delivering maritime services functions including: integrated ship support; complex software engineering and advanced manufacturing solutions; equipment management; training; and estates and logistics services. This cluster encompasses: the Naval Base; associated Naval establishments; the defence industrial base and linked firms, including BAE, Babcock, Lockheed Martin, Northrop Grumman, Qinetiq, Serco Denholm Ltd and Vector Aerospace.

Our maritime and marine research base is also amongst the best in the world. We have a robust knowledge infrastructure with strengths in key economic sectors, internationally-renowned companies, world-class universities and a network of high quality Further Education (FE) colleges.

<sup>&</sup>lt;sup>7</sup> Across the City of Southampton and surrounding areas including IOW and Districts in South Hampshire

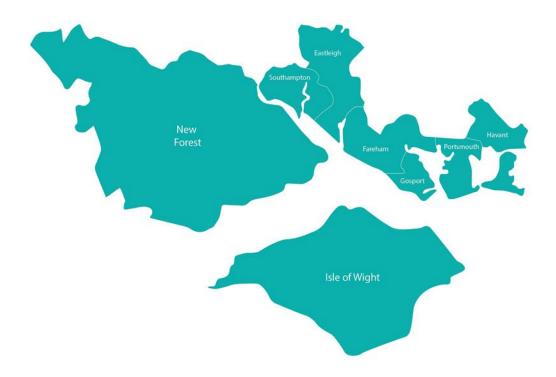


Figure 1: Map of the Solent LEP area

The Solent is a mixed economy with strengths in knowledge-based business sectors; creative industries; advanced technologies; financial and business services and a visitor economy founded on significant heritage and natural assets. Our Marine and Maritime sector is world class, operating successfully within a growing global market.

In summary, our key economic assets and strengths are:-

- Global connectivity characterised by the presence of two internationally significant ports and Southampton Airport.
- Outstanding natural assets, including a coastal location, and a natural locational advantage which, combined with our entrepreneurial ingenuity, delivers a maritime location without equal.
- Strong partnerships capable of translating innovation and new technologies into commercial success.
- Advanced manufacturing founded upon defence; marine, aerospace and IT.
- Environmental and low carbon technologies and assets.
- Transport, distribution and logistics by road, rail, sea and air.
- Strong and established supply chains of Small and Medium-sized Enterprises (SMEs).
- A skilled workforce.
- A strong visitor economy with many heritage, land and water-based assets
- An attractive place to live with good housing stock.
- Land and property investment ready.

 A leadership platform based on collaborative partnerships which extends across sectors and administrative boundaries.

# 1.2 The Solent Economy Overview

**Table 2: Solent Economy Overview** 

	Solent	UK	
GVA Per Head	18,700	20,800	
Employment Rate	74%	71%	
Activity Rates	78%	77%	
Business Birth Rates (per 1000 per head population)	3.6	4.1	
% working age population qualified to Level 4+	32%	34%	
Foreign Direct Investment	Solent attracting 2% of FDI projects entering UK		

Source: Oxford Economics, Annual Population Survey (2013 apart from NVQ 4+ which is 2012)

#### The Solent is an economy with many underlying strengths and a host of assets ...

Solent benefits from the presence of two major urban centres that act as hubs for knowledge-intensive growth. The Centre for Cities identifies that: "the two cities are well placed to drive growth in the private knowledge-intensive industries, due to the benefits that high value businesses derive from being located in close proximity to each other and their workers". Together, the two cities account for 37% of all highly-skilled jobs in the Solent LEP areas.

**However it also faces many challenges...** whilst economic activity is concentrated in Portsmouth and Southampton, on a range of indicators, these two cities punch below their economic weight. At the same time, the Isle of Wight, with a population of 138,253, has GDP well below the average for the Solent as a whole. A new Assisted Areas Map 2014-2020 has been produced and this does include some coverage on the Isle of Wight<sup>9</sup>.

Economic output has grown relatively quickly in Solent, but this growth in economic output has not been accompanied by any large increases in private sector employment and our GVA lags behind the national average. The area remains more dependent on large employers and the public sector than the wider South East, making it vulnerable to business failure and public sector cuts. In addition, whilst the employment rate is high compared with the UK average, this is

<sup>&</sup>lt;sup>8</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

<sup>&</sup>lt;sup>9</sup> In addition, it has to contend with geographic isolation. In recognition of these challenges, a case has successfully been made for Assisted Area status for the Isle of Wight. <a href="https://www.gov.uk/government/publications/state-aid-assisted-areas-introduction">https://www.gov.uk/government/publications/state-aid-assisted-areas-introduction</a>

due in part to rising levels of part-time working. Whilst this is evidenced as a national trend, it is more pronounced in the Solent area.

The Solent economy has been affected by the prolonged recession, but has weathered the downturn better than most. Still, it is characterised by areas of high public sector dependency and a decline in business stock, particularly in the SME sector. More recently, it has had to absorb the economic shocks caused by the closure of the Ford manufacturing plant in Swaythling, the contraction in defence-related activity following the Strategic Defence and Security Review (SDSR), and the announcement by BAE that they intend to cease shipbuilding operations at Portsmouth Naval Dockyard with the loss of 950 jobs at BAE Systems.

The cities of Portsmouth and Southampton, and their ports, lie at the heart of the Solent economy, providing nearly 40% of high-skilled jobs. It is critical that the Solent rebalances its local economy in favour of the private sector and revitalises its economic base, focusing on knowledge-based industries and high value-added manufacturing as a catalyst for regeneration.

Yet the area has real potential to deliver growth for the UK economy... strategies to support a sustained economic recovery in the Solent will be based on the area's real assets and strengths. These include the area's global connections through the ports and the airport, and the four universities. The Solent's Maritime sector is both nationally and internationally significant and has been identified as a key growth sector in the sub-region. With the move towards a more knowledge-intensive economy, the future growth prospects for the Solent are dependent on the ability of the cities to attract businesses by offering access to suppliers, customers, and skilled workers from across the Solent area, and to drive growth. The Solent LEP is committed to making the most of the opportunities offered by Portsmouth and Southampton, whilst also helping those cities tackle a range of challenging issues.

The Solent has a mixed economy... the industrial structure is a key factor and driver for economic growth. The Solent benefits from a mixed economy, with strengths from research through to production across a range of sectors. However, we also have unique locational and sectoral strengths that we need to build on. The Solent is home to an advanced manufacturing and marine cluster of national importance, contributing £3.6 billion and £1.9 billion GVA to the economy respectively. The Isle of Wight is home to an emerging cluster of renewable energy, composite materials and marine technology businesses. Wholesale, retail & motor trades, Health and Social work, Education and traditional Manufacturing are large employment sectors within the Solent. The Public administration & defence, Manufacturing, Health and Accommodation & food sectors account for a higher proportion of employment than the regional average. These sectors tend to be less productive. Advanced manufacturing, a more productive sector, is a strong specialism in the Solent but smaller in employment terms. The Business services and Transport sectors are large employers in the Solent but are underrepresented compared with the wider South East.

What sets Solent apart are the Marine and Maritime sectors... Solent's coastal location, clustering of businesses, its natural assets with sheltered havens and double tides, and its educational strengths place it at the heart of the UK's marine and maritime economy. The Maritime sector makes not only an important economic contribution to the Solent economy; its underlying assets are of national significance. In terms of output, the sector contributes 20.5% to the Solent's GVA. It accounts for 40,000 direct jobs or 5% of total private sector jobs in the sub-region. Supply chains serving the Maritime sector include component manufacturing, logistics, financial services and catering. Taking account of these indirect jobs, this figure rises to 48,300 jobs. Over the period to 2025, the Marine and Maritime sectors are projected to grow by 5% in the Solent region. Ensuring that the economic Strategy facilitates this growth is critically important. The Solent sub-region also plays a significant role in Advanced Manufacturing with significant clusters linked to our key economic assets. Employment rates in this sector are significantly higher than the UK average, particularly

in: Computing; Electronic & optical products; and Electrical equipment. Indeed, from 2009-11, despite the ongoing challenges facing the Manufacturing sector (contracting by 1.2% across England) locally, Advanced Manufacturing grew by almost 8%, creating 4,600 new jobs (to 58,800).

Solent's marine research assets are second to none. The Southampton Marine and Maritime Institute (SMMI), launched in March 2012, is a collaboration between Lloyd's Register and the University of Southampton. It is a unique internationally-recognised centre of excellence, bringing together a research, innovation and education community from universities, research institutes, industry and governments. In 2014, Lloyd's Register's marine headquarters is now based in a brand new Global Technology Centre at the University of Southampton, chosen because it is at the heart of world-class marine engineering and naval architecture.

**Solent is also becoming increasingly competitive...** the Solent area has made some progress, moving up three places in the LEP rankings between 2010 and 2013, with all but two of the eleven local authority areas within the sub-region improving their competitiveness over the period. This positive picture is not, however, uniform. Gosport fell 94 places in the rankings and Eastleigh 57 places, while Fareham, the most dramatic 'climber', improved its 2013 ranking by 99 places. Gosport's poor and deteriorating competitive position is a cause of concern and it reinforces the need to ensure that the Enterprise Zone delivers on its promise<sup>10</sup>.

Table 3: UK Competitiveness Index, 2010 and 2013

Area	Ind	lex	Ra	ınk	Change 2	010-2013
	2010	2013	2010	2013	Index	Rank
Winchester	115.2	115.5	29	26	+0.3	+3
Test Valley	109.7	113.0	53	35	+3.3	+18
East Hampshire	105.7	110.9	76	42	+5.2	+34
Fareham	97.2	105.6	174	75	+8.4	+99
New Forest	97.2	100.4	175	117	+3.2	+58
Eastleigh	104.9	98.2	85	142	-6.7	-57
Portsmouth	95.2	97.1	205	158	+1.9	+47
Havant	95.1	96.2	206	167	+1.1	+39
Southampton	92.6	94.7	249	195	+2.1	+54
Isle of Wight	88.6	86.3	303	317	-2.3	+14
Gosport	90.0	80.6	281	375	-9.4	-94
Solent LEP	98.4	99.5	16	13	+1.1	+3

Source: UK Competitiveness Index, 2010-2013, Cardiff University

**Solent has the skilled workforce required to support further growth...** with a higher proportion of its population qualified to Level 3 (22%) and Level 2 (23%) than is the case nationally, we have much to build on. We also have a lower than average proportion of people in the Solent (7%) with no qualifications, compared with the national average (9%). However, the Solent LEP also has a lower proportion of its workforce qualified to Level 4 and above

<sup>10</sup> The Good growth for cities (November 2013), PWC/DEMOS's report on economic wellbeing in UK urban areas, places Southampton fourth in a ranking of cities for good growth and was the most improved City (in terms of ranking) since last year. The main reasons for the change in ranking includes declines in: unemployment (6.4% to 5.3%), long-term sick (20% to 17%) and commuting times (26.4 – 24.8 minutes). At the same time Portsmouth was ranked 15th, above the UK average and 16th in terms of most improved. The Solent LEP as a whole ranks 5th in terms of the LEP Good Growth Index.

(32%) than the national average (34%). Whilst the trend is upwards, the rate of growth is below the national average and there is a significant gap compared with the performance of other areas within the South East. We need to close that gap, but the pipeline of skills coming through gives us cause for concern and parts of the Solent face significant educational attainment gaps. Our Key Stage 3 and GCSE results are below the national averages and, in parts of Southampton and Portsmouth, these gaps are significant. Combined with levels of participation in Higher Education (HE) among local residents, this presents us with a challenge, particularly given a predicted growth in the future requirement for skills at Level 4 and above.

Solent also aspires to be an innovative economy<sup>11</sup>... but there is much to do. Research and Development (R&D) expenditure by businesses represented 3% of Solent's GVA in 2009<sup>12</sup>, half that of some of the best performers such as Cheshire (6.5% of GVA) and East Anglia (5.9% of GVA), but better than the EU-27 average of 2% of GDP<sup>13</sup> and <sup>14</sup>. The Solent LEP area had the 9<sup>th</sup> highest rate of patenting per 100,000 residents of all the LEP areas in 2007 (The LEP Network, 2012). Although residents of the Solent LEP area register more patents per 100,000 people (18.9 in 2009) than the national average (13.0), the level of patent registration locally is considerably lower than in leading LEPs, many of which are nearby, such as Enterprise M3 (46.3), Oxfordshire (46.2), Swindon and Wiltshire (38.1), Thames Valley Berkshire (35.3) and Coast to Capital (29.3). Given our industrial base and strategic assets, there is scope and a strong case for improving our performance.

The Solent economy is forecast to generate net growth of 40,000 jobs by 2026... There is also forecast to be a clear shift away from lower-skilled employment, outside the caring, leisure and other service occupations. The three higher-level occupations are forecast to comprise 48.5% of total employment in 2020, compared with 44.1% in 2010. However, Working Futures estimate that, once retirement and other factors are taken into account, 340,000 people will need to be recruited between 2010 and 2020 to meet both expansion and replacement demand. The net requirement for new workers will be positive across all occupations, which shows that there is a continuing need for relevant skills provision even in occupations where overall employment levels may be falling. Growth is, however, clearly skewed towards higher-level occupations, i.e. Managers & senior officials, Professional, Associate professional and Technical occupations, which is consistent with national trends and the shift towards a knowledge economy.

These new jobs will require skills at a higher level including Science, Technology, Engineering and Maths (STEM)... The shift towards higher-level occupations will generate rising demand for higher levels of skills and qualifications. The proportion of jobs requiring a degree-level qualification or higher is projected to rise from 24% in 2010 to 32% in 2020 (an additional 35,000). There is also a predicted shift towards a requirement for STEM skills, particularly linked to growth in the Aeronautical, Marine and Advanced manufacturing sectors.

However, whilst jobs will be growing, the working age population will remain static ... whilst the total population will rise by around 108,000 during this period, the working age population is predicted to remain almost static. The number of people aged 65 and over is projected to grow by around 26%. At the same time, there is a projected decline in the number of 16-24 year olds, by -9,700. This will limit the pool from which employers can recruit and will have implications for the ability of the local economy to grow, unless growth is accompanied by a significant rise in productivity, economic activity and employment rates.

<sup>&</sup>lt;sup>11</sup> Very little information is gathered about levels of business investment locally although EUROSTAT publishes data on 'intramural' research expenditure – essentially research and development – which, along with 'intangibles' more generally, is an "increasingly important" form of business investment (Roger Tym & Associates, 2010).

<sup>&</sup>lt;sup>12</sup> Eurostat data for the NUTS 2 region of Hampshire and the Isle of Wight.

<sup>13</sup> http://epp.eurostat.ec.europa.eu/tgm/table.do?pcode=tgs00042&language=en

<sup>&</sup>lt;sup>14</sup> See also http://www.ons.gov.uk/ons/publications/re-reference-tables.html?edition=tcm%3A77-283184

Meeting future skills demand will be a challenge ... the pipeline of skills coming through gives us cause for concern and parts of the Solent area face significant educational attainment gaps. Solent has an attainment gap in terms of performance at Key Stage 3 and GCSE, which raises concerns about the area's ability to meet the future skills demands. Whilst the level of educational attainment at Key Stage 3 in Hampshire is roughly in line with the national averages for English, Maths and Science, all other areas within Solent LEP lag behind the national averages. In some areas the gap is pronounced. In 2012/13, 57.2% of pupils in Solent LEP schools achieved five or more GCSEs at grades A\*-C including Maths and English, a figure below both the regional and national averages of 62.0% and 58.6% respectively. Attainment in the Isle of Wight (48.5%) and Portsmouth (47.1%) was substantially below these benchmarks. In 2011/12, 42,600 people from the Solent LEP were participating in HE<sup>15</sup>. While this figure is 12% higher than in 2007/08, HE participation rates in the Solent remain low, particularly among young residents in the urban core. Just 31% of young people from Southampton and Portsmouth who entered an A Level or another Level 3 qualification in 2009/10 progressed to a UK HEI, a figure 17 percentage points below the UK average of 48%.

<sup>&</sup>lt;sup>15</sup> It should be noted that this data only covers HEIs, and does not include any students taking HE courses at FE Colleges.

# 1.3 Solent Strengths, Weaknesses, Opportunities and Threats Analysis

Strengths	Weaknesses		
Major urban growth centres	Relatively weak productivity		
Strategic accessibility	Underperforming cities		
Sector specialism in Marine and Maritime	Declining business stock, low business birth rate		
Relatively high rates of economic activity	Slow employment recovery		
Strong intermediate level skills	Lack of resilience to public spending cuts		
Strong knowledge assets	Comparatively high proportion of low-skilled		
Strong HE and FE provision	employment		
Effective Voluntary & Social Enterprise Sector	Skills shortages		
Transport hub with global links	Lack of higher level skills amongst resident population		
Great natural environment	Low resident participation in higher education		
Natural assets with ports with double tides and	Youth and long-term unemployment		
excellent linkages to international shipping channels	Pockets of social deprivation		
Opportunities	Threats		
Strong growth potential	Further economic shocks		
Marine and Maritime specialism	Strategic Defence Review		
Strong research base	Challenges to the shipping industry		
Global connections	Demographic change		
Attractive place to live	Skills shortages		
Attracts inward migration	Lack of employer investment in training		
Solent Enterprise Zone	International competition		
Connecting research and innovation to support the	Low educational attainment in parts of the Solent		
local business base	Low skills amongst resident population		
Supply of land for development	Low business density		
Potential for regeneration	Reliance on public sector employment		
Housing affordability	Reliance on large employers		
Strong record of partnership working	Failure to link local people to local jobs		
Improving competitiveness	Development pressures		
	Environmental impact and congestion		

# **Strengths**

# Major urban growth centres

Solent benefits from the presence of two major urban centres that act as hubs for knowledge-intensive growth. The Centre for Cities identifies that "the two cities are well placed to drive growth in the private knowledge-intensive industries, due to the benefits that high value businesses derive from being located in close proximity to each other and their workers". Together, the two cities account for 37% of all highly-skilled jobs in the Solent LEP area<sup>16</sup>.

#### Strategic Accessibility

The concept of strategic accessibility refers to the relative accessibility of an area to the major urban centres and international gateways. Solent is well placed in terms of strategic accessibility, although transport connections within the sub-region need improving, particularly within the cities and urban boroughs. Solent benefits from good road links to London and the ports play a vital role in delivering access to global markets. Solent enjoys relatively close proximity to London. Although further from London by road than other parts of the South East, it still takes less than two hours to reach the capital by train or car from most parts of Solent. This proximity supports commuting and delivers many benefits to local businesses. Solent's attractive environment results in the economy benefiting from the wages of highly-skilled commuters into London who reside locally, enjoying the area's quality of life.

Just 20 nautical miles from the international shipping lanes of the English channel and less than 100 nautical miles from the markets of mainland Europe, Solent provides a strategic transport hub and gateway to global markets. We have three international gateways: the Port of Southampton, the Port of Portsmouth (Commercial and Naval Dockyard) and Southampton International Airport. These key assets play a significant and anchoring role for the local economy, attracting significant volumes of freight and passenger trips from elsewhere in the UK, while also placing Solent at the centre of the UK ambition for delivering export-led growth.

#### Sector specialisms

Solent benefits from a mixed economy, with strengths from research through to production across a range of sectors. However, we also have unique locational and sectoral strengths that we need to build on.

Solent is home to an advanced manufacturing and marine cluster of national importance, contributing £3.6 billion and £1.9 billion GVA to the economy respectively. We have 1,750 marine-related businesses, which together contribute around 18% of the Solent's economic output and 33,800 direct jobs. This rises to 48,300 jobs once the Maritime sector supply chains, covering component manufacturing, logistics, financial services and catering, are taken into account<sup>17</sup>.

The majority of marine and maritime activity is concentrated around the ports. Portsmouth International Port directly and indirectly supports 1,595 full time equivalent (FTE) jobs and generates an estimated £71.3 million in output to the Greater Portsmouth area economy. Portsmouth Naval Base alone provides 19,775 FTE jobs and contributes £1.68 billion of output. The Port of Southampton is one of the busiest ports in the UK in terms of both freight and the cruise industry. More than 400 cruise ships and 1.6 million passengers pass through the port each year. It is the fifth busiest UK port overall and indirectly supports 14,640 jobs in the Solent<sup>18</sup>.

<sup>&</sup>lt;sup>16</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

<sup>&</sup>lt;sup>17</sup> Ibid.

<sup>&</sup>lt;sup>18</sup> Ibid.

The Isle of Wight is home to an emerging cluster of renewable energy, composite materials and marine technology businesses as evidenced by the recent return of MHIVestas to the island. There is potential to expand existing investments there, building on the work of companies such as BAE Systems, whose Maritime Centre at Cowes employs 250 people and which is a leader in RADAR technology. GKN has manufacturing sites at East Cowes, making parts for virtually every aircraft flying around the world today. A Composite Research Centre and Joint Venture with Rolls Royce is developing the next generation of composite fan blades and cases for jet engines.

# Relatively high rates of economic activity

The Solent has a growing number of people in employment: 2.6% between 2009 and 2011, compared with 1.7% nationally. We also have a higher than average employment rate, with 73.8% of 16 to 64 year olds in work, compared with 70.9% nationally. As a result, Solent has comparatively low levels of unemployment (with 5.7% of 16 to 64 year olds out of work, compared with 8% nationally); below average numbers of claimants per vacancy (3.1, compared with 3.7 nationally and 7.0 in the North East); and below average levels of youth unemployment (with 3.6% of 18 to 24 year olds resident claiming Jobseeker's Allowance (JSA) in July 2013, compared with 6% nationally).

#### Strong intermediate-level skills

Solent LEP has a higher than average proportion of the population whose highest qualification is at Level 3. In 2011, 20.6% of the working age population in Solent held a highest qualification at Level 3, compared with 18.7% across England as a whole. The proportion whose highest qualification is a Trade Apprenticeship (4.2%) is also above the national average (3.4%). This reflects the sectoral structure of the economy with the emphasis on Engineering and the Marine and Maritime sectors. Positively, over time the Solent has also reduced the share of its working age population without qualifications at a faster rate than the South East (a fall of 4.4 percentage points in the Solent compared with 3 percentage points in the South East). However, in Portsmouth and Southampton, the proportion of the working age population with no qualifications fell by just 1.2 percentage points and 1.8 percentage points respectively. This is a particular concern given that the two cities have the highest proportions of people without qualifications in the Solent<sup>19</sup>.

# Strong knowledge assets

The three universities based in Solent are a major economic asset, providing a source of highly-skilled employment, generating new businesses, supporting existing businesses and bringing significant revenues to the local economy. Innovation and the exploitation of new knowledge by the private sector is fundamental to future growth and Solent is fortunate that three of its Higher Education Institutions (HEIs) have strengths in its strategic sectors that, if harnessed, could anchor knowledge-intensive economic activity and employment in the area, as prioritised by the *Solent LEP - Strategy for Growth*.

Although residents of the Solent LEP area register more patents per 100,000 people (18.9 in 2009) than the national average (13.0), the level of patent registration is far below that found in leading LEP areas, many of which are nearby, such as Enterprise M3 (46.3), Oxfordshire (46.2), Swindon and Wiltshire (38.1) and Thames Valley Berkshire (35.3) and Coast to Capital (29.3). Our industrial base and strategic assets are such that we believe that we should perform better and that there is scope and a strong case for improving our performance.

The levels of interaction between Solent universities and business are relatively high. The University of Southampton has high levels of interaction with businesses as measured by the income from businesses: the total value of Intellectual Property (IP), research and consultancy contracts is £56.5 million. The value of business interactions at the University

<sup>&</sup>lt;sup>19</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

of Portsmouth (£11 million) and Southampton Solent University (£6.7 million) was far lower but not insignificant in 2010/11. Income from business interactions was lower still at the University of Winchester in 2010/11 at £2 million, although the majority of these interactions were with local businesses.

# Strong HE and FE provision

The presence of world-class universities and a network of excellent FE colleges provide an opportunity to deepen the links between the academic world and the local economy, to promote research that benefits businesses, and to attract and retain skilled workers. Skilled people are essential to securing growth. We must harness these assets, creating an environment that enables businesses to develop and train their workforces, to access the support they need to succeed and to recruit from a workforce of local residents equipped to take up the new jobs that they offer.

# Effective Voluntary, Community and Social Enterprise Sector

The Solent area is fortunate to be host to a vibrant and expansive voluntary, community and social enterprise sector, which undertakes a huge diversity of the work, making an enormous difference to people's lives, communities and the environment across the LEP area. There are, for example, approximately 8,400 voluntary and community groups across Hampshire alone.

Analysis by the National Council for Voluntary Organisations suggests that the voluntary sector organisations contribute 0.8% of national GDP, while the work of volunteers contributes a further 1.6%. Across the Solent area, this is equivalent to contributions of £190m and £380m respectively.

#### Natural environment

Solent benefits from a high quality and highly-valued natural environment which includes many sites and features that have statutory protection. The strength of our natural environment has contributed to population growth, particularly in the more rural areas, with many people attracted by the quality of life and relative accessibility of major employment centres, including London. The quality of the environment also contributes to the strength of the visitor economy in the Solent. With tourism increasing in importance, the local economy needs to adapt to meet the requirements of visitors and realise the growth potential of the sector. Developing the necessary infrastructure for the visitor economy and meeting its skill requirements will be vital to the development and growth of this sector.

#### Weaknesses

#### Relatively weak productivity

Productivity in the Solent is lower than in the South East, reflecting the presence of lower-value service sectors and traditional manufacturing. Whilst the area has witnessed productivity growth, this has not been accompanied by growth in private sector employment<sup>20</sup>. Employment in the Solent grew at a slower rate than in the South East and UK prior to the recession (3% compared with 5%), indicating that economic growth was not particularly labour intensive<sup>21</sup>. Some of the growth in private sector employment that has occurred has resulted from the privatisation and commercialisation of defence-related expenditure.

<sup>&</sup>lt;sup>20</sup> http://solentlep.org.uk/uploads/documents/Solent LEP Productivity and Growth Supplement WEB VERSION.pdf

<sup>&</sup>lt;sup>21</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

#### Urban centres punching below their weight

Solent's cities are not fulfilling their potential as drivers of economic growth. Recent employment growth has been concentrated around the M27 corridor. Solent's cities are punching below their weight. Compared with Enterprise M3 and Coast to Capital LEP, Solent lags behind on many indicators. Employment in Portsmouth, Gosport and Havant remains heavily dependent on military spending. Any continuation of the recent contraction in the defence budget could have a significant impact on the economic fortunes of these areas.

# Reliance on large employers

The Solent economy is focused on a number of key sectors, whereas others are under-represented. Small changes in the fortunes of these key sectors could have large impacts on the local economy. Solent has several large employers that provide jobs for large numbers of people and a below average number of SMEs. This creates opportunities for growth but also leaves the area vulnerable to any downturn in the fortunes of key employment sectors or employers.

# Lack of resilience to public spending cuts

Employment in the public sector is higher than the average for the South East. According to BRES, in 2011, 79% of employment in the Solent LEP area was in the private sector. Although this was in line with the England average (79%), it was significantly below neighbouring LEP areas, such as the Enterprise M3 LEP area (84%) and Coast to Capital LEP (82%). Areas within the Solent LEP, such as Gosport (73%) and Portsmouth (75%) were significantly below the national average in terms of private sector employment.

According to a 2010 analysis by Experian and the BBC, Gosport ranked 284th and Portsmouth, 290th, out of 324 local authorities nationally in terms of their resilience to public spending cuts. The main reasons for this are:

- High volumes of businesses and employees in sectors vulnerable to recession and public expenditure cuts.
- Low levels of job density.
- Low levels of self-employment (Gosport is third from bottom in this table).
- Comparatively low levels of employment in industries that often export.

#### Declining business stock.

Between 2008 and 2011, the number of active businesses per 1,000 population in the Solent fell by 2.3%. Between 2010 and 2011, the business stock reduced by 900 businesses (ONS Business Demography), due to a large fall in the number of business start-ups, from 6,800 in 2007 to 5,800 in 2011. Analysis by the Centre for Cities suggests that the business base in the urban core was hit hardest during the recession. Business density has also historically been low in the Solent area. In 2010, there were 593 businesses per 10,000 population in Solent, compared with 693 across the wider South East.

#### Low Business birth rate

The business birth rate in Solent (10% of the business stock per annum) is also below the national average (11.4%) and significantly below that found in the most productive regions such as London (14.6%). Currently, business start-up rates in Solent and the Isle of Wight fall well below regional and national benchmarks. In the Solent LEP area,

14,000 jobs were created by firms born between 2009 and 2011. This equates to 6.5% of total employment, which is also below the national average (7.3%)<sup>22</sup>.

# Slow employment recovery and widening productivity gap

The employment rate remained below pre-recession levels, for some time after the recession with, 73.8% of adults in the Solent LEP area employed in 2012 compared with 75.7% in 2007. Southampton was also hit by large private sector job losses. Net private sector employment fell by 7% in Southampton during the recession while remaining stable in Portsmouth. Between 2008 and 2011, Southampton lost 20 times more private sector jobs than Portsmouth – a net decrease of 4,900 compared with 240. Unemployment in Southampton (measured by the claimant rate) rose above the national average in 2009 as a result. Other parts of the urban core and some of the outer local authorities also lost private sector jobs during this time. East Hampshire and Winchester were the only locations to experience private sector jobs growth<sup>23</sup>. Employment in the Solent picked up significantly in 2014, with the employment rate rising to 77%, which is above pre-recession levels and also above the South East average of 76.4%. It is estimated that approximately 18,000 additional jobs were created across the Solent in the last year. Whilst the increase in employment is to be welcomed, there remains a significant challenge for the economy around productivity. Job growth in the Solent has not been accompanied by a corresponding increase in productivity. Post-recession, the gap in productivity between the Solent and the South East has widened with the Solent lagging behind the South East GDP average by 12% and the UK average by 5%.

#### High proportion of low-skilled employment

Solent has a higher than average proportion of employment in lower-level occupations. This is reflected in below-average earnings in Portsmouth and Southampton and the Isle of Wight. These areas ranked 244th, 254th and 256th respectively out of 324 local authorities nationally in 2010<sup>24</sup>. At the same time, the proportion of employment in managerial occupations is below the national average, as is the proportion of the population with qualifications at Level 4 and above. In 2011, 32% of working age adults in the Solent LEP area held higher-level qualifications, compared with 33% of working age adults nationally and 36% in the South East of England.

#### Skills Shortages

Data on skills shortages and recruitment difficulties suggests a deficit of managerial and technical skills. Businesses report skills shortages around managerial, supervisory, technical and specific administrative skills. Skills shortages were found to be most prevalent in the Building & construction, Financial & business services, and Maritime sectors. In addition, half of firms also found it a challenge to recruit staff with the desired level of technical skills, while 33% found it difficult to recruit staff with the right managerial skills. Overall, although over 60% of firms stated that they did not have recruitment difficulties, the Engineering and Manufacturing, Maritime, Financial & business services, Transport & communications and the Creative industries were found to face particular challenges<sup>25</sup>.

Nationally, the proportion of employers investing in training is falling. Research by the Centre for Cities suggests that this trend is also found locally and that businesses in the Solent are taking on fewer staff and investing less in training. It is essential to find ways of working with employers to reverse this trend.

<sup>&</sup>lt;sup>22</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

<sup>&</sup>lt;sup>23</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

<sup>&</sup>lt;sup>24</sup> BBC / Experien Local Authority resilience rankings

<sup>&</sup>lt;sup>25</sup> Hampshire County Council (2012) Hampshire Employers Skills Survey 2011

#### Lack of higher-level skills

Although two-thirds of firms aim to recruit employees with graduate and post-graduate skills, a relatively low proportion of residents are qualified to this level. The proportion of the Solent's residents who are qualified to degree level or higher (32%) is lower than both the South East (36.2%) and national (32%) averages. In Winchester, Test Valley and East Hampshire, at least 40% of residents are qualified to NVQ4+. In Gosport and on the Isle of Wight, less than a quarter of residents are qualified to NVQ4+. The proportion of residents of the two cities holding higher-level qualifications is also below the Solent average. This is a potential barrier to future growth of high-level skilled employment<sup>26</sup>.

#### Low resident participation in HE

HE participation rates are below the English average in 2010/11 for Solent residents, particularly in the urban core and the two cities. Around 35% of young people in Portsmouth and 36% in Southampton entered or remained in HE in 2009/10, compared with 52% nationally<sup>27</sup>. Low levels of educational attainment affect the employment prospects of young people and have an impact on businesses' ability to access the skills they need. Businesses also frequently report a more general lack of employability skills amongst school leavers.

# Unemployment - youth and long-term unemployment

Although the number of young JSA claimants has fallen significantly from its peak of 9,000 in August 2009, youth unemployment is still significant with 1,920 18-24 year olds claiming JSA across the Solent in September 2015. Focused effort through City Deal activity has reduced, the proportions of 16 to 18 year olds in Portsmouth and Southampton who were Not in Education, Employment or Training (NEET) however there remains a significant cohort of young people who require sustained support to move into sustained employment.

# Social deprivation

Whilst the Solent is not traditionally associated with levels of deprivation found in northern English cities, entrenched cyclical deprivation and long-term unemployment is evident in a number of areas. At the time of Census 2011, there were 34 Wards where the unemployment rate was 5.0% or over. Of these, 16 were located on the Isle of Wight, five were in both Gosport and Southampton and four were in both Portsmouth and Havant. Four wards had an unemployment rate of over 7%, which is far above the England average of 4.4%. Depression and anxiety are higher than previously assumed, with between 50 and 70% of people on Incapacity Benefit (IB) and Employment Support Allowance (ESA) reporting having mental health issues. Work Programme Providers comment that they are often unable to place ESA claimants in employment. 50% of this cohort has been 'workless' long term, more than five years.

There are also low levels of social cohesion in some areas. According to the British Crime Survey, the proportion of people who answered negatively when asked: "do neighbours look out for each other?" in Portsmouth and Southampton was extremely high, resulting in these cities ranking 284th and 296th out of 324 local authorities nationally.

<sup>&</sup>lt;sup>26</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

<sup>&</sup>lt;sup>27</sup> ONS Destinations of KS4 and KS5 leavers in 2009/10 <a href="https://www.gov.uk/government/publications/destinations-of-key-stage-4-and-key-stage-5-pupils-academic-year-2009-to-2010">https://www.gov.uk/government/publications/destinations-of-key-stage-4-and-key-stage-5-pupils-academic-year-2009-to-2010</a>

# **Opportunities**

#### Strong growth potential

Total employment in Solent LEP is projected to grow by 46,000 jobs between 2010 and 2020. This growth is projected to be almost entirely due to growth in higher-level occupations. There are expected to be 56,000 more Managerial, Professional and Associate professional jobs in Solent in 2020 compared with 2010.

A number of drivers for growth have been identified, including the area's global connections through the ports and the airport, and the three universities. The Solent's Maritime sector is nationally significant and is a key local growth sector. With the move towards a more knowledge-intensive economy, the growth prospects for the Solent are largely dependent on the ability of the cities to drive growth. There is an opportunity to build on the economic assets concentrated in the cities, including the universities and ports, and their sector specialisms. We need to ensure that the cities continue to be able provide quality jobs for the majority of people in the sub-region. There are clear opportunities to build on Solent's strengths in the Marine and Maritime sectors. Globally, the Marine sector is forecast to enter a period of rapid growth, driven by expansion in offshore renewables, demand in the leisure marine sub-sector driven by an expanding international middle class, and increasing international defence and high-tech exports.

#### National and global connections

Solent has global connections through its ports and airports, placing it in a strong position to build international links and benefit from export-led growth. Access to national road links is good due to the presence of the M3, M27 and A3(M) motorways. National rail links also provide opportunities for economic growth. However there is increasing recognition that these routes require investment and improved journey time to capitalise on opportunities for growth. Direct routes from both Portsmouth and Southampton to London take approximately 106 minutes and 80 minutes respectively. Southampton Airport links the Solent to around 50 UK and European destinations and has the potential to grow rapidly, taking on excess capacity from London's airports. Ferry transport plays a key role in the local transport network, with important connections between the mainland and the Isle of Wight, and the area's peninsulas. In addition, there are important cross-channel routes from Portsmouth to France and Spain<sup>28</sup>.

#### Solent Enterprise Zone

The Solent Enterprise Zone has a central role in driving local growth and employment both on the Gosport peninsula and across the wider LEP area. The £12 million world-class employer-led Centre for Engineering and Manufacturing Skills Training (CEMAST) has been very successful; providing a platform to develop the advanced technology skills for the Engineering, Aerospace, Marine and Defence sectors in the area. The Innovation Centre situated adjacent to CEMAST opened in 2105 and is now at 80% occupancy.

#### Marine and Maritime sectors' potential

The EU guidance suggests that coastal LEPs should consider the potential of their Maritime, Marine and offshore sectors in driving economic growth – especially in relation to support for innovation, SMEs and low carbon technologies. Those LEPs with an Atlantic coast can look to the European Commission's Atlantic Strategy Action Plan as a source of ideas, taking into account the broader needs of their areas.

The Port of Southampton is the largest in the region and plays a crucial role in the UK's international trade and passenger traffic. In 2010, the Port was the fourth largest UK port in terms of cargo handled, with some 39 million

<sup>&</sup>lt;sup>28</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013.

tonnes or 7.7% of all cargo handled by the UK ports<sup>29</sup>. It provides 15,000 jobs<sup>30</sup> in the Solent (directly and indirectly) and contributes over £1.2bn of output per annum. It is a global import and export hub for the UK motor industry, exporting more vehicles than any other UK port<sup>31</sup> and is the busiest cruise port in the UK, with more than 1.6 million cruise passengers departing from Southampton in 2012.

The Portsmouth Naval Base supports almost 20,000 jobs across the sub-region (directly and indirectly) and contributes over £1.6bn GVA of output<sup>32</sup>. The Naval Base supports the Royal Navy surface fleet as well as the maritime services including integrated ship support, complex software engineering and advanced manufacturing solutions, equipment, management, training, and estates and logistics service.

#### Connecting research and innovation to support the local business base

Solent is home to three universities, each of which has a focus on strategic sectors locally. Nearly three-quarters of business interaction income received by the University of Southampton was generated through interactions with firms outside the South East. The equivalent figure for the University of Portsmouth was 54%. This demonstrates the national reach of these universities. In 2009/10 and 2010/11, there were 219 spin-outs from the University of Portsmouth and 36 from the universities in Southampton. Spin-outs tend to have higher turnover than the average business, yet they make up a relatively small share of total start-ups – 18% in Portsmouth and 3% in Southampton. The presence of our universities is a real strength for the Solent area and we need to work to explore ways to build on the universities' expertise to support growth in the local business base.

# Supply of land for future developments

There is a reasonable supply of land to unlock for employment and housing sites. The South Hampshire Strategy<sup>33</sup> states that PUSH<sup>34</sup> authorities will provide for around 1.1 million square metres of net additional employment floorspace during 2011- 2026, split approximately equally between offices and manufacturing/distribution. That figure consciously exceeds what is likely to be built, despite the improving economy, to ensure that land supply is not a constraint on employment growth.

The Strategy states that if the economy grows faster than is currently envisaged, the figure will be reassessed and, if necessary, increased when the Strategy is reviewed (starting in 2014). In line with the 'cities first' policy, 63% of strategic supply lies within urban areas, with a further 21% in urban extensions. Growth opportunities exist along the A3(M), along the M27 between the two cities, at the Enterprise Zone on the Gosport Peninsula, the development at Welborne<sup>35</sup> and within the four following locations:

- Tipner (Portsmouth)
- Northern Quarter (Portsmouth)

<sup>&</sup>lt;sup>29</sup> UK Office for National Statistics.

<sup>&</sup>lt;sup>30</sup> Across the City of Southampton and surrounding areas including IOW and Districts in South Hampshire, Southampton and Portsmouth City Deal Negotiation Document.

<sup>&</sup>lt;sup>31</sup> 700,000 vehicles in 2011, Southampton and Portsmouth City Deal Negotiation Document .

<sup>&</sup>lt;sup>32</sup> Southampton and Portsmouth City Deal Negotiation Document

<sup>33</sup> The South Hampshire Strategy: A framework to guide sustainable development and change to 2026, PUSH, October 2012.

<sup>&</sup>lt;sup>34</sup> PUSH is the Partnership for Urban South Hampshire. PUSH is a partnership of the unitary authorities of Portsmouth, Southampton and Isle of Wight; Hampshire County Council and district authorities of Eastleigh, East Hampshire, Fareham, Gosport, Havant, Test Valley, New Forest and Winchester. PUSH authorities recognise the benefits of working together to support the sustainable economic growth of the sub region and to facilitate the strategic planning functions necessary to support that growth. PUSH has no statutory powers or functions but works collaboratively with the Solent LEP to deliver its distinct but complementary roles and objectives.

<sup>&</sup>lt;sup>35</sup> A new housing and employment development North of Fareham with 6,000 new homes due to come on stream.

- Royal Pier (Southampton)
- Itchen Riverside (Southampton)

Concentrating developments in urban areas will help reduce the currently dispersed nature of employment sites and address a number of more specific issues. For example, the plans for the regeneration of Tipner have been designed to improve the gateway into Portsmouth, while the Royal Pier development aims to transform Southampton's waterfront. Improvements to the quality of the public realm in the two city centres will make the cities more attractive to both business and residents. It will also increase opportunities for public transport to provide a greater share of journeys to work. The viability of these sites is mixed and most need major infrastructure improvements if they are to become viable. Because some of these sites and others across the Solent are publicly owned (the Ministry of Defence and Homes and Communities Agency are both significant land owners), it may take longer to bring these sites to the market than if they were privately owned.

# Latent potential

Portsmouth and Southampton have latent potential and ambition for regeneration and growth, tempered by recognition of the need to address transport issues, improve the public realm, and further raise the profile of the two cities in the eyes of national/international visitors and investors. Both cities have achieved significant regeneration successes in recent years and there is an outstanding portfolio of major projects in the pipeline.

#### Housing

Providing an appropriate housing offer is an important factor in attracting and retaining a skilled workforce. Provision of sufficient housing of a range of different types and tenures is an issue facing all the UK's cities and the Solent is no exception. Areas within the Solent complement each other, providing different residential offers for workers within the sub-region. On average, house prices are cheaper in the Solent than other parts of the South East, making it attractive to potential buyers. An average dwelling in the Solent cost £236,800 in 2011, compared with a South East average £276,900. However, this masks the large variations across the Solent's local authorities. The two areas with the highest house prices in 2011 were Winchester (£357,300) and East Hampshire (£319,600), while the lowest were found in Gosport (£159,300), Portsmouth (£162,200) and Southampton (£174,000). Partners are working to increase the supply of housing in the Solent, particularly in the two cities. The South Hampshire Strategy states that there will be a net addition of 55,600 dwellings by 2026, with 38% of this located in Portsmouth and Southampton. While the number of completions in 2010/11 was up on the previous year, net completions were still below target. The majority of net completions were flats (59%) and 66% were one or two-bedroom properties. Attaining the right mix of housing is also a target and, as a result, there is a desire to provide more family homes (three bedrooms or more) and more executive housing in the Solent to attract highly-skilled workers<sup>36</sup>.

#### Strong record of partnership working

The Solent has strong partnership working arrangements. The LEP is now well developed with a strong Board and a clear strategy for growth. The local authorities also work well in a long-established partnership though PUSH. The Employment and Skills Board is well established and supported by cross-FE college working arrangements. The universities are also working in partnership and well connected with the LEP. We believe that this provides an excellent basis for delivering the growth strategy, maximising the impact of public investment and providing the opportunity to lever private sector investment.

<sup>&</sup>lt;sup>36</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013

# **Threats**

#### Strategic Defence Review

The Portsmouth Naval Base generates output of £1.68 billion and supports both 11,900 FTE jobs directly and 19,775 FTE jobs in total once indirect jobs are included. This equates to 3.5% of LEP output and 4.1% of all FTE jobs. The base is particularly important to Manufacturing, supporting nearly 7% of all manufacturing jobs in the Solent. It is estimated that every £1 million directly generated by the Naval Base stimulates an additional £750,000 of spending in the Solent economy.

Reflecting the importance of naval activities in Portsmouth and the knock-on effects for the wider Solent economy, there is a recognition that there is an on-going requirement for the area to respond to future consequences of further Strategic Defence Reviews. A recent Socio-Economic Impact Assessment of Portsmouth Naval Base<sup>37</sup> reviewed three possible scenarios, including one in which the reduction in ship-building activity is not offset by additional vessels moving to Portsmouth or by BAE Systems increasing the level of maintenance at the base. In this scenario, a 22% decrease in output and 20% decrease in employment was envisaged, leading to an overall loss of employment (including multiplier effects) of around 3,875 jobs. To support future growth in the Solent and avoid rising unemployment and in-work poverty, it is vital that the impacts of public sector cuts are mitigated and complementary areas of private sector growth are supported. This is likely to involve a need to up-skill and re-skill those who have held jobs in the skilled trades, which have typified traditional dockyard/marine sector employment.

# Challenges to the shipping industry

The shipping industry is facing severe challenges stemming from the imminent implementation of International and EU regulations on sulphur emissions. These challenges result from a combination of factors, such as the availability and rapidly rising cost of fuel grades required by the regulations and the unavailability of adequate technological solutions at present. As a busy waterway for passenger and short-sea shipping, this is significant for Solent. It will affect many companies, resulting in cost rises and potential job losses. We will need to work hard to retain and grow shipping companies operating in the Ports of Southampton and Portsmouth and support moves towards emission reductions and adoption of low carbon fuels through research and development.

#### Demographic changes

Previous employment growth has not resulted in a rise in the employment rate, largely due to inward migration. Between 2004 and 2008, the employment rate fell by around 1.6 percentage points despite the volume of people in employment rising by nearly 10,000. The 'baby boom' generation is now gradually leaving employment, taking valuable skills with them. At the same time, the number of young people entering the labour market will continue to decline until 2018. These factors may combine to create labour and skills shortages, if measures are not taken to re-engage those outside the labour market<sup>38</sup>.

Together, replacement and expansion demand are projected to create a new requirement for 347,000 employees to enter new jobs between 2010 and 2020. This is equivalent to 47% of the current labour force. Without significant training and efforts to engage groups of the population that have not been in employment, this demand for labour may create skills shortages and recruitment difficulties.

<sup>&</sup>lt;sup>37</sup> Socio-Economic Impact Assessment of Portsmouth Naval Base (2012), University of Portsmouth, 2012.

<sup>&</sup>lt;sup>38</sup> Anchoring Growth, An economic assessment of the Solent area, Centre for Cities, May 2013.

#### Skills shortages

Businesses experience skills shortages in managerial, supervisory, technical and administration skills. Survey data suggests that half of firms find it hard to recruit staff with the desired level of technical skills, while 33% find it difficult to recruit staff with the right managerial skills. The Engineering and Manufacturing, Maritime, Financial & business services, Transport & communications sectors and the Creative industries were found to face particular challenges<sup>39</sup> making this a key barrier to growth. The construction and logistics sectors are also reporting significant skills shortages.

# Lack of employer investment in training

Businesses in the Solent area are taking on fewer staff and investing less in employee training. Lack of investment in training is likely to impact on workforce development and business productivity (Centre for Cities). Businesses are employing fewer young people and taking them on at a later stage, after they have attained higher levels of qualifications. This is squeezing young people and those with lower levels of skill out of the labour market.

# International competition

Although the global marine sector is forecast to grow, competition for high value international markets is intensifying. Countries such as China, Brazil, India and Vietnam have made major strategic investments in the sector and are increasingly challenging for more knowledge-intensive segments of the market<sup>40</sup>.

#### Educational attainment

From early years through to GCSE level, the Solent performs in line with the national averages. However, the urban core underperforms. At GCSE level, for instance, in 2010/11, 54% of pupils achieved five A\* to C grades including English and Maths in the urban core, which was 4 percentage points below the English average. Gosport and Havant underperform from early years through to GCSE, and Portsmouth in particular has very low attainment levels at GCSE. This will have implications for the skills of the future workforce and prevalence of worklessness and it threatens both individuals' and our wider growth aspirations.

#### Low skills

Low skills levels in the two cities and neighbouring boroughs are also a potential barrier to our ambitions to increase GVA per capita and develop high value-added sectors. Compared with the other South East functional economic geographies with potential for growth, the Solent has a relatively poorly-qualified working age population, and while progress has been made in raising Level 2 skills, there is more to be done on Level 4 and above.

#### Low business density

Low business density reflects reliance on a number of major employers, particularly in the Defence and Manufacturing sectors. This reliance on large firms, especially in the two cities, makes the area vulnerable to business failure.

#### Reliance on public sector employment

Employment in the public sector is higher than the average for the South East. The Defence sector is a large employer in Portsmouth, Portsmouth, Southampton and Winchester (the latter is home to Hampshire County Council's offices

<sup>&</sup>lt;sup>39</sup> Hampshire County Council (2012) Hampshire Employers Skills Survey 2011

<sup>&</sup>lt;sup>40</sup> Solent Enterprise Zone Skills Plan, Marchmont Observatory, 2013

and Hampshire Police Headquarters) are important administrative centres. The share of employment in Health, Education and Social work is also slightly above the South East average.

Public spending cuts are also going to have an impact on the Solent's steady economic recovery. Estimates by the Centre for Cities, which looks at public sector job losses across government as a whole, suggest that 9,100 jobs (4.2% of total jobs) may be lost in the Portsmouth Primary Urban Area (PUA) by 2016. These losses are considerable; the city ranks fifth out of 63 for the highest predicted job losses. For Southampton, the estimate is 5,600 job losses (3.5% of total jobs) by 2016, ranking the city 35th out of 63<sup>41</sup>.

Interviews also demonstrated widespread concern about the consequences of the Strategic Defence Review for naval activities in Portsmouth and the knock-on effects on the wider Solent economy.

#### Failure to link local people to local jobs

The cities of Southampton and Portsmouth are attractive to people moving from abroad or elsewhere in the UK. In 2010, there was a net inflow of:

- 3,000 to Southampton, comprising 2,400 people from outside the UK and 600 people from within the UK to Southampton; and
- 3,300 to Portsmouth, comprising 2,000 people from outside the UK and 1,300 from within the UK.

Between 2004 and 2008, while the total volume of people in employment in the Solent LEP area rose by nearly 10,000, the proportion of local residents who were in employment fell by around 1.6 percentage points (Annual Population Survey (APS)). Local partners have expressed a clear desire to ensure that future employment growth is accompanied by a rise in the employment rate, which must be achieved by taking steps to link local people, particularly those out of work, to local growth and jobs.

#### Capacity to grow

The Port of Southampton is one of the main UK international ports. It is expected that container and Ro-Ro traffic will grow by an average annual rate of around 3% to 4%. This growth will eventually require a significant increase in capacity. According to the Port Master Plan, the availability of sufficient port capacity as well as congestion on port access routes and the wider inter-urban network are considered to be a potentially significant constraint on future economic growth.

In May 2012, Associated British Ports was given the green light by the Marine Management Organisation (MMO) for the redevelopment of Berths 201 and 202 at the Port of Southampton. This will increase the handling capacity at the port from 2 million TFEU<sup>42</sup> to 2.7 million TFEU per annum. However, other ports will not stand still. The UK's largest port, Felixstowe, has just opened two new 730 metre berths, both being able to accommodate the largest maritime vessels. Additionally, a new port and logistics centre, London Gateway, is under development. Its expected capacity will be 3.5 million TFEU a year. The first phase opened in early November 2013. London Gateway is expected to attract new business but will also attract existing business from other ports, mainly in England.

<sup>&</sup>lt;sup>41</sup> Centre for Cities own calculations based on Office for Budget Responsibility's forecasts of 720,000 public sector jobs by 2016. Data defines the two cities based on their primary urban areas. See for http://www.centreforcities.org/puas for further details.

<sup>&</sup>lt;sup>42</sup> TFEU = Twenty Foot Equivalent Units, the size of a standard container.

The Portsmouth International Port announced in June 2012 the completion of the Berth 2 extension. The longer berth allows for docking of larger cruise and ferry vessels simultaneously. However, more cooperation with surface transport providers will be needed in order to accommodate the high seasonal traffic peaks.

The potential barrier to growth is also the capacity of the existing logistics centres. With the expected growth of traffic handled through the Port of Southampton, there is a need for expansion of the logistics activities in the area. The capacity of the existing sites will need further expansion to avoid constraining regional growth. Additionally, new sites for logistics activities should be identified and the land for their development should be unlocked. There is a need for an integrated plan to address the needs of the logistics sector. The continued competitiveness and development of the Port of Southampton and the Port of Portsmouth are dependent on lifting the capacity constraints as well as on ensuring good and reliable surface accessibility.

#### **Development pressures**

The 55,800 new homes and nearly 1.2 million square metres of new employment floor space that the South Hampshire Strategy envisages between 2011 and 2026 will lead to an increase in carbon emissions from the area despite improvements in energy efficiency and standards. It is recognised that something extra will be required to prevent carbon emissions rising substantially<sup>43</sup>.

Solent is already the largest and most densely populated urbanised area in the South East outside London, with a density equivalent to that of some of the outer London boroughs (Hillingdon, Havering and Bromley are all around 2,000 p/sq km), whereas the national population density is just 246 p/sq km. The implications of this rapid and significant rise in buildings and population in Solent and the objective to achieve above-trend economic growth are an inevitable increased use of resources (energy, water and construction materials) and a potentially greater production of waste unless measures are pursued to improve the area's sustainability. The pressure on the green space that remains will also intensify with a greater population using a diminished resource.

# **Environmental threats**

The exceptional development pressures facing Solent mean that there is a significant challenge to meeting national climate change targets, and the coastal position also means that the region is particularly vulnerable to the future effects of climate change. In addition, the environmental quality of our internationally, nationally and locally designated sites of biodiversity importance, make protection of these areas even more crucial.

The Solent area is predicted to be in the zone of the UK most affected by drier summers and an area of serious water stress. Solent's low lying coastal landscape is susceptible to the impacts of climate change through rising sea levels and increasing frequency of storm events. With some 270 kilometres of coastline, Solent contains some of the most vulnerable communities in England in terms of flood risk. Predicted sea level rise will increase these risks. In addition, there are river floodplains with a risk of surface water flooding and areas that are susceptible to groundwater flooding.

The vulnerability of low-lying and previously reclaimed commercial and residential land presents the prospect of a choice between the huge cost of the extra sea defence works and the economically ruinous abandonment of areas of urban land to the sea. Mitigating the effects of climate change can go some way to reducing the risk of flooding events and there is a need to future-proof new development to withstand the impacts of climate change.

<sup>&</sup>lt;sup>43</sup> South Hampshire Strategy Background document: Environmental Sustainability, PUSH, November 2012

# Congestion

Congestion is an issue for those travelling into and out of the Solent. On the A3 (Portsmouth to London), traffic flow increased by 3% between 2005 and 2011 but delays per ten miles increased by 43%. On the M3 (Southampton to London), delays per ten miles have increased by 30% despite a decreasing flow of traffic. According to previous PUSH<sup>44</sup> and TfSH<sup>45</sup> studies, the future prospects of the Solent economy are limited by the traffic congestion across the region. Many roads are already at or about to reach their capacity. This makes the future growth potential dependant on the changes to travel demand and the existing infrastructure which will be a necessary step in enabling the growth of the Solent economy.

# 1.4 Drivers and Barriers to Growth

Solent is a wide and diverse economic area ranging from the Isle of Wight, the main industrial and urban areas in the south to the rural fringe in the north of the sub-region. The diversity of the area leads to a variety of economic drivers and business needs. However, within these diverse areas, there are interconnections and common themes which also act as constraints to economic growth.

#### **Barriers**

Our evidence-based review (see above) and consultation processes have revealed the following barriers to growth:

# **Productivity**

Despite the strengths embodied in the industrial structure of the Solent, productivity in Solent is low when compared with both the regional and national averages, with recent evidence suggesting that the gap has widened post-recession. Some of the main drivers for productivity improvements come from business formation and entrepreneurial activity, yet the business formation rate and self- employment both lag behind the average for the South East and nationally. Without improvements in these measures, it is likely that restrictions in productivity growth will act as a barrier to the potential economic performance of Solent.

# Connectivity

Whilst Solent benefits from its proximity to the London and South East economies, in reality, connectivity is poor and distance from markets has a direct and proven correlation with productivity. Many roads are already at or about to reach their capacity (see Congestion above). This makes the future growth potential dependant on changes to travel demand and the existing infrastructure.

#### Skills

The aggregate labour market performance of the Solent is relatively strong when compared with national performance levels. High rates of employment and a highly-skilled workforce in parts of the Solent are driving economic growth. However, within Solent, significant disparities exist which need to be addressed to ensure that the workforce is capable of meeting current and future business needs, particularly in relation to higher-level skills. Low levels of attainment at GCSE level in parts of the Solent, combined with low resident participation in HE, point to potential problems with the

<sup>&</sup>lt;sup>44</sup> PUSH Economic Development Evidence Base.

<sup>&</sup>lt;sup>45</sup> Transport for South Hampshire Evidence Base Case and Options for Intervention, Report R6, Report for MVA Consultancy, October 2012, information confirmed though the interviews.

skills of the future workforce. Better advice and guidance on pathways will be critical as will clear routes into HE, particularly for those wishing to enter employment in the key Marine and Maritime sectors.

#### Business infrastructure

Business infrastructure is an area of relative weakness for the Solent, particularly the availability of good quality modern sites and premises. Recent years have seen a reduction in the amount of employment land created in the sub-region which, together with the generally low quality of the existing stock of business sites/premises, has acted as something of a brake on development, particularly in the cities/urban boroughs.

#### Need to develop and foster innovation and business development

The nature of the business base and Solent's relatively poor performance in terms of a declining business stock and poor business formation rates constrain growth, and leaves the economy vulnerable to the fortunes of fewer larger employers. Fostering innovation and business development is, therefore, a key priority for the Solent area.

# Capacity to grow

In order to enable future growth, the capacity at the main sites and gateways should not be a constraint. Existing businesses need to have the space and the possibilities for expansion. The same applies to the key trade and transport nodes. The potential barrier to growth is the capacity of the existing logistics centres. With the expected growth of traffic handled through the Port of Southampton, there is a need for expansion of the logistics activities in the area. The capacity of the existing sites will need further expansion to avoid constraining regional growth. Additionally, new sites for logistics activities should be identified and the land for their development should be unlocked. The continued competitiveness and development of the Port of Southampton and the Port of Portsmouth are dependent on lifting the capacity constraints as well as on ensuring good and reliable surface accessibility.

# Demographic ageing

To be economically successful, city regions need to be able to attract people. Overall, population growth has been relatively slow across the Solent (6% from 2001 to 2011) compared with the South East (8%). The two cities and Winchester district saw the fastest population growth, between 8 and 9%, over the past decade. The ageing population will also have an impact both in terms of a significant replacement demand for skills as well as the changing nature of services and products demanded.

#### Worklessness and social exclusion

Economic and social exclusion present a barrier to growth through a number of well-established mechanisms. Social exclusion and deprivation have debilitating effects on the people and neighbourhoods that experience it. Stark economic and social divisions impact both the economy and society as a whole. The human, social and financial costs are significant. The Solent area has pockets of deprivation. Businesses are less likely to locate in areas where there are low average incomes and little spending power, and instead tend to locate where the most profitable customers exist. This in turn affects access to goods and services for those with no cars and communities with limited public transport. This further decreases access to goods and services and contributes to the downward spiral of a deprived area.

#### Need to balance environmental quality and economic development

The development pressures on the Solent economy, combined with the very real threats to the economy as a result of environmental changes, mean that there is a real need to balance environmental quality with economic development. Solent's ambitions to develop a Low Carbon economy sit at the heart of this.

#### **Drivers**

Whilst we have barriers to growth, we also have a number of important drivers (and potential drivers) of growth that we must capitalise on in delivering our ESIF Strategy. These are:

#### Existing knowledge base and innovation infrastructure

Solent has a strong knowledge base, with world-leading research and innovation activity. In terms of innovative activity, Solent performs better than the national average and that provides a good platform on which to base future growth. However Solent is a long way below the performance of other LEPs in the South East such as Enterprise M3 and thus there is much scope to improve its performance in line with competitors. A critical issue will be ensuring that these assets are better connected to support the needs of local businesses and to attract business and inward investment

#### Knowledge-intensive industries

The Solent area is well represented in high value-added industries, particularly advanced manufacturing. The future growth prospects of the Solent area are largely dependent on the ability of Portsmouth and Southampton to drive growth. Patterns of globalisation mean that the UK is likely to continue to specialise in higher value employment. The two cities are well placed to drive growth in the private knowledge-intensive industries due to the benefits that high value businesses derive from being located in close proximity to each other and their workers.

#### Growth initiatives

Solent has secured funding to support a range of growth initiatives and programmes, including:

- Southampton and Portsmouth City Deal (agreed November 2013) activities under the City Deal will drive forward the growth of the Marine and Maritime sector across Solent. City Deal will focus on enabling Solent to: support marine and maritime assets in the area; unlock employment sites; provide new housing; provide skills to access employment in growing sectors; support SMEs; and transfer underused land from the public sector into productive private sector use. It also focuses on raising skills levels and providing access to employment to ensure that local people benefit from local growth and jobs.
- Solent Enterprise Zone collaboration between the private sector, local authority partners and key agencies
  enabled Solent LEP to secure Enterprise Zone status for the Daedalus Airfield and, critically, to agree delivery
  of a £27 million infrastructure package for the site that will deliver more than 800 new jobs by 2015. As part of
  this, an innovation centre for advanced manufacturing businesses has been created at the Enterprise Zone at
  Daedalus, supporting new and existing businesses, as well as export-led growth in high-value services and
  employment.
- Solent Growing Places Fund Solent Growing Places Fund has been established with government funding
  to help stimulate growth by investment in infrastructure and development in a way that will support the area's
  economic and investment priorities. The Solent Growing Places Fund is a £16.739m revolving loan fund
  operated by the Solent LEP with Portsmouth City Council as Accountable Body for the fund. To date, the fund

has supported investment in a new Centre of Excellence in Engineering, Manufacturing and Advanced Skills Training, infrastructure to bring forward development of the Solent Enterprise Zone and investment to enable the research, design and build of two new passenger ferry hovercraft at Griffon Hoverwork in Southampton. Recognising the importance of the Marine and Maritime Sector to the Solent economy, the Growing Places fund has been extended to consider applications for advanced manufacturing, defence, marine and maritime sector based projects.

#### Strong aggregate labour market performance, with a good quality skill base

Whilst the area is experiencing skills shortages and gaps and there remain issues about the supply of higher-level skills, overall, the Solent area has a well-skilled workforce and this is a key growth driver for the economy.

#### Waterfront development

There is further potential for waterfront development, particularly given the potential increase in prime waterfront sites through Ministry of Defence (MoD) land release developments<sup>46</sup>.

# Strong quality of life drivers

Although less tangible than the main economic variables, the quality of life is a key economic driver for growth in Solent. Quality of life and place is an important source of competitive advantage, which will help to attract and retain businesses and skilled workers.

#### Strong brand identities

The Cities of Portsmouth and Southampton have strong brands/identities and are thus potentially well positioned in terms of growth and inward investment, as well as promoting the visitor economy. Solent is an important gateway for tourists travelling into and out from the UK but the area often fails to capitalise on its transport infrastructure and encourage these visitors to linger in the area. Solent has excellent natural assets in terms of the coastlines and rural areas. It also has an important maritime heritage and increasingly good retail and experience opportunities for visitors.

#### 1.5 The Solent Growth Vision

The strengths, weaknesses, opportunities and threats facing the Solent LEP area economy, together with the barriers to and drivers of growth, underpin the key strategies for the Solent area.

The overarching strategy for Solent, guiding the development of the local growth plan, is *Transforming Solent – The Strategic Economic Plan*. The vision of the Solent LEP and its partners is to create an environment that will bring about sustainable economic growth and private sector investment. It will assist this globally-competitive area to reach its full potential, enabling existing businesses to grow, become more profitable and to be greener; enabling the creation of new businesses and attracting new businesses to the region. Solent LEP wants to secure a more prosperous and sustainable future for all who live in the area and is committed to building a strong economy with businesses that are able to compete successfully in global markets. At the same time, a number of challenges arise as a result of the recent recession. Solent has many assets on which to build and which will support the drive for growth. Essential to this is the

<sup>&</sup>lt;sup>46</sup> http://solentlep.org.uk/uploads/documents/Maritime\_Futures\_-\_Solent\_Waterfront\_Sites\_-\_16.9\_.15\_.pdf

co-ordination of public and private sector investment to achieve this goal and the need to make the best use of the area's assets.

Within the broader vision, there are some clear objectives:

- Maximise the economic impact of our (marine and maritime) assets in the area and sectors with the
  potential for growth. Promoting the area as the UK's leading growth hub for advanced manufacturing, marine
  and aerospace both at home and, more importantly, in the global marketplace. Developing the Advanced
  engineering and Manufacturing sector through a business-led approach and supporting the visitor economy.
- **Unlock critical employment** sites to enable the Solent businesses, particularly the Marine, Maritime and Advanced manufacturing sectors of the economy, to expand.
- Provide new housing to support our growing workforce.
- Ensure people have the right skills to access employment and support our growing sectors.
- Provide effective support to our SMEs to enable them to grow including marine and maritime SMEs; and
- Unlock innovation-led growth to engage more businesses in knowledge transfer and innovation, develop links to wider HEIs and demonstrate the benefits of working with knowledge-based partners.
- **Driving productivity** in the area to address the widening gap between the Solent and other economic areas within the South East, ensuring we remain competitiveness on a global stage.

Whilst the Solent boasts a mixed economy, it is our coastal location that sets us apart. The clustering of businesses and educational strengths places the Solent at the heart of the UK's marine and maritime economy. This sector defined broadly, accounts for 20.5% of our GVA and provides 40,000 jobs locally; it supports more than 3,000 businesses. Over the period to 2025, these sectors are projected to grow by 5% in the Solent region. Ensuring that the economic strategy facilitates the growth of these sectors is, therefore, critically important, as is support for new and emerging sectors.

At the heart of our economy are the two cities of Portsmouth and Southampton and their associated ports. Together, these two cities provide over 37% of high-skilled jobs in the Solent and contribute 37% of our total economic output. Therefore we remain committed to realising the potential of our cities, where there is significant potential to develop the knowledge economy, and support areas that are economically vulnerable, reducing the high levels of welfare dependency and securing additional job opportunities for those not in work. The Southampton & Portsmouth City Deal will unlock investment of £953m that will help us to realise those ambitions alongside which a further £151m has been secured through the Growth Deal to support our growth ambitions.

We are also acutely aware that the Plan must support and contribute to national and European aspirations for growth. This Plan therefore articulates and proposes interventions and investments that not only meet local needs, but which also support the ambitions set out in the National Industrial Strategy. The National Industrial Strategy covers:

- Skills to ensure we deliver the skills that employers need.
- Technologies where the Solent has the research expertise and business capability to become a world leader (e.g. in autonomous systems, life sciences and advanced materials).
- Access to finance helping small businesses to grow.

- Government procurement to let businesses know in advance what the Government is planning to buy so that they can invest in the right skills to meet these opportunities.
- Sector partnerships helping to increase global competitiveness, supporting innovation and maximising export potential.

In November 2013, the European Union (EU) announced the reform of its Cohesion Policy to maximise impact on jobs and growth. Key elements include:

- Targeting resources at key growth sectors: innovation and research, the digital agenda, support for SMEs and the low-carbon economy.
- Fixing clear, transparent, measurable aims and targets for accountability and results.
- More effective channelling of investment 'smart specialisation' strategies to identify particular strengths.
- Enhancing the urban dimension of the policy.
- Encouraging the increased use of financial instruments to give SMEs more support and access to credit.

The growth targets and strategic priorities set out in our Strategic Economic Plan and ESIF Strategy align closely with these aims and contribute to both the UK Government and EU Cohesion priorities.

### Transforming Solent – Solent's Strategic Economic Plan

Transforming Solent has six strategic priorities:

**Enterprise** - Enterprise is a key driver of productivity and economic growth. Recognising the relatively poor business start-up rates, the strategic economic plan, (SEP) recognises that SMEs hold the key to a successful, private sector-led, economic recovery in the Solent area. In particular, key objectives include:

- Supporting high growth business start-ups with exporting potential and encouraging growth in existing businesses through innovation.
- Expanding enterprise programmes for young people.
- Helping businesses to create and apply new knowledge, working with employers in priority sectors such as Advanced manufacturing and Marine and supporting the development of new growth clusters.
- Encouraging business start-ups and social enterprise.

Infrastructure – Solent LEP through delivery of the SEP is dedicated to delivering improved coordination of private and public investment in transport, housing, skills, regeneration and other areas of sustainable economic development, focusing on: rebalancing the local economy away from dependence on the public sector; reindustrialising the economic base, supporting the development of knowledge-based industries and high value-added manufacturing; regeneration delivering a coalition between the private, public, voluntary and community sectors to continue the renaissance of the area's cities and urban areas, tackling deprivation, meeting the skills needs of the economy and taking a leading role in finding low carbon solutions.

A key priority for Solent LEP is investment in infrastructure including transport, housing, flood risk mitigation and high-speed broadband, which are required to unlock development sites in the area in order to deliver growth in employment supported by an appropriate level of housing. Some of these sites require a level of investment that is on the margins of what is commercially viable; others have stalled as a consequence of the recession. There is an adequate supply of land for development but there are often constraints that prevent early delivery - this affects development of greenfield land as well as regeneration sites in urban areas that may require significant investment to make them fit for purpose. The immediate aim is to deliver infrastructure improvements that will secure delivery of tangible outputs in the short term and which will align with other funding streams to create a larger impact. In the longer term, the objective is to prioritise investment and create a portfolio of potential projects in order to secure a planned approach to unlocking sites for future housing and employment in the Solent area.

**Inward Investment** – the LEP has established a single inward investment model to encourage companies to open new sites in the region, supported by effective marketing. Solent LEP's relationship with UKTI helps ensure that businesses find a suitable home somewhere in the UK. Solent LEP will require the Inward Investment structures to support the delivery of private sector-led growth and the emerging City Deal developments.

Skills for growth – a priority is to invest in skills to establish a sustainable pattern of growth, ensuring local residents are equipped to take up the jobs that are created. The aim is to achieve sustainable economic growth by anticipating and meeting the employment and skills needs of employers within the area, and by developing and retaining the talents of people to work within their local economy. Drawing on a strong pool of skilled workers and a strong infrastructure of HE and FE providers, the aim is to create the best environment in which businesses can develop and train their workforces and to strive for success, and we are investing in skills, and in particular higher level skills, to establish a sustainable pattern of growth, ensuring local residents are equipped to take up the new jobs that are created. Key to the approach is to better align public and private investment in training and workforce development to growth. One of the key barriers to growth for employers is securing the skills they need and having access to a local supply of skilled labour. The Skills for Growth Fund, which brings together FE colleges from across Solent to align resources to support employer-led provision, is a key element of the strategy.

**Strategic sectors and clusters** – we are committed to develop strategic sectors and clusters (interconnected groups and businesses) of marine, aerospace and defence, advanced manufacturing, engineering, transport and logistics businesses – establishing the area as a business gateway, at both local and international levels. As well as developing the Solent Enterprise Zone, supporting new and existing businesses, we are committed to export-led growth in high-value services and employment. The low carbon economy will also be strengthened, reflecting the increasing importance of the sector to the Solent economy. The *Strategy for Growth* recognises these comparative economic advantages and has prioritised policy interventions that seek to promote this area as a leading location for: the Marine, Maritime and Advanced manufacturing sectors, both at home and, more importantly, in the global marketplace.

Innovation - building on our substantial knowledge assets to support innovation and build innovative capacity in the Solent area to stimulate growth in Solent businesses and in new high growth sectors, particularly linked to our HE excellence. One of the key ways of facilitating innovation is through brokering collaboration and networking, including business-to-business and university-to-business as well as very early exposure to business and innovation within our schools. There are already networking activities taking place but there are opportunities to strengthen these, particularly around our key sectors. It is important to capitalise on the strengths of the universities in the Solent and support them in their work to engage with local employers, particularly in our key sectors. There is also a desire to harness the benefits of the significant numbers of R&D companies in the Solent. Coupled with the universities, there is a substantial knowledge bank on which to build, through the creation of knowledge transfer partnerships and development of spin-

out businesses. Improving the connectivity across the local 'innovation ecosystem' through 'open innovation' will be essential - so that businesses, universities, colleges, public sector research organisations and the wider public sector can support innovation better. This will improve the efficiency of public and private investment in innovation and deliver productivity benefits across the economy.

### City Deal

The Southampton and Portsmouth City Deal will contribute to local growth by:

- maximising the economic impact of the marine and maritime assets in the area;
- unlocking employment sites to enable the Marine, Maritime and Advanced manufacturing sectors of the economy to expand;
- providing new housing to support the growing workforce;
- ensuring people have the right skills to access employment in these growing sectors;
- providing effective support to the SMEs to enable them to grow including marine and maritime SMEs; and
- transfering underused land from the public sector into productive private sector use.

In terms of the labour market and skills, the City Deal will:

- increase the ability of the skills system to respond to employer demand, including for SMEs and microbusinesses, through the creation of a bespoke marine and Maritime sector Employer Ownership of Skills programme and an employer-led Solent Skills for Growth Fund;
- deliver an innovative Solent Jobs Pilot targeting those furthest from the labour market and helping them get into sustained work using an intermediate labour market scheme;
- develop a Solent-wide economic benefit procurement model in each local authority and a pilot with a government department to demonstrate the ability to maximise local SME supply chain, skills and employment opportunities for local people linked to £500 million + per annum Solent procurement;
- establish a joint £1.2m Youth Community Legacy Fund with a private sector company aimed at increasing the employment opportunities for young people.

These are complementary to the strategic Activities set out in our ESIF Strategy and also provide a source of match funding for a number of our Activities.

### Solent Enterprise Zone Skills Plan

The Solent Enterprise Zone Skills Plan recommends focusing the European Investment Strategy to:

- raise awareness of employment opportunities, through the delivery of improved Information Advice and Guidance (IAG) services;
- support the acquisition of higher-level skills (Level 3 and above) required by the Advanced engineering, Marine and Aerospace sectors;
- support people who are at risk of redundancy or who have recently been made redundant; and
- encourage retention of graduates with STEM skills.

### **Solent Low Carbon Green Economy**

Underpinning this is Solent's commitment to generating economic and business growth together with new jobs by developing a Low Carbon Green Economy. The Solent area aims to become the national leader and internationally recognised for its Low Carbon Green Economy. Sustainability will be at the heart of Solent's success in generating economic growth, prosperity and improving quality of life.

Key priorities are supporting:

- New Low Carbon and Green Technology capitalising on the world-class research in the sub-region into green technologies and turning these into business opportunities, growth and jobs as well as supporting strong manufacturing.
- Resource Efficiency in Homes and Businesses ensuring our homes and businesses minimise waste including
  waste of energy, to support household disposable income and business competitiveness.
- Generation of Secure, Renewable and Low Carbon Energy in the Solent Area developing large-scale renewable energy such as tidal and offshore wind, together with small-scale on homes and businesses and renewable and district energy schemes incorporated into new developments where practical.

Solent LEP area aims to ensure that its ESIF Strategy, Local Growth Deal, City Deal, Sector and Low Carbon strategies are fully integrated in order to maximise and add value to agreed priorities for government funding.

### **Sector focus: Marine and Maritime**

The LEP Board is clear that it wishes Solent's ESIF Strategy to focus on supporting the development of the marine and maritime economy. This focus has been endorsed throughout the consultation process. The EU has asked regions to develop strategies that focus on 'Smart Specialisation', i.e. sector strengths and locational advantages. As host to a nationally-significant marine and maritime cluster the Solent's ESIF strategy includes this focus.

Having said that, Solent's ESIF Strategy must accommodate a variety of policy aspirations. Some Activities, such as those focused on combating poverty and social exclusion, will need to focus beyond marine and maritime. They must be deliverable at scale, take in employment-intensive economic activities and contribute to national programme output targets.

Thus, whilst the majority of Activities are focused on a wide definition of the Marine and Maritime Sector, flexibility has been built in to respond to new growth sectors. Priority sectors are thus:

- The Marine and Maritime Sectors:
- The <u>Wider</u> Marine and Maritime Sectors that take in:
  - o ship and boat-building and their equipment supply chains;
  - the marine renewables and environmental technologies sectors;
  - associated defence and advanced engineering activities;
  - o ports and related transport and logistical activities:
  - o the leisure marine and cruise industries;
  - the visitor economy, including tourism and hospitality services;

- associated service activities, such as specialist retail and insurance.
- Other sectors there is commitment to support a range of priority sectors identified by Solent LEP Strategy
  for Growth and to identify newly emerging sectors with high growth potential that may emerge during the
  lifetime of the programme.

### **Spatial targeting**

During the consultation, partners were asked if funds should be focused on specific geographical areas. In general, respondents warned against spatial targeting, arguing that businesses would not welcome a situation where 'eligibility' for advice, grants or support was dependent on geography. They agreed that resources and projects would need to be focused on areas where the opportunity or need was greatest.

In general, therefore, Activities are not restricted to specific areas. Instead, organisations applying for funds will be asked to identify how they will target need. These needs may be geographically focused. We expect, for example, such an approach to be widely adopted by organisations applying for Community Grants (Activity 9) to support work in deprived neighbourhoods. However, with the exception of EAFRD, which is restricted to providing support in rural areas, all the Activities set out in this strategy may be delivered in all parts of the Solent area.

### 2. Policy Themes and Strategic Activities

European Social fund (ESF) and European Regional development Fund (ERDF)

### 2. POLICY THEMES AND STRATEGIC ACTIVITIES

### 2.1 ERDF Priority Axis 1 – Promoting Research & Innovation

During the consultation, partners expressed a high degree of support for using ERDF to promote research, technological development and innovation. They recognised innovation and the exploitation of new knowledge by the private sector as being fundamental to future growth and that Solent is fortunate in being home to three HEIs with strengths that, if harnessed, can drive knowledge-intensive economic employment growth and productivity in the area.

Although residents of the Solent LEP area register more patents per 100,000 people (18.9 in 2009) than the national average (13.0), the level of patent registration locally is considerably lower than in leading LEPs, many of which are nearby. Our industrial base and strategic assets are such that we believe that we should perform better and that there is scope and a strong case for improving our performance.

Research by the Centre for Cities shows that the University of Southampton had high levels of interaction with businesses, generating £56.5m from Intellectual Property (IP), research and consultancy contracts in 2011/12. The University of Portsmouth generates £11 million and Southampton Solent University £6.7 million. However, nearly three-quarters of the University of Southampton's business income was generated through interactions with firms outside the South East. The figure for the University of Portsmouth is lower, at 54%. We understand that top Universities have a national and international outlook. We do not wish to detract from this and wish local centres of excellence to support enterprises from across the country. However, we must find ways of driving up engagement with local companies, generating an overall net growth in provision.

The investment of £120 million in a new campus hosting Lloyds Register and the Southampton Marine and Maritime (SMMI) Institute has created a new, world-leading centre for innovation, business and maritime engineering in the heart of the Solent, designed to serve as a catalyst for future maritime developments. It is essential that Solent's Maritime cluster are aware of, have affordable access to and harness the expertise, facilities and technical support available through SMMI and Solent's other local centres of excellence. SMMI adds and complements many existing strengths, such as the University of Portsmouth's Marine laboratory and access to a towing tank, wave generator, survey vessel and other facilities through Southampton Solent University.

We should also recognise that innovation comes in two principal forms.

- 1) Firstly, there is innovation that results in the creation of new products and services, often as a result of a scientific or technological breakthrough. Innovations of this type are often time-consuming and costly to develop and commercialise. They are frequently led by larger firms, working with their supply chains, and may require high levels of interaction and collaboration with public partners.
- 2) Secondly, there is innovation that results in the incremental upgrading of services, products and processes. This involves large numbers of enterprises, which recognise that continuous improvements in performance are increasingly fundamental to competitiveness in a global economy.

We must recognise that innovation is not cost-free. It requires considerable investment: in management, organisational costs, in research, skills and training, which can be a barrier for some companies.

We will therefore use ESIF to:

- engage a greater number of enterprises in innovation, research and technological development by making it easier and cheaper to identify and access the support available via the HE knowledge base in the Solent area;
- provide grant support for projects that enable new and improved products and business processes to be brought to the market.

### **Activity 1: Solent Innovation**

### Engaging more enterprises in innovation

Solent has great strengths in HE and universities committed to extending their role as economic anchors for the region, in line with the recommendations in the Witty Review. These HEIs are increasingly working together, e.g. on collaborative funding bids. Partners wish to encourage Solent's Universities to collaborate, to work with Further Education, to pool resources, and to reach out and support a greater number of enterprises, in line with their specific institutional strengths.

ESIF funds will be used to support and deliver a single innovation strategy that enables enterprises to access the full range of expertise, facilities and support offered by Solent's HEIs (the 'knowledge base'), as well as national centres of excellence. The ambition is to facilitate the creation of a new innovation network, led by Solent's HEIs, tasked with engaging business in partnership with the Solent Business Growth Hub, with collaborating with Further Education and with sector networks, such as Marine South East and British Marine Federation.

This approach is driven both by experience and by research<sup>4748</sup> which identifies that innovation occurs at the point where people come together across departments, disciplines, institutions, sectors, industries and borders, to solve particular problems that are beyond the capacity of the department or firm itself. The best innovation systems are intensively networked. Within these systems Government takes an active leadership role; strengthening connections between actors in the innovation system, supporting those who identify business innovation opportunities and marshalling investment resources to help business respond to global innovation challenges.

### Innovation grants

The nature of innovation is such that it is difficult to predict. Over the seven year ESIF Programming period, new technologies and new applications of existing technologies will emerge, with potentially major rewards accruing to those enterprises, HEIs, clusters and regions that bring them to market first.

Solent LEP sees the need for a flexible grants programme, to support Small and Medium Sized Enterprises (SMEs) with promising RTD initiatives on a case-by-case basis. These might be focused on proving the viability of a new concept, on the creation of prototypes, on demonstrating the commercial viability of new methods or on improving existing products and services. They may be conducted with single companies or involve collaboration across extensive supply chains. They may be focused on extending the application of the 'eight great' emerging technologies or on supporting innovation in specific sectors. It is difficult to predict.

<sup>&</sup>lt;sup>47</sup> https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/249720/bis-13-1241-encouraging-a-british-invention-revolution-andrew-witty-review-R1.pdf

<sup>&</sup>lt;sup>48</sup> https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/440927/bis\_15\_352\_The\_dowling\_review\_of\_business-university\_rearch\_collaborations\_2.pdf

Matched funding will be provided from both public and private sources.

We expect that Innovation Grants will be focused on our Strategic Sectors: Advanced engineering, Marine and maritime, Aerospace and Defence. However, we must recognise that the level of demand from these sectors is uncertain and that interventions in other sectors may also yield high-value benefits in terms of productivity growth and jobs. Innovation Grants will only be awarded to support activity that complies with principles of sustainable development.

Solent Innovation will focus on:

**Investment Priority 1a**: enhancing research and innovation (R&I) infrastructure and capacities to develop R&I excellence, and promoting centres of competence, in particular those of European interest

**Investment Priority 1b**: Promoting business investment in R&I, developing links and synergies between enterprises, research and development centres and the higher education sector, in particular promoting investment in product and service development, technology transfer, social innovation, eco-innovation, public service applications, demand stimulation, networking, clusters and open innovation through smart specialisation, and supporting technological and applied research, pilot lines, early product validation actions, advanced manufacturing capabilities and first production, in particular in key enabling technologies and diffusion of general purpose technologies

### 2.2 ERDF Priority Axis 3: Enhancing the Competitiveness of SMEs

The Solent has a high level of dependency on both large businesses and the public sector. Business density is low, with 593 businesses per 10,000 population compared with 693 in the South East. We need to address the fact that the number of business births, as a percentage of the business stock, in the Solent LEP area (10.0%) is lower than the national average (11.4%) and significantly below the rate found in successful economies, such as London (14.6%) which are characterised by high rates of business start-ups and deaths. Although business survival rates are broadly in line with the national average, we are concerned that, between 2008 and 2011, the number of active businesses in the Solent area fell by 2.3%, due to a decline in the number of business start-ups, from 6,800 in 2007 to 5,800 in 2011<sup>49</sup>.

We need to reverse this trend and to broaden the business base by fostering start-ups and the growth of existing SMEs. We need to safeguard SMEs within supply chains, helping them to diversify, reduce their dependency on the public sector and single large enterprises and to strengthen their international trade links. These are key components of the *Solent LEP – Strategy for Growth* which prioritises:

- supporting new businesses, enterprise and ensuring SME survival and growth;
- growing clusters in priority sectors;
- supporting peer-to-peer self-help networks and business-to-business mentoring;

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<sup>&</sup>lt;sup>49</sup> ONS Business Demography

### **Activity 2: Enhanced Business Support**

Business support is currently delivered by many different local and national organisations. Too many enterprises are have difficulty in navigating this fragmented landscape and are unaware of the help that is available to them. During the consultation, partners expressed enthusiasm for using ERDF to increase the accessibility and depth of business support and advice.

Solent LEP has with its partners developed a Solent Business Growth Hub through which enterprises, including social enterprises, are able to access advice and information on local and national support programmes. The Solent Business Growth Hub acts as a single point of contact, a central 'one-stop shop' providing telephone advice, marketing and signposting to a wide range of business support services. Such as those delivered by staff within incubation centres, sector-based organisations, specialist business advice services and Higher Education Institutions, who work in partnership with the Hub, developing offers for enterprises in line with business demand.

Activity under this strand ERDF will enhance the support provided directly through the Business Growth Hub. This could include the support for partnership development, marketing and the delivery information, diagnosis and brokerage, particularly where this is integrated with the delivery of further support.

It will also enhance the depth and range of business support activities that can be accessed through the Business Growth Hub, such as those providing:

- Help for enterprises to become 'finance ready', with strong business plans capable of attracting finance from banks, business angels, equity finance, and grant funding including those available through Solent LEP funding programmes.
- Help for new business start-ups.
- Help for businesses seeking to expand into new markets, at home and abroad, working in partnership with UKTI and others.
- Support for inward investment in the Solent.
- Advice to develop new business models or higher quality products, processes and services.
- Help for businesses to become more competitive by reducing their resource inputs through the adoption of renewable and low carbon fuels and by providing advice and support in energy efficient practice, e.g. designing out waste and the recovery of 'waste' heat energy.
- Support to the Marine and Maritime sector through networking, supply chain development, peer-to-peer mentoring and collaboration with centres of excellence, such as the Southampton Marine and Maritime Institute (SMMI).
- Assistance to SMEs helping them to develop and implement strategies focused on:
  - o e-commerce and the extension of markets, nationally and internationally; and
  - improving the efficiency of business processes, through the activities such as web-based invoicing, cloud computing, borderless collaboration and flexible/remote working<sup>50</sup>.

<sup>&</sup>lt;sup>50</sup> As this will form an integral part of its offer, we have included the delivery of ICT support activities within the Solent Business Growth Hub. To separate it out and include it as a stand-alone Activity under the EU Thematic Objective relating to ICTs would be artificial and reduce programme flexibility and operational efficiency.

Solent LEP has signed a Memorandum of Understanding with UKTI making the LEP the official local coordinator of inward investment opportunities in the area. We propose to build on this by opting into UKTI national calls to enhance current provision and improve the international trade performance of SMEs in the Solent LEP area. This will enable local strategic sectors to grow as well as providing international trade support to SMEs in other sectors willing and able to access international markets. Examples of the sorts of activities could be supported this initiative include facilitating participation in: meet the buyer events; export readiness advice, assessment and clinics; and overseas missions and exhibitions. Matched funding for activity will come from both the public and private sector.

Enhanced Business Support will be focused on

**Investment priority 3a**: Promoting entrepreneurship, in particular by facilitating the economic exploitation of new ideas and fostering the creation of new firms, including through business incubators.

**Investment Priority 3c**: Supporting the creation and extension of advanced capacities for products, services and development' and Investment Priority 3d, 'Supporting the capacity of SMEs to grow in regional, national and international markets, and to engage in in innovation processes.

**Investment Priority 3d**: Supporting the capacity of SMEs to grow in regional, national and international markets, and to engage in in innovation processes.

Supported projects will need to demonstrate that their proposed activities promote equality and create opportunities for groups in society that are under-represented in business in line with our cross-cutting Theme Objectives set out later in this report. Solent LEP recognises the valuable role that Social Enterprise can play in tackling social inclusion and creating opportunities for people who are most disadvantaged in society and will encourage the Solent Business Growth Hub to develop a strand of activity focused on supporting Social Enterprise activities. We recognise that there are groups in society (e.g. women and some, but not all, ethnic minorities) that are under-represented in business. We will encourage the Solent Business Growth Hub to pro-actively reach out into these communities, working with relevant partners (e.g. Women In Business). Support will be provided to businesses and for activities that are conducted in line with the principles of sustainable development.

### **Activity 3: Solent SME Grant Programme**

The Solent LEP wishes to improve access to finance for new business start-ups and SMEs. The Solent LEP has supported a number of programmes to provide finance to new business start-ups and SMEs looking to grow their businesses. We would like ERDF resources utilised to deliver additional SME grant programmes. We are also conscious of the Select Committee on SMEs' recommendations concerning the need to address difficulties that SMEs face in accessing finance when first starting to export<sup>51</sup>.

The Solent SME Grant Programme will be focused on:

**Investment priority 3a**: Promoting entrepreneurship, in particular by facilitating the economic exploitation of new ideas and fostering the creation of new firms, including through business incubators.

<sup>&</sup>lt;sup>51</sup> Roads to Success: SME Exports - Select Committee on Small and Medium Sized Enterprises.

**Investment Priority 3c**: Supporting the creation and extension of advanced capacities for products, services and development' and Investment Priority 3d, 'Supporting the capacity of SMEs to grow in regional, national and international markets, and to engage in in innovation processes.

**Investment Priority 3d**: Supporting the capacity of SMEs to grow in regional, national and international markets, and to engage in in innovation processes

### 2.3 ERDF Priority Axis 4: Supporting the Shift towards a Low Carbon Economy in all sectors

The <u>Solent Heat and Power Strategy</u> has defined a vision for the Solent "to be the leading gateway for innovative and sustainable heat and power solutions". The vision aligns to the Solent LEP's broader economic ambitions and seeks to capture the potential for the region to apply its world-leading skills base and maritime strengths in order to become a leading gateway economy for innovation and sustainable heat and power, which achieves a greater level of productivity, attracts investment and delivers growth as part of the transition to a low carbon economy.

### The vision is guided by three core principles:

- 1. **A whole-systems view** which broadens the focus to include heat and transport, alongside electricity and energy efficiency. An integrated approach that takes into account the interactions between all elements of the energy system and the opportunities brought about by new technologies
- 2. **A strengthened and productive economy** which harnesses the opportunity to boost energy and resource productivity across businesses and unlocks clean tech growth and skilled job creation across the economy
- 3. A smarter, local approach delivering local solutions that meet regional needs and build on energy and sectoral strengths and opportunities. Creating a prosperous, decentralised local energy economy that takes advantage of smart technologies and embraces the energy revolution.

Guided by this vision, six priority areas have been identified, setting out the role of energy in supporting economic growth:

- 1. Unlock growth in our marine, maritime and defence cluster
- 2. Embrace the energy system revolution
- 3. Deliver affordable, clean heat and power
- 4. Accelerate the shift to low carbon transport
- 5. Improve our homes
- 6. Boost productivity across business and industry

### Activity 4: Building Solent's Low Carbon Economy

Activity 4, Building Solent's Low Carbon Economy, will focus on supporting the delivery of the Solent Heat and Power Strategy. ERDF funds should support the development and deployment of low carbon technologies in the Solent area, providing funding, to universities, public bodies, businesses and other enterprises to deliver clean growth, securing the economic benefits of the transition to a low carbon economy. Activities to be supported include:

- Measures to support increased production of renewable fuels and energy new research and testing facilities; centres of excellence and Catapult centres;
- Research and technological development to support proof of concept, prototyping, and knowledge transfer to accelerate commercialisation and adoption of new technologies, processes and systems to deliver clean growth.

- Demonstration and deployment of renewable heat and energy technologies and decentralised and 'whole place' and smart energy management systems.
- Investing in building retrofit, energy efficiency measures, renewable deployment, especially whole building or place solutions exemplifying next phase technologies which are near to market.
- Enhanced advice, support, information and action to promote and support energy efficiency implementation innovation in businesses and business processes, in order to deliver best practice in energy management and resource efficiency.
- Supporting low carbon tech start-ups and greater commercialisation of low carbon products and processes, building capability and capacity for supply chains in renewable energy.
- Provision of advice and support to increase the use and take up of low carbon technologies, energy
  efficiency measures, renewable energy technologies and smart energy systems in housing stock and
  public buildings
- Investing in domestic energy efficiency, renewable energy and smart construction techniques;

### **ERDF Investment**

- Investment Priority 4a: Promoting the production and distribution of energy derived from renewable sources.
- **Investment priority 4b:** Promoting energy efficiency and renewable energy use in enterprises.
- **Investment Priority 4c:** Supporting energy efficiency, smart energy management and renewable energy use in public infrastructure, including in public building and the housing sector.
- Investment Priority 4d: Promoting research and innovation in, and adoption of, low-carbon technologies.
- Investment priority 4f: Promoting research and innovation in, and adoption of, low-carbon technologies.

### 2.4 Climate Change Adaptation/Protecting and Enhancing the Environment

Our Strategic Economic Plan recognises that there are significant areas within Solent, including urban centres on the coast at Portsmouth, Gosport Waterfront and Southampton Itchen riverside, that need significant flood risk infrastructure investment. Future management of the entire stretch of coast in the Solent including the Isle of Wight is informed by recommendations from Flood & Coastal Erosion Strategies. The Strategies provide detailed cost breakdowns of preferred improvements, derived following public consultation with local communities, statutory and non-statutory bodies. In our Local Growth Deal bid, we have identified a need for £26m of investment in 2015/16.

Climate change adaptation is a priority for Solent LEP. However, we propose to use local and national resources to address this particular priority.

We recognise that the quality of the natural and man-made environment is an important driver of economic growth. It influences the decisions of skilled people and high-value businesses (both of which are extremely mobile), when they are deciding where to live, work and do business.

We need to recognise the importance of protecting and enhancing our natural environment and we wish to see ESF used for activities such as supporting habitat restoration and schemes that foster aesthetic, touristic or environmental value. This will be taken forward through our Community Grants programme (see Activity 9).

We wish to see Local Action Groups prioritise activities that foster aesthetic, touristic and environmental value and promote the development of the rural low carbon economy through investment via the EAFRD. We will also ensure that all Activities delivered under this strategy are delivered in accordance with the five principles of sustainable development, as prioritised by our cross-cutting theme.

### 2.5 ESF Priority Axis 1: Inclusive Labour Markets

### Investment Priority 1.1 – Access to Employment for Jobseekers and Inactive People

### **Activity 5: Support for Unemployed Adults**

The ESF-funded *Skills Support for the Unemployed* programme helped people with low skill and qualification levels to address the skills gaps preventing them from entering the labour market. This intervention was highly effective. It filled a gap in the support normally offered by DWP and the SFA, in that intensive DWP support normally starts after a person has been unemployed for six months or longer (by which time they may have lost confidence and motivation); while SFA provision is predominantly focused on the delivery of qualifications and, increasingly, on Apprenticeships.

The use of ESF to provide short sharp periods of assistance to people shortly after they have lost work is a long-standing element of the national strategic response. This funding will be used to support activity that is not supported by national funding, noting that SFA funding is increasingly targeted on Apprenticeship delivery.

Support via this Activity will be available to all adults aged 19 or over, though there are particular groups in society who may need particular support. For example, with the rise in the State Pension Age, a growing number of people will need to remain in work for longer. A growing number of older people are likely to find that they are unable to continue in their usual job, due to its characteristics or physically demanding nature. These older adults will need to re-skill and build confidence to enter new areas of employment.

Solent LEP has a high level of employment in sectors that are vulnerable to public sector cuts. The 2010 Strategic Defence Review has committed the MOD to budget cuts of 8%, resulting in fewer surface warships. A recent Socio-Economic Impact Assessment of Portsmouth Naval Base<sup>52</sup> reviewed three possible scenarios, including one in which the reduction in ship-building activity is not offset by additional vessels moving to Portsmouth or by BAE Systems increasing the level of maintenance at the base. In this scenario, a 22% decrease in output and 20% decrease in employment was envisaged, leading to an overall loss of employment (including multiplier effects) of around 3,875 iobs.

Response to Redundancy provision has previously been supported by ESF funding. It can be highly effective. The ESF-supported multi-agency taskforce working with the Ford plant in Swaythling helped to ensure that, of 700 people who received assistance, just 29 signed on for redundancy. Therefore, as well as supporting those who have recently lost their jobs, Solent LEP will use ESF to provide flexible skills and job-search support for people who are threatened with redundancy.

This Activity, 'Support for the unemployed adults', has two strands.

<sup>&</sup>lt;sup>52</sup> Socio-Economic Impact Assessment of Portsmouth Naval Base (2012), University of Portsmouth, 2012,

### Skills Support for the Unemployed

ESF will be used to assist unemployed adults who are claiming JSA, who are not eligible for support under the Work Programme, (and any other successor programme) and who need a short period of skills support to help them enter the labour market.

The training provided will respond to individuals' needs and will be delivered in the context of a personalised action plan. It will be designed to help move people into sustainable work, Apprenticeships or self-employment and to meet the needs of local employers or the labour market. It may be part-time or full-time (subject to benefit conditions), delivered on a roll-on, roll-off basis, year round and may include, but will not be limited to:

- Vocationally and occupationally-specific skills training in recruiting sectors, with embedded job search or IT skills, where appropriate, to help individuals to participate in interviews and work trials.
- Basic Skills and ESOL, as appropriate to the needs of the individual.
- Employability skills, confidence-building and other activities that will enhance an individual's chances of gaining employment such as team working and developing communication skills.

Delivery partners will be expected to form links to Apprenticeship providers. They should work in close collaboration with Jobcentre Plus; ensure that participants have access to Matrix-accredited careers advice through the National Careers Service; and make sure that the training provided is aligned to deliver the outcomes/goals emerging from the careers advice process.

The support delivered under this Activity should be available to all adults aged 19 and over and be structured to ensure that participants comply with all benefits rules.

Organisations delivering Skills Support for the Unemployed will be encouraged to forge links with those delivering Community Grants as we see this strand of activity as a valuable point of referral for those initially engaged through Community Grant delivery.

### Skills Support for Redundancy

A second strand of this Activity will be to provide training opportunities for people who: are under consultation or notice of redundancy; have been notified by their employer that they are likely to be directly affected by downsizing or company closure locally; or have recently been made unemployed as a result of such a closure.

Funding will be used to enable a coordinated response to redundancies and downsizing, to support development activities within the pre-redundancy or closure period.

This will be a short, sharp intervention, focused on up-skilling or re-skilling individuals to improve their employment opportunities in line with the needs of employers offering recruitment opportunities. Delivery will be tailored to meet the needs of individuals. It may include, but will not be limited to:

- production of a Training Needs Analysis and supporting Individual Learning Plan;
- Skills for Life diagnostics (including ICT) and delivery of Basic Skills training as appropriate;
- assessment of generic employability skills needs;

- training to improve job search and job application skills;
- access to or provision of careers advice and individual learner support;
- pre-employment training to provide skills to enter a different occupation or sector;
- · training to update skills needed for a specific employment sector; and
- training in preparation for self-employment.

Delivery partners will need to maintain strong working links with public and private sector employers, Jobcentre Plus, National Careers Service and Apprenticeship providers. They will also need to ensure that access to Matrix-accredited careers advice is provided by making links with the National Careers Service.

The support should be available to all adults aged 19 and over and be structured to comply with all benefits rules.

Output and Framework targets associated with this activity are set out in Annex 2.

### **Investment Priority 1.2 – Sustainable Integration of Young People**

### **Activity 6: Supporting Young People**

Too often young people are unaware of the diversity of jobs available in different sectors of the economy, which leads them to develop aspirations that are neither determined by their own ability nor based on a comprehensive understanding of the types of jobs available.

FE learners do not find it easy to access people who have experience of the careers or education they would like to pursue. As a result, their understanding of particular sectors is often restricted to only the most visible roles and jobs, for instance in law - barrister; in television – an actor. FE learners who decide to pursue law, or broadcasting, consequently direct their energies into attaining the most desirable, competitive and visible jobs in these disciplines as they are the only jobs they know of<sup>53</sup>.

The report, Nothing in common: The career aspirations of young Britons mapped against projected labour market demand, recently found absolutely no relationship between young people's career goals and employers' projected needs. This mismatch is a significant contributor to youth unemployment.

In 2012, 7.8% of 16-18 year olds in Portsmouth were NEET, 6.3% in Southampton, 4.8% in Hampshire and 4.7% on the Isle of Wight. Although the number of young JSA claimants has fallen in the last four years, youth unemployment remains a serious concern. In May 2013, 6,200 18 to 24 year olds were claiming JSA in Solent. According to the Labour Force Survey 9,500 or 25% of all young people in the Solent aged 16 to 19 were unemployed in 2012<sup>54</sup>.

It is essential that we support young people in making an effective transition into the labour market and, where this transition does not occur smoothly, we need to step in to prevent young people becoming permanently detached from work.

therefore be applied to young people, often seeking part-time employment, who are not eligible for JSA.

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<sup>&</sup>lt;sup>53</sup> Norris, E. 2011. Not enough capital. Exploring Education and Employment Progression in Further Education. London: Royal Society of Arts. <sup>54</sup> The Labour Force Survey defines people as being unemployed if they wish to work, are looking for work, but are without work. It can

We also need to address employers' concerns about young people lacking the right skills and attitudes for work or an Apprenticeship<sup>55</sup>. Too many have little or no experience of seeking, or being in, work. At a time when they are competing for jobs against adults with more skills and experience, young people are too often passed over.

Traineeships and Apprenticeships are invaluable in helping young people make this transition, addressing simultaneously both youth unemployment and employers' skills needs.

However, the 2012 Employer Perspectives Survey found that only 27% of UK employers had recruited a young person aged 16 to 24 in the previous year and just 9% of employers had an Apprentice. In countries such as Germany and Austria, where over a quarter of employers provide apprenticeships and nearly 50% of young people enter work via an apprenticeship, the difference between the youth and adult unemployment rate is minimal. In the Solent, in May 2013, the JSA Unemployment rate for 18- 24 year olds was nearly 80% higher than that for people aged 25 to 64.

Employers who take on young people often rate them highly, valuing their ability to be moulded (cited by 32% of employers), their enthusiasm (30%), and willingness to learn (20%)<sup>56</sup>.

In response to the challenge of youth unemployment, in April 2012, the Government launched a £1 billion Youth Contract. The purpose of the Youth Contract programme for 16- and 17-year-olds is to engage young people who are hardest to reach and support them into education, training or a job with training. Delivery of the programme across England began in September 2012. This programme operates to the end of 31 March 2016. Recruitment to the programme ceased on 31 March 2015.

As part of the City Deal negotiation, partners in the Solent LEP have established a Young Person's Fund. This will design and deliver new demonstration projects for people aged 18 to 24, focused on tackling youth unemployment. Projects will build on what we already know works in helping young people back into work. Partners across the LEP have also been clear during the consultation process - we need to focus ESF on helping young people to make the transition into work, a) by enhancing current Information, Advice and Guidance services; b) by ensuring that Traineeships are attractive to all young people; and c) by securing and growing the future supply of high quality Apprenticeships.

### Information Advice and Guidance

A better match between skills supply and demand is unlikely to be delivered by 'rationing' places on popular courses. Raising the participation age may, perversely, result in pressure to run more courses that young people find engaging. A better match must be achieved by increasing young people's understanding of the labour market and the range of employment opportunities available.

People aged 19 and over can now access face-to-face guidance via the National Careers Service (NCS). This support is not available to young people aged 16 to 18. Young people can only access online, text and telephone-based help via NCS and rely on the support provided by schools and colleges. A recent House of Commons Education Committee expressed 'concerns about the consistency, quality, independence and impartiality of careers guidance now being

<sup>55</sup> National Employer Perspectives Survey, UKCES, 2012

<sup>&</sup>lt;sup>56</sup> National Employer Perspectives Survey, UKCES, 2012

offered to young people' citing 'a worrying deterioration in the overall level of provision'. It argued that 'Urgent steps' should be taken 'to ensure that young people's needs are met.'57

Good practice exists in other parts of the country, such as in Bradford<sup>58</sup>, Gloucestershire and Wiltshire, where local authorities have established partnerships with schools and colleges to provide enhanced, impartial careers guidance and support for young people.

We need to address employers' concerns regarding young people's lack of preparedness for the world of work and to address attitudinal and cultural barriers that influence employers' perceptions of young people. We need to increase young people's interest in engineering and science-related industries, to address out-dated perceptions, and to promote progression into careers in our strategic sectors.

Solent LEP will, therefore, target ESF to:

- improve young people's understanding of the local labour market and the variety of job opportunities it offers, particularly in the Solent's priority sectors, and
- support young people aged 15 and 16 as they make learning and career choices and prepare to enter the labour market.

We will foster closer links between employers, schools and colleges through activities such as:

- getting more employers involved in the delivery of IAG;
- extending the availability of careers workshops, workplace visits, year-group discussions or gender-based sessions focused on specific occupations and industries; and
- creating more opportunities for work experience.

While the activities described above will be available to all young people aged 15 to 24, we will focus support on:

- young people at age 15/16 who:
  - o are unclear about their progression pathway and/or
  - o are in danger of failing to make an effective transition from school to further learning or work with training; and
- young people who, having initially progressed into further learning/work with learning, drop out (because they have selected the wrong course, for example) and become transitionally NEET.
- people aged 18 to 24 supported through our City Deal programme of activity.

The support provided will be tailored to individual need, including:

personalised face-to-face guidance;

<sup>57</sup> House of Commons, Education Select Committee, Careers guidance for young people: The impact of the new duty on schools <a href="http://www.publications.parliament.uk/pa/cm201213/cmselect/cmeduc/632/632.pdf">http://www.publications.parliament.uk/pa/cm201213/cmselect/cmeduc/632/632.pdf</a>

<sup>&</sup>lt;sup>58</sup> The Bradford initiative was cited as good practice in the Education Select Committee report, referenced above. Under this initiative, each school contributed £10,000 with a matched contribution by the local authority. This single guidance fund, across the Authority, was used to acquire enhanced IAG services for participating schools and colleges, achieving greater depth of service, impartiality as well as economies of scale.

- work tasters and trials;
- engaging in personal and social development activities;
- · taking part in challenging team-based activities;
- improving key skills such as interview skills, customer service, raising awareness of the qualities needed by employers;
- · accessing work and community volunteering experience; and
- Ongoing 'key worker' support to exit the programme into a higher level training course or work with training.

In line with existing good practice<sup>59</sup>, contracted activities will build on the previous SFA/ESF funded 14 - 19 NEET Support programme and existing school-based provision. Solent LEP also recognises the need to avoid duplication with the National Careers Service (NCS) provision commissioned through SFA contracts and other national initiatives such as the Enterprise Advisor Network being delivered as part of the Careers and Enterprise Company offer. Delivery partners for this activity, will need to work in partnership with NCS, the CEC and other local partners in order to ensure complementarity.

The support provided will comply with benefits rules and will support active job-search. This Activity will be complementary to the EFA-funded elements of the Youth Contract. The Youth Contract targets 16 to 17 year olds who have very low levels of qualifications (no or only one GCSE at A\* to C, young offenders or care leavers). This activity will support young people at age 15 and to age 18 and can therefore act as a referral route into and out of the EFA-funded Youth Contract for these priority groups. It will also support those who are ineligible for the EFA programme, i.e. the many young people who have more than one GCSE but who are nonetheless facing uncertainties and difficulties in making the transition from education to work. Organisations delivering this activity will be encouraged to work in partnership on establishing referral routes into EFA-funded provision with our local provider, currently Skills Training UK.

### **Enhanced Traineeships**

August 2013 saw the launch of the national Traineeships programme. Traineeships help 16-24 year olds to develop the skills they need for employment and Apprenticeships by combining a defined core (work preparation, a work-experience placement of up to 26 weeks and English & Maths) with a high degree of flexibility. Providers and employers can add content to the programme to reflect the needs of the labour market and individual participants. This could include IAG, tasters in one or more sectors, additional skills training or ongoing support and job search for people while in placements.

The National Framework for Delivery<sup>60</sup> states that: 'Traineeships aim to help the intermediate group, providing the skills and experience they need to move into sustainable employment. Traineeships are not intended for the most disengaged young people, who require very intensive support'.

Based on our successful pre-Apprenticeship programme on the Isle of Wight, Solent LEP will use ESIF to create Enhanced Traineeships for young people who are further from the labour market than those in the 'intermediate' group targeted by the national Traineeship programme.

<sup>&</sup>lt;sup>59</sup> Such as the Wiltshire Skills 4 Success programme.

<sup>60</sup> https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/223591/Traineeships-framework-July2013.pdf

Our target group will be young people on the NEET register who face significant barriers to work. While precise eligibility criteria have yet to be agreed, we anticipate that participants will include care leavers, ex-offenders, young people with disabilities, those affected by drug misuse and those who come from disadvantaged neighbourhoods. People in equalities groups, prioritised in our cross-cutting themes, will make up significant proportion of the participant cohort. Our target group (those who are more disengaged who require more intensive support) will be clearly differentiated from the Intermediate Group on whom Traineeships are targeted. As a result, this initiative will complement and not adversely affect the delivery of the national programme.

We will work closely with providers to ensure that Enhanced Traineeships complement and add value to the EFA-funded Youth Contract provision for 16 and 17 year olds. The eligibility criteria for this element of the Youth Contract are extremely narrow and omit many young people who face other disadvantages (e.g. substance abuse, disability, unsettled accommodation/home circumstances) and/or who lack core employability skills despite having two or more GCSEs. The Enhanced Traineeship programme will be open to this cohort.

We will establish progression arrangements from the Youth Contract into Enhanced Traineeships, developing their core employability skills, enthusiasm and readiness for work, before the start of their Traineeship.

ESIF funding will be used to increase the flexibility of the Traineeship offer, adding components such as: work tasters; short-periods of skills training; retention support; encouragement/help with continuous job-search while in work experience placements; and an optional payment of £56 per week<sup>61</sup> from the provider to young people aged 16 and 17 while participating in work experience placements. It will be termed 'Enhanced Traineeships' in order not to confuse employers and to provide a seamless offer.

This initiative builds on the existing Pre-Apprenticeship programme on the Isle of Wight, which was extended across the Solent<sup>62</sup>, in which 16 and 17 year olds were paid the minimum Apprenticeship wage while on a work experience placement lasting up to 26 weeks. Between November 2011 and June 2013, it supported 170 placements. 84.5% of the young people completing the programme progressed to a full Apprenticeship, employment or further education and training. 43.6% progressed onto Apprenticeships.

This initiative on the Isle of Wight, was an important factor in maintaining low levels of youth unemployment on the island. In 2012, just 4.7% of 16 to 18 year olds, or 220 individuals, on the Isle of Wight were NEET. This is much lower than the rate found in Portsmouth (7.8%) and Southampton (6.3%). It was even lower than the rate found in the prosperous county of Hampshire (4.8%), which had a much lower incidence of overall unemployment.

An earlier and larger evaluation of subsidised employment<sup>63</sup>, covering 1,773 employers and 3,348 New Deal for Young People (NDYP) recruits, found that 60% of NDYP recruits had been retained at the end of the subsidy period and 51% remained with their NDYP employer after nine months.

<sup>&</sup>lt;sup>61</sup> This is equivalent to the Jobseekers Allowance that is, very rarely, paid to young people aged sixteen and seventeen. At this age, young people are expected to be supported by their parents. Traineeships that feel like work without pay may be a barrier to participation.

<sup>&</sup>lt;sup>62</sup> The extended Solent Programme was launched in December 2012. So far it has helped 42 young people into placements. Early signals are promising, but as 31 of young people remain in placements it is too early for a proper evaluation.

<sup>&</sup>lt;sup>63</sup> Hasluck, C. and Green, A. (2006). What works for whom? A review of evidence and meta-analysis. Leeds: Department for Work and Pensions/Corporate Document Services. (DWP Research Report no. 407).

The fact that progression into employment was higher for the NDYP than the Isle of Wight programme is unsurprising. The Isle of Wight programme targeted 16 and 17 year olds, while NDYP targeted 16 to 24 year olds. Progression into education is more common for young people.

The main barriers to success for young people on the NDYP programme were identified as low levels of pay and a tendency to cease active job search activity while in work. Traineeships do not offer a wage. They are periods of work experience with associated support and training for people on benefits. 16 and 17 year olds cannot normally claim benefits. Their families are expected to support them. Our experience suggests that many 16-17 year old NEETs can be deterred from participating in extended periods of unpaid work, regardless of the quality of the support offered. We will therefore use ESIF funding to level the playing field and bring the incomes of 16 and 17 year olds in line with those of the incomes that 18 to 24 year olds who participate in the programme receive through benefits.

The intensive IAG provision and the Enhanced Traineeships both provide an onward referral route for young people engaged through our Community Grants outreach programme (Activity 9). Where appropriate, young people engaged in the IAG programme may also be referred into Apprenticeships.

Enhanced Traineeships will be periods of paid work experience. Payments will be made directly to young people by the contracted provider. The young people will not be directly employed during the Enhanced Traineeship. Employers will be clear from the outset that Enhanced Traineeships should be considered as a stepping stone towards potential Apprenticeships, making use of the AGE grant as required. If young people have reached the age of 18, where employers are unable to offer apprenticeships, we encourage them to offer employment supported via the wage incentive element of the national Youth Contract.

### **Investment Priority 1.4 – Active inclusion**

### **Activity 7: Community Grants**

Solent LEP supports the principal of Community-Led Local Development (CLLD), which involves focusing on supporting groups of people with specific needs and delivering opportunities in small local areas, typically through community-based projects. Unfortunately, the volume of EU funding available in the Solent is not sufficient, in our opinion, to warrant adopting the full administrative architecture inherent in the CLLD approach across the LEP area.

We recognise that there are communities within the Solent that have exceptional needs. At the time of Census 2011, there were 34 Wards where the unemployment rate was 5.0% or over. Of these, 16 were located on the Isle of Wight, five were in both Gosport and Southampton and four were in both Portsmouth and Havant. Four wards had an unemployment rate of over 7%, which is far above the England average of 4.4%.

The ten wards with the highest level of unemployment are shown below.

### Table 4: Ten wards with the highest unemployment rate, Solent LEP

Ward	Number	% Rate	Authority
Ryde South	255	8.2%	loW
Ryde North East	215	7.7%	loW
Grange	281	7.7%	Gosport
Charles Dickens	979	7.0%	Portsmouth
Warren Park	353	6.8%	Havant
Newport East	138	6.6%	loW
Battins	319	6.5%	Havant
Barncroft	291	6.4%	Havant
Bondfields	292	5.9%	Havant
Shanklin South	140	5.9%	loW

Source: Census 2011

Low levels of social cohesion are also evident in some areas. According to the British Crime Survey, the proportion of people in Portsmouth and Southampton who answered 'no' when asked: 'Do neighbours look out for each other?' was extremely high. As a result, Portsmouth and Southampton ranked 284th and 296th out 324 authorities nationally against this measure.

We recognise that, in addition to generic neighbourhood-based approaches, there is a need to support people in particular communities of interest, who share and need to address common barriers to economic and social inclusion. We recognise that the needs of individuals within such communities can be diverse; that people may face multiple forms of disadvantage; and the role that community-of-interest and self-help-based projects run by communities of interest can play in promoting social inclusion. We wish, therefore, to support and encourage local communities and communities of interest in creating projects, developed from the bottom up, that address exclusion by engaging local people in improving their own lives and that of their areas.

The Solent Community Grants programme will provide up to £30,000 for small projects, led by citizens' groups, voluntary and third sector organisations that help people to acquire skills needed to progress towards employment. Projects may be focused on supporting people living in areas of deprivation and/or those who experience significant barriers in the labour market, including:

- people with disabilities or health conditions, including those with learning difficulties, mental health issues or drug and alcohol dependency problems;
- people aged 50 or over and seeking employment;
- people from ethnic minorities;
- women;
- lone parents
- people from neighbourhoods and estates where there are high levels of unemployment and deprivation.

Solent LEP recognises that many people participating in these projects will be some distance from the labour market and will need support to make small steps towards work in the first instance. We anticipate that projects will focus on achieving 'soft' outcomes, involving progression towards work (e.g. through volunteering and participating in community-based activities) rather than jobs or full qualifications.

The funding will therefore be used to support a range of activities including:

first contact engagement activities, e.g. arranging events in places that people feel comfortable to visit;

- involvement in community-based projects and volunteering;
- activities that improve confidence, motivation and social integration, such as sport and creative activities;
- developing local networks and groups to support people to get a job or access learning e.g. Jobs Club or Learning Champion type activity;
- softer skills development e.g. assertiveness, anger management and motivation;
- basic skills support; and
- job search assistance.

Onward referral routes will be developed, including to ESF-funded Skills Support for the Unemployed provision, described in Activity 6 of this strategy. Where young people are engaged in Community Grants, onward referral may be to Enhanced Traineeships along with other provision under the wider Youth Guarantee.

The evaluation of the East Midlands programme<sup>64</sup> found that 66% of participants progressed into positive outcomes (employment, other learning or training provision or volunteering opportunities). This was considerably in excess of the programme target of 40%. The evaluation of the West Midlands programme<sup>65</sup> found that community grants: 'successfully engaged with a range of disadvantaged individuals and has reached out to people not using mainstream employment services or who are at risk of becoming dependent on benefits' and had 'overwhelmingly achieved a number of soft outcomes, such as "distance travelled" – which might include increased levels of confidence and motivation to find employment.'

Solent LEP believes that the quality of the natural and man-made environment is a key factor in economic growth. We will welcome proposals that engage people though activities such as habitat and built heritage restoration, and enhancement schemes that foster aesthetic, touristic and environmental value.

Projects that contribute to improving our natural environment will be actively encouraged under this Activity. Projects will also be selected on the basis that they promote equality and address barriers to social and economic inclusion faced by disadvantaged groups in line with our cross-cutting Theme Objectives set out in Section 5.6.1.

### **Activity 8: The Solent Jobs Pilot**

Solent LEP is concerned to avoid that the recent recession leaves a legacy of exclusion and long-term unemployment.

In May 2013, 6,000 people across the LEP had been claiming JSA for over a year. This compares with a figure of 1,750 in 2007, a rise of around 250%. In addition, there were 10,600 people in the LEP area who had been on Incapacity Benefit or ESA for over a year.

The Work Programme provides support for long-term JSA claimants and ESA claimants who are capable of work. The latest outcomes data, released in June 2013, shows that, since it started in 2011, 132,000 people have found sustained jobs through the Work Programme, a success rate of 13.4%. This represents a considerable improvement on its first year. However, outcomes for some groups remain extremely low. For example, just 5.5% of people who have been

<sup>&</sup>lt;sup>64</sup> Phythian. M, ESF Community Learning and Skills Grants, 2011-2013 Interim Evaluation, Enable, 2012.

<sup>&</sup>lt;sup>65</sup> Sahota. I, An Evaluation Study of the Impact of the European Social Fund Community Grants, 2010.

moved to the programme from ESA found work. These are some of the most disadvantaged members of our community who require intensive support.

Economic analysis undertaken to support the Southampton and Portsmouth City Deal suggests that almost 10,000 jobs will be created in the two cities over the next decade. Solent LEP is committed to opening up economic growth and opportunity across the Solent to people who are socially excluded and who face multiple barriers to finding and sustaining work. This includes people on Incapacity Benefit and ESA and those on JSA who have health conditions.

We need to tackle the barriers faced by people in this group in a holistic way, which will include support with caring responsibilities, drug or alcohol dependency, life skills, debt management or homelessness. We also recognise that, for some, conventional job-search will have failed and that more needs to be done in order to enable them to attain the confidence and employability skills required to compete in the open labour market.

The Solent Jobs Pilot will provide intensive integrated health, employment and wider support to people who are not on the Work Programme and receive Income Support, ESA or JSA with health conditions.

It will comprise three main elements:

- pre-employment support, IAG and employability training;
- a subsidised job, for up to 25 hours per week for up to six months, paid at the national minimum wage, alongside caseworker support, skills and job search/ enterprise support;
- intensive post-placement support and job matching.

We will target people whose needs are such that they have not been able to find work through mainstream provision. This will include people affected by mental health issues, learning difficulties, health conditions and loss of confidence. Participants will be identified predominantly via Jobcentre Plus and will, in the main, be those who have left the Work Programme without finding employment. This approach will ensure that relevant benefits rules are fully taken into account and that this activity adds value to national programmes, such as Help to Work.

The support provided will be based on each individual's needs. It could, for example, include accompanying participants to work in the first instance, helping them to integrate and develop confidence and gradually scaling back this support as they feel increasingly comfortable.

Supported jobs will be concentrated on entry to private sector roles.

During the consultation, partners stressed: the significant role that environmental improvement, i.e. creating an environment where people want to live, work and do business, plays in economic development; and the need to address sustainable development as a cross-cutting theme within as many Actions as possible. Provided it aligns with or does not compromise individual participants' employment aspirations, we will promote a focus on environmental remediation and carbon reduction within the delivery of this Activity.

This Activity will be focused on those who are most disadvantaged in the labour market and those in equalities groups. Organisations delivering this Activity will have clear targets for supporting people in disadvantaged groups and promoting equality in line with our cross-cutting Theme Objectives set out in Section 5.6.1.

### 2.6 ESF Priority Axis 2: Skills for Growth

### Investment Priority 2.1 – Enhancing Equal Access to Lifelong Learning

### **Activity 9: Employer Responsive Skills**

Solent LEP is committed to working with partners to identify how the skills system can be refined to enable employers to take greater ownership of skills and to enable provision to become ever more responsive to need. We are particularly focused on encouraging the development of collaborative approaches to meeting the skills needs of our strategic sectors, acknowledging the broader ambition that skills delivery will be increasingly industry-led.

The Solent has a 4.2% deficit in higher level skills, when compared against the wider south east. It is forecast that replacement demand (i.e. job openings created by people leaving the labour force temporarily or permanently) will contribute seven times as many job openings as net job growth over the next decade. Requiring a need to recruit suitably skilled people across all broad occupational groups, including those projected to decline. Furthermore technological advances across the economy indicate that the nature of existing jobs will in themselves change, requiring adaptation and changing skill sets across the workforce as a whole. Digital capability at all levels (entry -advanced), is now a core component of most jobs.

The Solent has on-going skills gaps across its key sectors, resulting in recruitment difficulties for employers. Workforce ageing and retirement is generating a shortfall in technicians and highly-skilled engineers. 70% of engineers who are made redundant never work in engineering again. Research by the British Marine Federation suggests that 20% of employers in the Marine sector have difficulties filling a vacancy. It is essential that that the skill supply responds, not just to the changing needs of established sectors, but also to the needs of emerging sectors, such as marine renewables.

In addition the pipeline of skills coming through raises some issues and Solent has an attainment gap in terms of performance at Key Stage 3 and GCSE which could challenge the area's ability to meet the future skills demands. There is a requirement for new entrants and the current workforce to be equipped with employability / softer-skills, often in conjunction with multi-disciplined technical and professional skills.

The pace of technological change and innovations (including the adoption of artificial intelligence and autonomous solutions) is impacting on industry and business, giving rise to changing employment patterns requiring workers to have a portfolio of careers and skill sets. In addition technological advances and changes to the occupational structure are driving up skills levels and requirements in our priority sectors.

We need to generate interest in technical occupations and to develop progression routes that allow people to move along a pathway. Solent is home to first class FE and HE infrastructure, giving us an excellent basis on which to build and deliver this provision.

We need to address the gender imbalance that exists across manufacturing, STEM industries and our priority sectors (see Section 5.6.1. on Equalities) and to encourage under-represented groups to consider employment in these industries..

We also need to support people who are already in work, but who are dependent on in-work benefits to progress to raise their skill levels, to increase their earnings and, over time, to reduce their reliance on the Universal Credit.

We have a long history of working together to meet the needs of businesses and employers, but we need to do more. We need flexibility to respond to the market failures that are creating these skills shortages and to drive demand for the skills, particularly the higher-level skills that are increasingly critical to our strategic sectors.

To foster this collaboration, we have agreed, as part of the Southampton and Portsmouth City Deal, the creation of the Solent Skills for Growth Programme. This Activity will extend beyond the Skills for Growth Fund, in both time and scope, supporting a range of employer-led higher-level skills initiatives, delivered by both FE and HE in direct response to their skills requirements;

- outreach activities, taster courses and summer schools, co-designed with industry, to increase participation in areas where there are current and/or predicted skills shortages;
- financial and bursary support for course-related costs, where these are demonstrated as being a barrier to accessing learning that is required by our priority industries/sectors;
- Increasing the interest and participation of under-represented groups, particularly women, in the STEM occupations and learning that is critical to our priority sectors<sup>66</sup>;
- Funding the costs of specific modules (that are additional to the core programme modules) that increase the
  effectiveness of people who have recently secured employment in our priority sectors/industries, particularly
  where the beneficiaries are employees of SMEs;
- Funding the development costs and contributing to the delivery costs of vocational short courses designed:
  - o to enable people with STEM skills to progress onto higher level courses or to access good quality employment within our priority sectors;
  - o to enable low-skilled employees to progress to higher value employment, particularly where this reduces reliance on Universal Credit: and
- Developing the skills needed for innovation, e.g. for the introduction and application of new technologies and production methods in companies, particularly where these align with ERDF-supported activities and LEP priority sectors.

In keeping with national strategy, employers (individually and collectively) will co-own and co-design initiatives supported by the through this Activity.

Organisations delivering this Activity will have targets for supporting people in disadvantaged groups and promoting equality in line with our cross-cutting Theme Objectives set out in Section 5.6.1. This Activity will also encourage greater participation by women in STEM study and STEM-related occupations.

### **Activity 10: Apprenticeships**

The Solent LEP, in its Strategy for Growth, has identified the promotion of the apprenticeship agenda as a priority, to respond to the significant barriers to economic growth. There are a range of factors that influence economic

<sup>&</sup>lt;sup>66</sup> Additional funding would supplement and complement existing government grants and loan schemes, learning and learner support packages, as allowed in the Information note to LEPs – using ESF to support Higher Level Skills.

performance including, insufficient levels of higher level and technical skills, pockets of low educational attainment and under investment in the existing workforce. It is important that the Solent has the skilled workforce that reflects, responds and builds on our existing economic strengths and that is equipped to adapt to new demand-led and increasingly technical employment opportunities and employer requirements.

April 2017 saw the introduction of the apprenticeship levy and wider apprenticeship reform, (Apprenticeship funding) that will impact significantly for both levy and non-levy payers in the Solent. Recent awareness raising events have highlighted the lack of awareness on the part of business of the new system for apprenticeship delivery. Consultation with businesses has indicated they would welcome local brokerage to navigate the system.

We would anticipate the service to be employer focused, and whilst all types of apprenticeships should be made available, it is expected that the apprenticeship hub service should focus on supporting local businesses in the growth sectors identified by the LEP and, reflecting identified skills shortages in technical skills and at higher levels to enable businesses to be more productive and directly address skills shortages with their company.

The delivery of the service should lead to an increase in apprenticeships across the Solent, and we anticipate that it accesses those employers that have not offered apprenticeship previously. It is envisaged that the apprenticeship brokerage service will offer employers a single point of contact providing impartial advice on traineeships and apprenticeships including apprenticeship reforms and changes to funding. In order to simplify the offer to business we would like the activity to integrate with the Solent Growth hub, which is the one-stop portal for advice to business.

The apprenticeship brokerage activity will provide locally tailored solutions and flexible delivery to meet the skills and apprenticeship priorities of employers, supporting businesses through the process of identifying training providers that specialise in the area they are recruiting to and simplify the process of taking on an apprentice for employers. Similarly the service must provide a localised support for individuals in identifying employers who are offering apprenticeship vacancies and brokerage to ensure a successful recruitment outcome.

The Service must be focused on developing the technical skills base to meet priority and growth sectors of the Solent economy. Responding to the needs of employers in the following sectors:

- Marine and Maritime
- Aerospace and advanced manufacturing
- Digital technologies
- Financial, professional and business services
- Life sciences and healthcare
- Construction and the built environment
- Logistics
- Energy and environment & other key sectors
- Hospitality
- Care

### Investment Priority 2.2 – Improving the Labour Market Relevance of Education and Training Systems

The Solent LEP area has been allocated a budget of €2,368,332, including €1,184,166 of ESF, to the improving the labour market relevance of education and training systems, with a specific focus on building capacity to deliver skills

required to for a low carbon economy. We wish to support the acquisition of STEM skills and, more specifically, to enhance the supply skills required by the renewables and low carbon sub-sectors, including low carbon construction.

As we are seeking to secure synergies between ERDF and ESF investments focused on Building Solent's Low Carbon Economy, a description of the objectives of this investment is provided under Activity 4.

# 3. European Agricultural Fund for Rural Development (EAFRD)

### 3 EUROPEAN AGRICULTURAL FUND FOR RURAL DEVELOPMENT

In statistical terms, the Solent LEP is a complex geography. It is designed to capture Solent's functional economic area and has a boundary that cuts across districts; wards and current Leader funded Local Area Groups. More detail on Leader groups and their geographies in relation to the Solent LEP can be found on the following link <a href="https://www.gov.uk/guidance/rural-development-programme-for-england-leader-funding">https://www.gov.uk/guidance/rural-development-programme-for-england-leader-funding</a>

Analysis of 2011 Census data (based on wards falling completely or partly within the Solent LEP area) shows that Solent LEP includes 231,135 people living within areas that have a population density lower than the England average (4.1 people per hectare). Of these, at least 60% (138,265 people) live on the Isle of Wight. The true percentage will be considerably higher as this data includes the whole of 13 mainland wards<sup>67</sup> that fall only partly within LEP area.

Table 5 also shows that those wards in the 'rural' New Forest District that lie within the Solent LEP boundary actually have a population density of more than twice the national average. Therefore, while we recognise that it is important to support areas within Solent's mainland rural fringe, the Isle of Wight is clearly the principal rural area within the Solent LEP.

Table 5: Usual resident population, area and population density, Solent LEP area, 2011

Area	All usual residents	Area (Hectares)	Density (number of persons per hectare)
Portsmouth	205,056	4,041.14	50.7
Southampton	236,882	4,988.93	47.5
Gosport	82,622	2,532.09	32.6
Havant	120,684	5,536.97	21.8
Eastleigh	125,199	7,977.76	15.7
Fareham	111,581	7,423.27	15.0
New Forest – Wards entirely within Solent LEP	75,688	8,272.73	9.1
Isle of Wight	138,265	38,016.10	3.6
East Hampshire - Wards partly within Solent LEP	17,226	5,016.56	3.4*
Test Valley - Wards partly within Solent LEP	31,494	12,072.43	2.6*
Winchester - Wards partly within Solent LEP	44,150	25,002.34	1.8*
Solent LEP 2011 Wards	1,188,847	120,880.32	9.8
South East	8,634,750	1,906,964.91	4.5
England	53,012,456	13,027,842.85	4.1

Source: 2011 Census

\* These figures include the whole of wards that fall partly within the Solent LEP. As the boundary of the LEP cuts through wards deliberately in order to include the Southern, more developed parts of Solent's urban fringe and to exclude the more rural northern areas, the true population density of the areas within Solent LEP will be higher.

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<sup>&</sup>lt;sup>67</sup> Within East Hampshire, the Test Valley and Winchester

The Rural Economy Growth Review<sup>68</sup>, carried out in 2011, looked at the steps that need to be taken to support growth in rural areas. It concluded that:

In general the same drivers of growth operate in a rural and urban setting, and there is certainly no dichotomy between them. Capital investment, skills, enterprise and innovation are vital components in rural and urban areas. However, one fundamental difference is that rural areas tend to be more distant from economic mass and the associated productivity benefits (or agglomeration economies) for businesses. These benefits include knowledge transfer, thick labour markets, and access to supplier and customer markets.

Solent LEP recognises that geographic clustering can and does occur in rural settings. Good ICT connectivity can extend the geographical reach of positive agglomeration effects and virtual networks can reduce the negative impacts of distance. Effective networking, collaboration and partnership between businesses on a geographical, sectoral or cross-sectoral basis can achieve economies of scale, generate sustainable demand and bring about some of the agglomeration economies enjoyed by urban businesses.

The impact of rurality should not, however, be underestimated. Research by Defra into rural innovation (2009) found: "a number of aspects of the context for innovation which are more disadvantageous in rural areas as compared to urban areas. For example, the labour pool is smaller and less diversified in rural areas as compared to urban areas; there is limited availability of finance; markets are often lacking in critical mass; rural businesses are further removed from markets, higher education institutions and networks; and their access to them is constrained by distance and a lower quality of ICT infrastructure".

Solent LEP is committed to working with partners to address these issues across all of its rural areas. We recognise the importance of ensuring that enterprises in our rural areas have access to all forms of support delivered through our EU Growth Funds and the role that the EAFRD can play in addressing the additional challenges that exist for enterprises in rural areas.

### 3.1 Key challenges

While all rural areas share challenges, there are specific issues that face the Solent's major rural area, the Isle of Wight, which is by far the largest rural area within the Solent. The Solent LEP geography is complex. Although it includes a rural fringe around the north of the LEP area, this is narrowly defined, including parts of individual Wards, which makes precise statistical analysis extremely difficult.

Productivity levels and wages on the Isle of Wight are among the lowest in England. In 2013, average weekly pay was £450, a figure significantly below that found in other largely rural Districts that fall partly within the Solent LEP area, such as the New Forest (£545), East Hampshire (£600), Winchester (£605) and the Test Valley (£520).

Unemployment on the Isle of Wight is significantly higher than the LEP average. In November 2013, 3.7% of people aged 16 to 64 on the island were claiming unemployment-related benefits, compared with 2.0% across the LEP as a whole. Within the rural areas in the northern fringe of the Solent LEP area, unemployment is low, at 1.4% in the New Forest, 1.1% in East Hampshire and the Test Valley, and 0.9% in Winchester, reflecting the socio-economic make-up

<sup>68</sup>https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/86100/Rural\_Economy\_Growth\_Review.pdf

of these relatively affluent areas as well as the ease of access to the major employment centres within the Solent and beyond, including London.

Employment is also highly seasonal. In February 2012, the claimant-based unemployment rate was 5.0%, a figure 50% higher than the summer average. This pattern is also seen in other rural Districts that lie partly within the LEP area. However, the fact that unemployment is so much lower means that this 50% differential equates to an additional 0.3% to 0.5% rise in winter unemployment on the mainland, compared with a 1.7% rise on the Isle of Wight.

Across the UK, output from the Agriculture, forestry & fishing sector grew by just 5% between 1997 and 2011, a period during which the whole economy grew by 82%. Although the agricultural economy fared somewhat better locally, recording 40% output growth across Hampshire, Southampton, Portsmouth and the Isle of Wight, this was still significantly below the growth rate for the economy as a whole (72%). Raising output and productivity in rural areas is a major challenge. It is a particular challenge in the Isle of Wight, where land holdings are smaller than the England average and the average for Hampshire (where land holdings are larger than the England average) and far smaller than those of the large-scale producers who are driving down commodity prices on international markets. These competitive pressures mean that we need to be focused on diversification, adding value to primary products and supporting rural businesses in getting nearer to market.

### Diversification

The national Farm Business Survey suggests that 50% of farm businesses now include diversified activities which, in total, generate 20% of their income. More than a quarter of diversified farms state that their income from the diversified activities exceeds that from the remainder of the farm business. The main diversification activities are letting out buildings, food retailing/processing, sport & recreation and tourism. Successful diversification requires capital, a business strategy and a range of skills including market research, business planning, accessing finance, marketing and sales skills (including the development of on-line and niche marketing).

### **Visitor Economy**

Tourism is vital to the Solent's rural economy. On the Isle of Wight, it supports more than 20% of employment and generates £500m of direct and indirect expenditure. Solent LEP is committed to building on the natural assets and the heritage offer of the area to attract new visitors, encourage visitors to stay longer and to visit the wider Solent area. We are committed to delivering a comprehensive destination management and marketing approach that builds brand awareness around internationally-renowned events such as Cowes Week, the Isle of Wight Festival and long distance races, such as the Global Challenge round-the-world yacht race. This strand of our strategy needs to be supported at the local level, within rural communities. Local businesses need to work together to create a joined-up visitor offer that adds value for both visitors and themselves, for example through collaborative marketing or by creating better links between food producers and the tourism/hospitality industry.

### **Business skills**

Rural businesses are predominantly small, run by owner/managers who require a high level of business skills (e.g. development of business models, building a business case, sourcing finance, negotiating and contracting) to both build their existing business and to diversify. There is a need to support new entrants with the development of business models, access to finance, cash-flow and cost control and in areas such as contract negotiation with purchasers and suppliers.

### **ICT**

ICTs are increasingly critical to rural enterprises, helping to circumvent problems associated with distance. There is a clear correlation between technology take-up, both company size and the age of the owners/decision-makers in the organisation. Smaller organisations and those run by older people are much less likely to embrace technology, and need more targeted support to improve their ability to operate in the digital economy. Companies that do not adopt digital technology miss out on the productivity and competitiveness benefits it offers<sup>69</sup>.

Website, on-line marketing, ordering/booking systems and customer relationship management skills are also required to support business diversification, direct sales and businesses seeking to get closer to markets.

ICTs can also extend the labour market opportunities to people living in rural areas by enabling home and remote working. Home and remote working can make a contribution to reducing greenhouse gas emissions, but depend on individuals having appropriate IT user skills such as tele- and video conferencing skills, the ability to synchronise devices, to manage files using Virtual Private Networks and, increasingly, to use cloud-based systems.

### **Networking and group learning**

Many rural businesses place significant emphasis on sharing ideas, seeing what others are doing, learning from each other and spreading best practice. Collaborative learning - in networks, groups or at one-off events - offers the opportunity to exchange one-to-one support in different, often informal, formats. Groups can be built both around common interests or geographies that help to forge solidarity, enthusiasm and to prevent isolation. They can be focused on supply chains, guaranteeing consistency of products or meeting quality standards. They can also provide a basis for networking and collaboration with centres of research and specialist expertise, and can support the exchange of ideas and approaches between generations.

### Consultation

Solent has consulted widely in the development of this element of our strategy. We have interviewed LAGs and representatives of rural interests. On 14 January 2014, we ran a workshop in partnership with the Isle of Wight Local Action Group, attended by 40 representatives of rural businesses and other interested parties who helped to identify priorities for EAFRD expenditure and to define the Activities set out below.

### **Activities**

The Supplementary Guidance identifies that LEPs will be able to use EAFRD to fund four types of activity:

- Building the knowledge and skills in rural areas.
- Funding new and developing micro and small businesses.
- Funding small-scale renewable and broadband investments in rural areas.
- Support for tourism activities in rural areas.

During the consultation, rural partners recognised the importance of broadband investment and connectivity. However, they also identified that this was subject to major investment (e.g. a £3m+ scheme on the Isle of Wight) by Broadband Delivery UK. It was unclear how an EAFRD investment in broadband would add value to this existing programme and, given limited sums available (equivalent to c£400k per annum), partners felt that the priority should lie elsewhere.

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<sup>69</sup> e-skills uk, 2009, p. 41

Support was, however, expressed for supporting rural enterprises to acquire the knowledge and skills needed to take advantage of broadband delivery.

Similarly, partners recognised the value of small-scale renewable energy generation, but felt that uptake should be driven by the market and national policy designed to influence the market, notably feed-in tariffs. We therefore propose to focus on the following three activities.

### Activity 11 – Building knowledge and skills in rural areas

Partners identified a need for advice and assistance to be provided to support the creation and development of micro and small rural businesses.

Solent LEP will ensure that business support and advice available through the Solent Enhanced Business Support (Activity 2) is available across the LEP and in rural areas. However, partners have stressed that there is a need to further enhance this in rural areas, by providing access to specialist advice and support for organisations that are diversifying, starting-up, or focused on enhancing existing production.

There is also a need to ensure that businesses have access to the skills they require to take advantage of ICT and broadband and a need to encourage the sharing of best practice, knowledge-exchange and innovation across enterprises engaged in similar areas of business and within supply chains.

There is a need to provide this support in flexible formats that may not be fundable through mainstream provision. Programmes to support rural enterprises in gaining skills and building knowledge must be tailored to respond to their specific needs and preferred modes of learning and business support, e.g. through collaborative learning - in networks, groups or at one-off events - that offer the opportunity to share ideas, see what others are doing and adopt effective practice (e.g. farm walks). There may also be value in enhancing existing peer-to-peer mentoring services.

### Activity 12 – Funding new and developing micro and small rural businesses

Solent LEP recognises the important role that LEADER has played in providing funding for new and developing micro and small businesses. On the Isle of Wight, the previous LEADER programme directly supported more than 70 businesses, creating 140 FTE jobs through investments in support of diversification, the uptake of new and improved business practice and technologies. Participants in the consultation stressed the value of this Activity and the importance of using EAFRD to continue or expand such support.

Solent LEP will, therefore, allocate 50% of its EAFRD to providing funding to new and developing micros and SMEs across all sectors. The funding may be provided either to individual businesses or to businesses working together. We will, for example, encourage collaboration and applications from groups of enterprises, those seeking investment in shared facilities.

### Activity 13 – Support for tourism activities in rural areas

Solent LEP is committed to building on the natural assets and heritage of the LEP area, to attracting new visitors, encouraging visitors to stay longer and expanding shoulder and out-of-season tourism. We need to join up and foster awareness of the local tourism offer.

We will therefore allocate 30% of EAFRD funding to supporting tourism, recreation and leisure activities, destination development and marketing activities. While support may be provided to individual enterprises, we will encourage collaborative initiatives that bring enterprises together to create an enhanced visitor offer, including those that work cross sectorally, e.g. by better linking local food suppliers into the Hospitality sector. The support provided against all of these three Activities will be demand-led, i.e. delivered flexibly in response to the evidence of need provided by applicant organisations.

### **Budget**

A total allocation of €1,649,972 EAFRD funding has been allocated to these Activities<sup>70</sup>.

On the basis of our consultations with partners, budgets for individual Activities have been set as follows:

€330,270 EAFRD Building the knowledge and skills in rural areas

€824,822 EAFRD Funding new and developing micro and small businesses

€494,880 EAFRD Support for tourism activities in rural areas.

Matched funding for EAFRD-funded Activities will be provided by the private sector<sup>71</sup>. The proportion of matched funding to be provided will be dictated by EAFRD regulations relating to relevant Articles of the programme.

Outputs and targets have not been provided by DEFRA at the time of strategy publication.

<sup>&</sup>lt;sup>70</sup> At the time of strategy publication the final financial allocation for the Solent has not been confirmed by DEFRA (Department for Environment Food & Rural Affairs) and may be subject to change.

<sup>&</sup>lt;sup>71</sup> Matched funding provided by social enterprises and other not-for-profit groups are included within this definition of 'private'.

## 4. Alignment of European Funds

#### 1. ALIGNMENT OF EUROPEAN FUNDS

The Solent European Structural and Investment Funds Strategy seeks to complement existing and emerging European programmes through a direct focus on the European Commission's 2020 Strategy for smart, sustainable and inclusive growth. This section explores what is known of the key European Commission's 2014 – 2020 programmes and highlights central themes where it is envisaged that this proposed ESIF Strategy will complement and add value. It is recognised that, by 2020, nearly 35% of all jobs will be classified as 'high-skill' and consequently this Strategy includes considerable emphasis on the creation of high-quality jobs and the support for young and older workers to become equipped with the skills to meet the future demands of the labour market. In delivering this Strategy, Solent LEP will work to achieve both the national and European 2020 targets. Solent will seek to boost the numbers of 20-64 year olds in work; increase the levels of investment in R&D; boost the Low carbon sector and reduce greenhouse gas emissions; reduce the rates of early school leaving and move people out of the risk of poverty and social exclusion.

The 2013 European Commission's recommendations for the United Kingdom<sup>72</sup> stress six themes, and of these, four are tackled directly through our Strategy, notably:

- 1) Tackling youth unemployment and the need to improve the vocational training offer and enhance the skills of young people.
- 2) Supporting low income households and giving more women, who wish to, the opportunity to take up full-time work.
- 3) Access to finance for businesses needing credit, notably SMEs.
- 4) Investment in infrastructure particularly in relation to energy and transport.

In response to 1) the proposed Solent ESIF Strategy is committed to increasing apprenticeship opportunities for young people and supporting the development of higher-level skills for priority sectors. In response to 2) we have established gender as a cross-cutting theme within the Strategy and will monitor our targets within our activities to ensure that women seeking to return to the workplace receive suitable and appropriate support. In response to 3) the Strategy seeks both to build on existing business support such as the Solent Growth hub and to boost access to finance for start-ups and SMEs. In response to 4) the needs of the low carbon agenda and the critical role of the Marine and Maritime sectors are central to the Strategy's actions and targets.

The Solent area already has a long and successful history of engagement with European funding streams and, through its ESIF strategy it now has a greater chance to achieve a new level of sub-regional, cross-programme joined-up delivery; recognising the complementarity that exists between a number of programmes. These are dealt with below, together with some examples of relevant previous projects.

# 4.1 European Social Fund (ESF)

This strategy forms a part of the planning for the 2014 – 2020 delivery of ESF within England. The Solent ESIF Strategy recognises the need to collaborate where appropriate with neighbouring ESF providers and LEPs and with other ESF provision, notably the provision of ESF to support those out of work that will be delivered through the Work Programme and in partnership with training providers and others within the LEP area.

<sup>72</sup> http://ec.europa.eu/europe2020/pdf/nd/csr2013 uk en.pdf

# 4.2 European Globalisation Adjustment Fund (EGF)

EGF funds one-off, time-limited individual support geared to helping workers who have suffered redundancy as a result of globalisation. If necessary, the LEP will encourage collaboration with agencies delivering EGF in the Solent area, in particular seeking to add more strategic, longer-term support to help people back to work, and to link with our ESF-funded activities in support of those facing redundancy.

# 4.3 The Progress programme

Progress is a financial instrument supporting the development and coordination of EU policy in the following five areas: Employment; Social inclusion and social protection; Working conditions; Anti-discrimination and Gender equality. Where opportunities for the LEP exist to provide good practice and make a positive impact on EU policy in these areas, it will support applications from within its area to this programme.

# 4.4 The European Progress Microfinance Facility (EPMF)

Progress Microfinance increases the availability of microcredit – loans below €25,000 – for setting up or developing a small business. Progress Microfinance does not directly finance entrepreneurs, but enables selected microcredit providers in the EU to increase lending. The strategy recognises the critical need for access to finance for start-ups and SMEs and has this as a critical strategic activity for the Solent ESIF Strategy. Should the opportunity arise to engage with the EPMF to complement activity in this area, it will do so.

# 4.5 Horizon 2020

In developing its proposed ESIF Strategy, Solent LEP has engaged with all HEIs and other major research organisations (private sector and other) as part of its consultation. HE will play a critical role in driving the establishment and development of the knowledge-based industries needed for Solent to achieve its growth targets.

Horizon 2020, as the primary financial instrument for the delivery of EU-funded research and development, will be crucial in delivering the innovation needed to create new growth and jobs in Solent. The proposed support for research and innovation under Horizon 2020 will:

- 1. Strengthen the EU's position in science. This will provide a boost to top-level research in Europe, including the very successful European Research Council.
- 2. Strengthen industrial leadership in innovation. This includes a major investment in key technologies, greater access to capital and support for SMEs.
- 3. Provide money to help address major concerns shared by all Europeans such as climate change, developing sustainable transport and mobility, making renewable energy more affordable, ensuring food safety and security, or coping with the challenge of an ageing population.

The Strategy has, in particular, recognised the crucial role that Horizon 2020 will play in tackling societal challenges by helping to bridge the gap between research and the market by, for example, helping innovative enterprises to develop their technological breakthroughs into viable products with real commercial potential. This market-driven approach complements that already taken by Solent's HEIs to creating partnerships with the private sector.

The Strategy will engage through its HEIs (whilst encouraging their partnering of Solent-based enterprises) in the three key Horizon 2020 fields:

- Excellent Science Horizon 2020 will raise the level of excellence in Europe's science base and ensure a steady stream of world-class research to secure Europe's long-term competitiveness. It will support the best ideas, develop talent within Europe, provide researchers with access to priority research infrastructure, and make Europe an attractive location for the world's best researchers.
- Competitive Industries The Competitive Industries objective aims at making Europe a more attractive
  location in which to invest in research and innovation by promoting activities where businesses set the agenda.
  It will provide major investment in key industrial technologies, maximise the growth potential of European
  companies by providing them with adequate levels of finance and help innovative SMEs to grow into worldleading companies.
- Tackling Societal Challenges Horizon 2020 reflects the policy priorities of the Europe 2020 Strategy and
  addresses major concerns shared by citizens in Europe and elsewhere. A challenge-based approach will bring
  together resources and knowledge across different fields, technologies and disciplines, including social
  sciences and the humanities. This will cover activities from research to market with a new focus on innovationrelated activities, such as piloting, demonstration, test-beds and support for public procurement and market
  uptake. It will include establishing links with the activities of the European Innovation Partnerships (EIP).

As part of the delivery of this Strategy, and particularly through the delivery of Activities 1 and 5 of this strategy, we will encourage enterprises in the Solent to engage with the Horizon 2020 programme. This engagement will be both:

- Upstream by building the capacity of SME's to engage with innovation and the Horizon 2020; and
- Downstream by using ESIF to commercialise the findings of Horizon 2020 projects.

# 4.6 INTERREG V

INTERREG V seeks to stimulate cooperation between member states of the EU on different levels. Funded through ERDF, one of its main targets is to diminish the influence of national borders in favour of equal economic, social and cultural development of the whole territory of the EU. It seeks to strengthen economic and social cohesion throughout the EU by fostering the balanced development of the continent through cross-border, transnational and inter-regional cooperation.

The INTERREG cross-border programme will be governed by the European Territorial Co-operation Regulation. It proposes that programmes should concentrate funding on a smaller number of priorities which are better linked to the *Europe 2020 Strategy*. The focus of programmes will be on results, with better monitoring of progress towards agreed objectives and simplified delivery.

The INTERREG programme is based on 11 funding priorities mentioned in the EU regulation concerning the ERDF that aim to promote intelligent, sustainable and integrated growth (EU 2020 Strategy) and to connect economic, environmental and social issues. These mirror the proposed Solent ESIF Strategy priorities and consequently significant added-value can be achieved by linking INTERREG delivery with the strategy (ERDF and ESF) delivery. The Solent area has a clear driver for its engagement with INTERREG V in relation to its marine priority sector and this

can reasonably be expected to continue in the new programme along with other new thematic areas that the programme identifies.

As well as engaging through the larger geographic themes such as INTERRG IVc and INTERREG NWE, Solent organisations are experienced in both the Trans-Manche and Two Seas Programmes:

- INTERREG IVA Two Seas Project Examples from Solent INTERREG-VIVID Project Southampton Solent University worked with partners Avans University, House of Visual Culture, NHTV University, Pôle Images, Les Recontres Audiovisuelles, SPKVZW and City of Breda, researching the creative industries and fostering education, industry and local government to work closely together.
- Tackling Social Inclusion Project this brought together the three cities of Gent (B), Rotterdam (NL) and Southampton (UK) to look at innovative methods of tackling social exclusion; keeping cities accessible for all, getting those furthest from the labour market into employment and improving the quality of services for people with disabilities and/or disadvantaged groups.

INTERREG IVA – Trans-Manche Project Examples from SOLENT:

- CHARM 3 Project The CHARM 3 project contributed to the Channel marine resources preservation by
  enhancing marine resources knowledge and providing new tools to improve a sustainable management of the
  Channel area.
- **20M Project** Sought to support public policy launched regarding offshore wind farms, including their life cycles, to provide a common strategic framework for decision-makers in terms of offshore investments.
- BRIDGE Project developed and implemented an integrated maritime strategy in the Channel area.

# 4.7 Rural Development Programme (RDP)

The EU has an active rural development policy to achieve valuable goals for its countryside and for the people who live and work there. The Solent ESIF Strategy recognises that the Europe 2020 priorities are just as relevant for Solent's rural areas as for its urban areas. England's Rural Development Programme is the instrument by which the UK Department for Environment, Food and Rural Affairs (Defra) fulfils its rural development obligations in England, as set out by the EU. The Solent ESIF Strategy will seek to complement RDP provision, both to drive competitiveness and growth but also to address the significant inequalities and social exclusion issues that can accompany rurality.

#### 4.8 Erasmus+

Erasmus+ brings together all the current EU and international schemes for education, training, youth and sport, replacing seven existing programmes with one. Up to five million people, almost twice as many as currently, could get the chance to study or train abroad with a grant from Erasmus+. Among them would be nearly three million HE and vocational students. Full-time Master's degree students would also benefit from a new loan guarantee scheme set up with the European Investment Bank Group.

Erasmus+ is based on the premise that investing in education and training is the key to unlocking people's potential, regardless of their age or background. The programme will support three main types of action:

- 1. Learning opportunities for individuals, both within the EU and beyond.
- 2. Institutional cooperation between educational institutions, youth organisations, businesses, local and regional authorities and NGOs.
- 3. Support for policy reform in Member States and cooperation with non-EU countries, with a focus on strengthening the evidence-base for policy-making and exchange of good practices.

Two completely new elements will be part of Erasmus+:

- 1. A loan guarantee scheme to help Master's degree students to finance their studies abroad and to acquire the skills needed for knowledge-intensive jobs.
- 2. The creation of 400 'knowledge alliances' and 'sector skills alliances'.

All of the Solent area's HEIs are currently engaged in Erasmus activity and this is anticipated to continue. Similarly, many organisations from differing sectors have engaged with the existing Lifelong Learning Programme (Leonardo da Vinci, Grundtvig, and Transversal) as well as the Youth in Action and Sports Programmes which will all be incorporated within Erasmus+. The Solent ESIF Strategy is committed to delivering the social inclusion elements required by the ERDF and ESF and, to this end Erasmus+ offers the ideal vehicle through which to share lessons and good practice and to learn from other similar activities within the EU.

#### 4.9 LIFE 2014 - 2020

The likely LIFE Programme for the Environment and Climate Action has been designed to build on the success of the existing LIFE+ Programme. The current programme introduces innovations to strengthen LIFE's structure, enhance its strategic role and simplify operations through greater flexibility. The previous LIFE+ components are replaced by 'sub-programmes' covering Environment and Climate Action along with a third theme covering nature & bio-diversity. The Solent ESIF Strategy will support engagement with this programme through large territorial-scale approaches to the planning and management of its nature, water, waste, air, and climate, through partner agencies such as the Environment Agency and others.

# 4.10 Other Programmes

Other EU Programmes, such as ESPON, complement strategy activity within the broader Europe 2020 goals and will be considered as their details emerge, with the emphasis always on adding value to delivery and building critical mass to achieve programme objectives and deliverables in line with approved strategies.

# 5. Delivery Arrangements

#### 5 DELIVERY ARRANGEMENTS

LEPs were asked to set out, in the narrative sections of their European Structural and Investment Funds Strategies, early thoughts on their preferred methods of delivery for their proposed activities. These early thoughts were articulated in the Solent ESIF Strategy published in May 2015. At this time discussions with the Commission including detail on Activity to be supported, governance and delivery mechanism were on-going. With Operational Programmes across all three of the funds<sup>73</sup> now in place more clarity on these arrangements can be drawn through into the Solent ESIF strategy. The delivery arrangements in this revised strategy document therefore respond to the agreements made between the UK government and the European Commission as set out in the finalised Operational Programmes.

# 5.1 Financial Instruments

During consultations, partners expressed considerable enthusiasm for setting up a 'revolving fund' that would support SMEs by providing loans or taking an equity stake in investments.

We are conscious that the guidance acknowledges that improving access to finance is: '*likely to be a priority activity in the majority of LEPs*' and advises LEPs to collaborate across broader economic areas to undertake this activity.

Solent LEP is fortunate to have already secured and delivered Regional Growth Funds to provide grants to SMEs and start-up businesses through its Bridging the Gap (BTG) programme. We wish to build on the success of BTG, by allocating ESIF and local growth deal funding to this priority.

We understand the concerns, expressed in the guidance, regarding the potentially high administrative, legal and expert costs involved in establishing a complex (equity/loan/mixed) Financial Instrument and the advice to work with other LEPs. During the consultations, we did not identify a multi-partner financial instrument that appears capable of accommodating our aspirations. We would be pleased to discuss this further when strategy actions are reviewed to see if a suitable collaborative arrangement can be found. Alternatively, we will continue to consider the approach on a 'go it alone' basis, using the infrastructure and processes that already exists to deliver the BTG programme. This has run effectively and we do not find the overhead/administrative costs prohibitive for a grants-based intervention. We have, therefore, based our Activity, Solent SME Grant Scheme on the current BTG model, but would be pleased to discuss this further with national authorities and other LEPs and to examine how this might be adapted / converted to a loan-based intervention in the future; drawing on the experience of the Solent Growing Places Fund also.

# 5.2 Community-Led Local Development

Solent LEP supports the principle of Community-Led Local Development (CLLD). We recognise that there are communities within the Solent that have exceptional needs or that face specific opportunities. We also recognise that there are advantages to enabling local areas to develop strategies and to manage the delivery of funding through small community-based projects.

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<sup>73</sup> ERDF. ESF & EAFRD

Unfortunately, however, the volume of ESI funding available in the Solent is not sufficient, in our opinion, to warrant extending the administrative architecture inherent in the CLLD approach across the LEP area.

We recognise the role that the LAGs operating within the Solent play in supporting the delivery of Rural Development Programme for Rural England (RDPE) funds during the 20014-2020 programming period and will look to work in partnership where possible to maximise impact across the Solent. The three LEADER/LAG areas that have a presence within the Solent LEP, (New Forest, Fieldfare and the Sussex Downs and Coastal Plain) include relatively small parts of the urban fringe on the mainland. We have agreed that we will work with neighbouring LEPs to ensure that EAFRD support for rural areas delivered via the Growth Funds complements that which is delivered through the LEADER areas.

#### 5.3 Cross-LEP Collaboration

Solent LEP recognises that collaboration with other LEPs has the potential to deliver bigger impact, to exploit synergies and achieve economies of scale.

We recognise that we are not the only LEP to have a strong business base and internationally-renowned businesses in the marine and maritime industries. The sector has a strong presence along the south coast with Dorset, Heart of the South West (Plymouth) and Coast to Capital also hosting excellent research, development and training facilities. Solent LEP has been working and will continue to work with these neighbouring LEPs to identify opportunities for collaboration focused on exploiting synergies, avoiding duplication, achieving economies of scale and opening up a wider range of opportunities for local businesses.

In common with these other LEPs, we recognise the mobility of labour, particularly highly-skilled labour, and that it is important for enterprises in the Solent to draw on the full range of talent available to it, regardless of the specific area in which employees or potential employees live. We have, therefore, agreed that support under Activity 11 – Employer Responsive Skills – should be available to any individual, not just those residing in the LEP area. We will be seeking reciprocal arrangements with neighbouring LEPs.

We have also been in discussions with the SETsquared group of Universities and the other host LEPs (Heart of the South West, West of England, Enterprise M3 and Coast to Capital) to understand how, through our ESIF Strategy, the world-class knowledge base of the partner institutions can be made more accessible to enterprises across our LEP areas. SETsquared is collaboration between the Universities of Bath, Bristol, Exeter, Southampton and Surrey focused on collectively supporting the growth and success of new business opportunities through spin-outs, licensing and incubation. While we are focused on improving the ties between local businesses and the local HE knowledge base, we also recognise the importance of ensuring that Solent's enterprises can access innovation support from national centres of excellence and will be working with the SETsquared group to secure reciprocal support arrangements to that effect.

# 5.4 Proposed Governance

The ESI Funds are governed by terms set out in the UK Partnership Agreement and their respective National Operational Programmes. The National Operational Programmes emphasise the Government's localism agenda and the importance of ensuring that local partners are at the centre of efforts to drive forward economic growth and are

supported to take control of their own issues and shape their own solutions. The ESI Funds are, however, national programmes, with Government Departments acting as Managing Authorities, responsible for ensuring that the programmes are delivered in line with applicable law and represent good value for money. Managing Authorities will work with the ESI Funds Growth Programme Board (GPB) that will act as the Programme Monitoring Committee (PMC) for ESF and ERDF and will provide advice to the PMC for EAFRD, to secure synergies across the separate funds within the ESI Growth Programme. There is a separate Programme Monitoring Committee for the European Agricultural Fund for Rural Development Programme (EAFRD)<sup>74</sup>. This will remain responsible for the entirety of the EAFRD in England, including that part delivered via the Growth Programme.

#### **Local Governance**

The Solent LEP has been responsible for developing this Solent ESIF Strategy in partnership with local stakeholders. This document sets out Solent's priorities for ESI Fund expenditure, and the rationale for these investments. These strategic priorities and activities have informed the budgets and associated targets and outputs for the Solent area that have been issued from each of the respective Managing Authorities (MAs). This strategy provides the framework which will underpin calls for proposals issued by the MAs. Any application for funding will be required to clearly demonstrate that it meets local needs as expressed in Solent European Structural and Investment Fund Strategy.

# Partnership working: governance and roles of ESI Funds Growth Programme Board, its national and local sub-committees, Managing Authorities and local partners

A national ESI Funds Programme Monitoring Committee (PMC) has been established in England. It is the PMC for the Operational Programmes for the ERDF and the ESF in England and is known as the ESI Funds Growth Programme Board (GPB).

The EAFRD PMC will be the PMC for EAFRD funds within the European Growth Programme.

The GPB is chaired by a representative of the Managing Authorities, who also provide the Secretariat. The membership of the GPB is drawn from representatives of a wide range of partners across the public, private, business, social, voluntary and environmental sectors.

The GPB is supported by a number of sub-committees advising it on relevant policy and operational matters. These sub-committees, which will provide supporting advice in specific policy areas such as innovation, skills and aspects of implementation, will bring in leading experts from their fields and provide an important resource for the GPB and ESI Funds Growth Programme.

All sub-committees will report to the GPB, to ensure transparency of proceedings. The GPB will not delegate decisions to these national sub-committees though their advice will be important in informing the GPB's perspective, advice and decisions.

The Managing Authorities will work in partnership with economic, environmental, equality, social and civil society partners at national, regional and local levels throughout the programme cycle, consisting of preparation, implementation, monitoring and evaluation.

At the local level, ESI Funds sub-committees have been set up in each Local Enterprise Partnership area. These local sub-committees in each Local Enterprise Partnership area will operate as sub-committees of the GPB, to whom they will report. Local promotion of ESI Funds projects and their impact will be a priority, as will local leadership of this amongst partners. This will complement the functions of the Managing Authority but not substitute for them.

<sup>&</sup>lt;sup>74</sup> The Chair and another member of the GPB (the ERDF and ESF Programme Monitoring Committee) will be a member of the EAFRD Programme Monitoring Committee.

Each Local ESI Funds sub-committee is therefore chaired by a local partner who, along with other members drawn from business, public, environmental, voluntary and civil society sectors, are advocates for the opportunities and impact of the ESI Funds. Membership of these sub-committees is inclusive and in line with EU regulations and the wide scope of ESI Funds priorities. The Managing Authority is the Deputy Chair of the local ESI Funds sub-committee, except in London.

The role and purpose of these Local ESI Funds sub-committees is clearly defined in Terms of Reference published on GOV.UK<sup>75</sup>. They are not responsible for any tasks set out in EU regulations for which Managing Authorities are responsible in relation to management of the ESI Funds.

#### The local sub-committees:

- Provide advice to the Managing Authorities on local development needs and opportunities to inform Operational Programmes and ESI Funds Strategies;
- Work with sectors and organisations they represent so that they engage with and understand the opportunities provided by the ESI Funds to support Operational Programme objectives and local economic growth;
- Promote active participation amongst local economic, environmental and social partners to help bring forward
  activities which meets local needs in line with the Operational Programmes and local ESI Funds strategies
  and Implementation plans;
- Provide practical advice and information to the Managing Authorities to assist in the preparation of local plans
  that contribute towards Operational Programme priorities and targets. Similarly, provide local intelligence to
  the Managing Authorities in the development of project calls decided by the Managing Authorities that reflect
  Operational Programme and local development needs as well as match funding opportunities;
- Provide advice on local economic growth conditions and opportunities within the context of Operational Programmes and the local ESI Funds Strategy to aid the managing authority's assessment at outline and full application stage;
- Contribute advice, local knowledge and understanding to the Managing Authority to aid good delivery against spend, milestones, cross-cutting themes, outputs and results set out in the Operational Programme and local ESI Funds strategies.

In this way partners at local level will play the important role foreseen in the Common Provisions Regulation and the main principles and good practices set out in the European Code of Conduct on Partnership. Managing Authorities will ensure that partner roles and responsibilities are clearly set out at all levels and that conflicts of interest are avoided.

Where specific Managing Authority functions are designated to an Intermediate Body, that body will seek advice from the relevant LEP area ESI Funds sub-committee in the same way as the Managing Authority would. The LEP area ESI

<sup>&</sup>lt;sup>75</sup> The Terms of Reference for the Growth Programme Board can be found on the following web page: https://www.gov.uk/government/groups/growth-programme-board

Funds sub-committee will therefore provide advice to the Intermediate Body and/or the Managing Authorities as appropriate and as set out in the written agreement with the Intermediate Body.

The Solent ESI sub-committee will provide input to aid good delivery against spend, milestones, cross-cutting themes, outputs and results set out in the Operational Programmes and local ESI Funds strategies. The sub-committee will inform Managing Authority decisions on call specifications by providing verbal advice on the focus, geography, context, financial resources and timing of calls. Call specifications will be discussed at committee meetings and, when needed, by written procedure.

Members will also support the sectors and organisations they represent to understand and engage with the opportunities provided by ESI Funds. The Department for Communities and Local Government (DCLG), as the local lead Managing Authority, will be the Deputy Chair of the Solent ESI Funds Committee and provide the secretariat function for the sub-committee, which will meet quarterly. The role of the Solent ESI Funds Committee is primarily advisory. It will not substitute or take on the tasks and functions of the Managing Authority.

Further information on the role of the ESI sub-committee, the Programme Growth Board and the role of the Managing Authorities can be found on the following link. Information on the programmes themselves including calls for proposals can also be found using this link. <a href="https://www.gov.uk/guidance/england-2014-to-2020-european-structural-and-investment-funds">https://www.gov.uk/guidance/england-2014-to-2020-european-structural-and-investment-funds</a>

# **Application Process**

#### **ERDF & ESF**

The DCLG will publish call for proposals for ERDF and the Department for Work and Pensions (DWP) will issue calls for ESF. For activity going forward via opt-in agencies; these will be issued by the respective opt-in agency, namely Skills Funding Agency (SFA) and the Big Lottery (BL). Opt-in calls will be issued fully match-funded. Applications will be submitted to the Managing Authority, at both outline and full application stages, to be assessed against project selection criteria (PSC). The Managing Authority will provide an Assessment Report for each application, which will be circulated to the Solent ESIF sub-committee to obtain advice. The Managing Authorities and Opt-in agencies will contract directly with the applicant.

#### **EAFRD**

The Rural Payments Agency (RPA) will manage all Growth Programme grants funded by the European Agricultural Fund for Rural Development (EAFRD). The RPA will publish calls for applications inviting applications for grants in specific LEP areas. Each call will reflect the priorities set by the ESIF sub-committee. It will set out what types of grants are open for applications and will refer applicants to the Solent ESIF strategy. Applications will be made directly to the Rural Payments Agency.

https://www.gov.uk/european-structural-investment-funds

#### 5.5 The Consultation Process

#### Consultation Section

The Strategy presented here is the outcome of a process of extensive consultation led by the Solent LEP which began in the late spring 2013. In the process of the consultation, 223 organisations, large and small, actively participated (see Annex 1). Solent LEP took the decision early on that it wished to consult widely and openly across its community. The Marchmont Observatory at the University of Exeter was contracted to manage the consultation process to ensure that it was independent and open.

Consultation began in April 2013 on receipt of the initial guidance when the LEP contacted a wide range of stakeholders about the need to develop a Strategic Investment Framework and inviting views. In June 2013, the LEP considered the issue at length and provided initial guidance in support of the consultation process. In particular, and in line with *Solent LEP – A Strategy for Growth*, the LEP Board took the view that it wished the Investment Strategy to prioritise the wider Marine and Maritime sectors.

A major consultation event was organised for the end of July 2013. Invitations were sent out widely to voluntary and community organisations, businesses and trade associations, local authorities, colleges and training providers, universities, rural organisations and trades unions. 144 delegates attended the first consultation event which took place in the Ageas Bowl. There was full representation in terms of geographical coverage and a good spread of organisational types, including representatives of voluntary and community sector organisations. Delegates were invited to consider the priority themes identified by the EU and the UK Government in the supplementary guidance issued in July 2013. Views were then sought on the priority needs of the Solent LEP area, within the context of the Solent LEP – A Strategy for Growth, and how these should be translated into a set of strategic activities for the Solent area. The discussion was organised around priority themes to ensure that each priority was debated in full and to ensure that all sections of the Solent LEP community were able to express their views.

Alongside this, the Marchmont Observatory undertook 49 in-depth telephone interviews with key partners and stakeholders, including the SE TUC, social housing providers and VCSE organisations such as the Prince's Trust, Wheatsheaf Trust and Community Action Hampshire. Interviewees were asked to identify key priorities for their sector/organisation as well as the wider Solent area. The interviews sought to understand synergies with existing initiatives, gaps in provision and effectiveness of currently delivery. Interviewees were also asked for their views on the nature of the activities to be supported and indicative budgets.

In addition to the interviews, an online survey was made available via the Marchmont and Solent websites, with an open invitation to submit views. 47 detailed responses were received. This survey was widely publicised, including to members of VCSE organisations, a number of whom provided responses.

The outcome of the first consultation event and the survey was developed into an outline proposal which was submitted to the ESB at its meeting on 11 September 2013. This also formed the basis of a further consultation event which took place on 12 September at the Naval Dockyard in Portsmouth. The event attracted a further 120 delegates, where the initial proposals were further debated and refined. Again, this consultation included representatives of VCSE organisations, as well as businesses, education and training providers, the TUC, social housing providers and others.

A further consultation was held in Southampton on 4 August 2014 with the Funding and Development Forum (formerly the Southampton EU Funding Forum). This meeting attracted some 35 delegates, the majority of whom were from VCSE organisations and small community-based training providers.

The draft proposal was discussed by the LEP Board on 20 September 2013 where further guidance was issued and acted on.

Following receipt of government feedback on the draft strategy, we further consulted with partners to clarify queries.

Following receipt of details of our EAFRD allocation on 19 December 2013, we focused on identifying priorities for EAFRD investment. This involved research, interviews with specific partners and a workshop attended by 42 representatives of rural enterprises and specialist rural interests, held on the Isle of Wight on 14 January 2014.

Revisions to the initial draft were submitted for discussion to the Solent Employment and Skills Board meeting on 14 January, to the Local Growth Panel meeting on 15 January and to the Solent LEP Board on 24 January 2014. Additional revisions were made in response to comments received from these forums.

The consultation process has been extensive, robust and transparent.

# 5.6 Cross-cutting themes

European Regulations governing use of the European Structural and Investment Funds stipulate that the Funds should promote sustainable development and equality. In drawing up this document, Solent LEP has consulted with equalities experts and assembled evidence from across the LEP area. In particular, we have worked with partners to identify:

- differences in employment, education and skills opportunities for different groups;
- barriers to participation and under-representation, e.g. in ownership/management of local businesses, labour market and higher level occupations; and
- gaps in existing provision.

As well as being a tool for driving growth and generating jobs, the Solent ESIF Strategy must also be a vehicle for driving social inclusion, equality and supporting a more sustainable economy.

# 5.6.1 Equalities

Solent LEP recognises the important role that ESIF funds play in promoting equal opportunities and helping people to overcome barriers that they face to economic and social inclusion.

We recognise that:

- the factors that contribute to 'exclusion' or 'inclusion' cannot be looked at in isolation;
- the needs of individuals who may make up different communities of interest are diverse;
- individuals may face multiple forms of disadvantage; and
- in addition to the nine groups protected by equalities legislation, there are others who face significant barriers to inclusion, such as ex-offenders, people affected by homelessness or drug and alcohol abuse.

We recognise the importance of encouraging a culture of enterprise and entrepreneurship across all parts of the community and the role that ERDF can play within this.

Below we provide an analysis of the extent and nature of some of these disadvantages, before highlighting how our Strategy addresses these and how we will monitor performance. It is important to note that some disadvantaged groups are better served by the data than others, particularly at the local level.

#### People with disabilities

People with a disability have much lower levels of economic activity than the population as a whole. According to Census 2011, just 29% of people in the Solent whose day-to-day activities are limited 'a little' and 10% of those whose activities are limited 'a lot' were in employment, compared to 69% of people whose activities were not limited.

The proportion of people with a disability who are unemployed is lower than that for the population as a whole, due to the large proportion of people with disabilities who are outside the labour market and unable to look for work. However, there also those who would be capable of taking steps towards work, if they had the appropriate support.

There is also a strong correlation between disability and level of qualification held. Under 50% of people in the Solent area, whose day-to-day activities are limited a little, do not have a qualification at Level 2 or above. This compares with 28% of those whose activities are not limited. The fact that younger people with a disability are much more likely to have higher-level qualifications than their older counterparts demonstrates that progress can and is being made where provision includes appropriate support.

#### **Older People**

Whereas around 83% of people aged between 30 and 54 in the Solent are in work, the proportion of people who are in work falls rapidly from age 55 on. In the Solent, 75% of people aged 55- 59 are in work and just 50% of people aged over 60. This is not due to a rise in the unemployment rate for older people. Unemployment actually declines with age. Instead, it is due to: a rapid rise in the proportion of people leaving the labour market between the ages of 45 and 59 due to being 'sick' or 'disabled'; and a rapid rise in retirement among those aged 60 or over. The rise in the proportion of older people leaving the labour market as a result of being sick or disabled is partly due to people being unable to continue in the jobs, particularly physically demanding jobs, that they previously occupied. This is an issue we address through Activity 6.

Although they may be highly skilled, older people are much less likely to hold qualifications than younger people. In the Solent LEP area, the highest qualification held by 34% of people aged 50 to 64 is below Level 2, compared with 21% of 25 to 34 year olds. The proportion of older women with low level qualifications is particularly high.

Research by The Age Employment Network suggests that older workers can need additional support to overcome resistance to change and in acquiring the skills needed to adopt new techniques or technologies. On the other hand, older workers also have distinct labour market strengths, including: greater experience of work and life, better coping skills and reliability; loyalty, attendance, enthusiasm, motivation; and higher level communication skills.

# Young people

As noted in Section 1.3 (SWOT Analysis), while youth unemployment has fallen over the last four years, there remain around 6,200 18-24 year olds claiming JSA in Solent. The extent of the difficulty that young people face in gaining entry

to the labour market can be seen in the Census 2011 data. This showed that, while around 3.5% of people of prime working age (35-55) in the Solent were unemployed, the rate for 16-19 year olds was 13.5%; for 20-21 year olds, it was 10.1%; and for 22-24 year olds, it was 7.5%.

Mirroring the sharp national decline in part-time working by young people (sometimes referred to as the 'Death of the Saturday job'), the number of 16-19 year olds in Solent who are working fell from 38,000 in 2007 to 28,000 in 2012. This trend is exacerbating employer concerns about a lack of work experience and work-readiness among young people. Supporting young people in gaining experience, making informed labour market and training choices and in gaining the skills that they need to sustain and progress in work is a major emphasis within this Strategy.

#### **Ethnic Minorities**

Ethnicity has a significant impact on labour market behaviours and opportunities. At Census 2011, people in the Solent who described their ethnic group as 'Black' were significantly more likely to be economically active than the population as a whole (71% compared to 63%), were more likely to be employed (61% compared to 59%); but were also significantly more likely to be unemployed than the overall population (10% compared to 4%).

People who identified themselves as being 'Asian/Asian British' had very similar economic activity levels to the population as a whole; were more likely to be unemployed (5% compared to 4%); and, where they were 'inactive,' were much more likely to be looking after family/home, as opposed to being inactive due to being 'long-term sick or disabled'. That said, there are significant differences within Asian/Asian British group. People who are 'Indian' are more likely than average to be in employment than average (65%) while those who are Pakistani (50%) or Bangladeshi (55%) are less likely to be in employment and more likely to be unemployed, (7.7% and 6.9% respectively).

Employment levels are also low for people who identified themselves as being 'White: gypsy or Irish Traveller' (40%) and 'Other ethnic group: Arab' (30%).

The differences in the data below are partly a reflection of social attitudes and the choices made by members of different ethnic groups. However, they also reflect differences in the opportunities and role that discrimination continues to play in determining access to and opportunities to progress in the labour market.

For example, it is interesting to note that, in 2011, the ethnic group with the lowest qualification levels was 'White'. While 34% of people who were 'White' had a highest qualification at below Level 2, the equivalent figure for people who were 'Black/African/Caribbean/Black British' was 19% and for 'Asian/Asian British' people, it was 24%. Conversely, the proportion of 'White' people with a qualification at Level 4 or above was 27%, compared with 37% for both 'Asian/Asian British' and 'Black/African/Caribbean/Black British' people.

Additional research also shows that, across the UK, people from ethnic minorities remain more likely to live in deprived areas, be poor, suffer ill-health, live in poorer quality housing, experience harassment/discrimination and are over-represented in the criminal justice system

#### Gender

The Solent and UK labour market remains highly gendered. This can be seen in the overall data. It is also particularly apparent in the data for specific industries and occupations.

In the Solent, the proportion of men who are in employment is higher than the proportion of women at all aged over the age of 21. Whereas 88% of men aged 30 to 45 are in work, the equivalent figure for women is six percentage points lower, at 82%. The gap narrows above this age, as fewer women have care responsibilities, before widening again from age 60 onwards.

A slightly higher proportion of men in the Solent (4.6%) are unemployed compared with women (3.9%), and men are very slightly more likely to be out of work due to being sick or disabled.

Women's pay continues to lag behind men's pay rates by a considerable margin. According to the Annual Survey of Hours and Earnings, in 2013, Gross Annual Pay for men working in Hampshire was 75% higher than it was for women. In Portsmouth it was 60% higher and in Southampton 57% higher. This is due a range of factors, including choices of occupations/industries, the impact of career breaks and discrimination.

The highly gendered nature of many occupations in the Solent LEP area can be seen in table below. It shows that 98% of people working in Skilled construction and building trades are male, that 83% of Science, research, engineering and technology professionals are male and that 70% of Corporate managers and directors are male. By contrast, women are heavily over-represented in Secretarial, Administrative, Caring and health-related occupations.

Solent LEP recognises the advantages that can accrue to employers who recruit the best talent from across the potential labour pool. Addressing this gender imbalance - through improving understanding of the full range of labour market opportunities, by providing opportunities to gain first-hand experience through Traineeships, Apprenticeships and other opportunities - is a cross-cutting theme of our strategy.

Table 6: Employment by Occupation and Gender, Solent LEP, 2012

	%	%
Male Dominated Occupations	Male	Female
Skilled construction and building trades	98%	2%
Skilled metal, electrical and electronic trades	97%	3%
Transport and mobile machine drivers and operatives	93%	7%
Skilled agricultural and related trades	85%	15%
Science, research, engineering and technology professionals	83%	17%
Protective service occupations	82%	18%
Process, plant and machine operatives	80%	20%
Elementary trades and related occupations	79%	21%
Science, engineering and technology associate professionals	74%	26%
Corporate managers and directors	70%	30%
	%	%
Female Dominated Occupations	Male	Female
Teaching and educational professionals	30%	70%
Leisure, travel and related personal service occupations	27%	73%
Health and social care associate professionals	26%	74%
Administrative occupations	25%	75%
Health professionals	22%	78%
Caring personal service occupations	13%	87%
Secretarial and related occupations	6%	94%

Source: Annual Population Survey, 2012.

We also recognise the need to support female entrepreneurship and to address the fact that larger multiple-management enterprises are less likely to have women as directors/partners than micros. According to the Small Business Survey (SBS) 2012, nationally, women-led businesses are more prevalent in micros (20%) than in small (15%) or medium-sized businesses (11%). Census 2011 reveals that, within Solent, 13.8% of males are small employers or self-employed compared with just 5.6% of females.

#### Universal Credit, Local Support Services Framework

Solent LEP is conscious of the role that ESIF funds could play in supporting the roll-out of the Universal Credit, Local Support Services Framework. This Framework focuses on helping claimants with complex needs – such as people with mental health issues, learning difficulties, drug or alcohol addiction, and homeless claimants - to manage within the 'digital by default' Universal Credit system. We are committed to helping these groups and would be supportive of aligning Activities 8 and 9 to this agenda, e.g. by including a focus on budgeting and digital literacy.

#### Implementation & Monitoring

Sustainable development and equality will be promoted at strategic, Activity and project levels, through:

- monitoring against cross-cutting Theme Objectives and
- targeting provision to address under-representation and sustainability targets.

Managing Authorities will make provisions to ensure that all bids submitted for funding through this Strategy address sustainability and equality themes within their proposals. Guidance on what will need to be considered as part of the bidding process will be clearly defined and communicated. Applicants not satisfactorily addressing equalities and sustainability aspects within their applications will not receive funding.

Solent LEP is committed to ensuring the contribution that each of the Activities in this Strategy is playing in promoting equality of opportunities. We have sought to involve equalities and sustainability experts in the creation of this Strategy.

#### Other groups

Solent LEP recognises that, in addition to the above, there are other groups in society who face significant barriers to economic and social inclusion, such as lone parents, ex-offenders, people affected by homelessness or drug and alcohol abuse.

We recognise that there is a huge variation in the needs of each of these groups, that it is important to avoid preconceived ideas of their circumstances or their problems and the related nature of many of the issues that may need to be addressed.

We recognise, for example, the close relationship that can exist between homelessness, drug-use and offending and that these issues need to be addressed alongside, and sometimes prior to, other steps focused on supporting people to gain skills and employment.

We recognise that there are troubled families, where worklessness may combine with other barriers in a manner that is cyclical or inter-generational. In such cases, a systemic approach may be required to address issues that affect multiple members of the same family.

We are committed to using ESIF funding, particularly through our Community Grants programme, to reach out to these communities. We are also committed to taking the opportunities inherent within localism to encourage partnership working and foster links between statutory, voluntary and community bodies to provide holistic solutions for people with complex needs at the local level.

# 5.6.2 Sustainability

The Solent Strategy concurs with the European Commission's definition of sustainability: Sustainable development is development that meets the needs of the present without compromising the ability of future generations to meet their own needs.

Sustainable development therefore comprises three elements - economic, social and environmental - each of which has been considered within the formation of this strategy. The Solent LEP is fully committed to sustainable development. Proposals for activities that compromise any of the five principles of sustainable development will not be supported.

The five principles of sustainable development are outlined in the UK Framework for Sustainable Development, *One future - different paths*, agreed by the UK Government (including Northern Ireland). The principles form the basis of national sustainable development strategies and action plans. These principles helped formulate the Northern Ireland Sustainable Development Strategy and these principles should be used to assess all policies and actions. The five principles are set out in the figure below:

Figure 2: Five Principles of Sustainable Development



Solent LEP is committed to developing a Low Carbon Green Economy and has ambitions to become the national leader and internationally recognised for its Low Carbon Green Economy. Sustainability will be at the heart of the sub-region's success in generating economic growth, prosperity and improving quality of life. Solent's priorities in this respect are:

- Supporting New Low Carbon and Green Technology- capitalising on the world-class research in the subregion into green technologies and turning these into business opportunities, growth and jobs as well as supporting strong manufacturing.
- Resource Efficiency in Homes and Businesses ensuring our homes and businesses minimise waste including waste of energy, to support household disposable income and business competitiveness.

• The Generation of Secure, Renewable & Low Carbon Energy in the Solent Area - developing large-scale renewable energy such as tidal and offshore wind, together with small-scale on homes and businesses and renewable and district energy schemes incorporated into new development where practical.

While these objectives are a specific focus of Activity 5, we recognise the important role that many other Activities within this strategy can play in their delivery – e.g. through delivery of appropriately focused innovation and business support activities, through higher-level skills programmes and intermediate labour market measures.

Solent LEP also recognises the role of ESIF in developing the capital that lies at the heart of sustainable communities and a strong and just society. We will support projects that make the most of social capital - the network of relationships and values that connect individuals and groups - on which collective action and the wellbeing of communities depend.

# 5.7 Community-Led Local Development (CLLD)

The Solent area supports the principal of CLLD. We recognise that there are communities within the Solent that have exceptional needs or that face specific opportunities. We also recognise that there are advantages to enabling local areas to develop strategies and to manage the delivery of funding through small community-based projects.

Unfortunately, however, the volume of ESIF funding available in the Solent is not sufficient, in our opinion, to warrant extending the administrative architecture inherent in the CLLD approach across the LEP area.

We recognise the role that the five Leader Local Area Groups (LAGS) operating within the Solent played in supporting the delivery of Rural Development Programme for Rural England (RDPE) funds during the 2007-2013 programming period. The 2014-2020 programme has three LAG areas covering the rural fringes of the Solent mainland. The Isle of Wight was not successful in attracting Leader funding in the new programme. EAFRD funded priorities going forward under the Solent ESIF strategy will need to take account of and align to activity taking place in the three LAG areas that are receiving Leader programme funding.

# ANNEX 1 - ORGANISATIONS PARTICIPATING IN THE SOLENT LEP CONSULTATION PROCESS

East Hants District Council

Eastern Solent Coastal Partnership Team

Eastleigh Borough Council

Eastleigh College
Eaton Limited

ECDIS Ltd

Education Business Partnership

EISC Ltd

Endgame Insight Ltd
Enterprise M3 LEP
Environment Agency

Express FM and Shaping the Future of Portsmouth

Fareham Borough Council

Fareham College

Fieldfare LEADER programme

First Wessex

Ford Motor Company

Future Solent
Futurealities Ltd
GMB Trade Union

Gosport Borough Council
Gosport Voluntary Action

Growing the Forest Programme

**Growth Accelerator** 

Hampshire Chamber of Commerce

Hampshire County Council

Hampshire LIFT

Havant Borough Council

Havant College

**Health Education Wessex** 

Highbury College

**HIT Training** 

Homes and Communities Agency

**Hughes Ellard Limited** 

Individual Care Payment Co-operative

A Space Arts ABP Southampton

ALPHI Astrium Ltd

Atkins

BAE Systems Maritime - Naval Ships

Barclays

Barton Peveril Sixth Form College

**BDO LLP** 

Big Lottery Fund

BIS South Central & West Blake Lapthorn Solicitors

Blanchard Wells Ltd

British Marine Federation

Britten-Norman

Brockenhurst College Business Solent

CAH

Capita Symonds

Care Training Essentials Ltd

Carswell Gould
Citizen Care

Coast to Capital

Colonnade IOW Ltd
Compass Accountants

Community First New Forest

Construction Skills SW

Council for Social Responsibility

Country Land & Business Association Limited

**Denique Training Services** 

Department for Business, Innovation & Skills

Department for Communities and Local Government

Department of Work and Pensions

Dorset LEP

I.W. Trades Councils OHES Environmental Ltd

IBM Sales & Distribution One Community

Isle of Wight Chamber of Commerce Outset

**KCC** 

Isle of Wight College Oxford Innovation

Isle of Wight Council Parity Trust

Isle of Wight Local Action Group / LEADER Partnership for Urban South Hampshire (PUSH)

Jobcentre Plus

Portsmouth & SE Hampshire EBP

Portsmouth Association for the Blind

Lambert Smith Hampton Portsmouth City Council

Portsmouth College
Learning Links

Life you want Portsmouth Independent Living Network (PILN)

The Prince's Trust London Clancy

Radian
Majengo Ltd
Red Funnel

Southern Daily Echo and Hampshire Chronicle

Richard Taunton Sixth Form College

Marine Management Organisation Rowner Community Trust

Marine South East Ltd Ryde TUC

Marksman Consulting LLP SCA Group

Marwell Wildlife SERTUC and Gosport CLP

Maxxia SETsquared Partnership

Meachers Global Logistics

Shaping Portsmouth

Menzies LLP

Shoosmiths LLP

Missionkraft Ltd Skills Funding Agency

Morris Barton Associates Smart Training and Recruitment

Mott MacDonald Ltd Solent Colleges Innovation Partnership

National Housing Federation Solent DWP/Jobcentre Plus

National Oceanography Centre Solent Education Business Partnership

National STEM Skills Passport Solent LTB Programme

Natural England Solent Mind

Natural Enterprise Solutions Southampton

New Forest District Council South Downs College

New Forest Local Action Group

South of England Photonics Network

South of England Photonics Network

South of England Photonics Network

Southampton & West Hants Trades Council
New Forest National Park Authority

New Theatre Royal Portsmouth

Southampton Airport

Southampton City Council

Noble Shops International Ltd Southampton Marine & Maritime Institute

Office for Civil Society, Cabinet Office
Southampton Solent University

Southampton Voluntary Services

Southern and Eastern Regional Trades Union Congress

(SERTUC)

Southern Daily Echo / Newsquest Hampshire

Southern Enterprise Alliance

Southern Planning Practice

Southern Vectis
Sparsholt College

SPI Lasers

St Vincent College

Streamline Power

Sustrans

**Test Valley Borough Council** 

**Test Valley Community Services** 

TF Consultancy Services

The Hampshire Connection

The Prince's Trust

The Welborne Project

**Totton College** 

**Turley Associates** 

UNISON (Southern & Eastern Region TUC)

Unite the Union

University of Portsmouth

University of Southampton

Van Elle Ltd

Warner Goodman Commercial & Institute of Directors

Wessex Rural and Farming Network (RFN)

West Sussex County Council

Wheatsheaf Trust

Winchester Innovation

WSX Enterprise Ltd

YOU

Isle of Wight Ramblers

Moore Stephens

Hobbit House Logs

Visit Isle of Wight

Yarmouth Harbour Commissioners

Christopher Scott Ltd

Hose Rhodes Dickson

**National Farmers Union** 

Farmer Jacks

West Wight Alpacas

Federation of Small Businesses

Little Thorness Farm

Wood Learn Forest School

**IW Steam Railway** 

**HTP Training** 

**IW Scout Council** 

Ninham Farm

Tomato Stall

**IW Biltong** 

West Wight Sports Centre

Red Funnel

Wight Community Access

loW Assoc. of Local Councils

Landscape Therapy

Coventry University

#### ANNEX 2 - SOLENT OUTPUTS & RESULTS & TARGETS FOR ERDF & ESF PROGRAMMES

The outputs, results and targets set out in Annex 2 are issued by the Managing Authorities and are reflective of the activities set out in the original Solent ESIF strategy. This up-dated strategy seeks to broaden the scope of activities, responding to challenges in the Solent economy not reflected in the original ESIF Strategy. On this basis the Solent ESIF strategy only contains outputs, targets and results, relating to the Priority Axis and Investment Priorities that our original proposed activities were associated with.

However the ESFI Growth Programme is a national programme, and along with financial allocations these are notional outputs and targets which are set and managed by the three Managing Authorities. They are proportional to the Solent's overall share of ESI Funds, and reflect the need to provide a proportionate and balanced share of the Operational Programme targets. Applications will be assessed on a case-by case basis to ensure value for money is achieved, Consideration of the quantum of outputs, targets and results to be delivered will be assessed within the context of their relevance to the proposed activity and the Managing Authorities responsibility in ensuring delivery across the national programme.

There are two types of measurement by which the success of the ESIF programmes will be assessed. Performance Framework targets and Investment Priority Targets which are captured by Priority Axis.

# **Performance Framework Targets**

LEP areas will be expected to meet the Performance Framework targets provided. These targets trigger the release of the 6% of ESI funds that are held by the Commission as a performance reserve. If the national performance framework targets are not met for 2018, the performance reserve that had been set aside for the failing Priority Axis may potentially be moved to another Priority Axis in the same category of region<sup>76</sup>. This may result in either a revision of a LEP area's PA targets or notional allocations.

There are three types of performance framework targets in the England Operational Programme: output, implementation steps (milestones); and spend targets for 2018 and 2023:

- Output targets and milestones: these are measured for each category of region at Priority Axis level in 2018 and 2023 and are set out in the performance framework.
- **Spend targets:** these are based on total eligible expenditure for each category of region and will be measured for each Priority Axis in 2018 and 2023.

# **Priority Axis Investment Priority targets**

There are two targets at this level, output and results targets. These are provided in the Operational Programme at Investment Priority level under each Priority Axis. Although there is no direct reward or sanction for achieving these, the Commission may consider failure to meet these targets as symptomatic of failure in the general management and control of the programme and may act as appropriate in response.

The tables below provide the agreed performance and priority axis targets and outputs for ERDF and ESF. At the time of publication similar targets for EAFRD were not available.

<sup>&</sup>lt;sup>76</sup> Geographical areas are divided across the EU into 3 categories of region; More Developed, Transition & Less Developed

**Table 7: ERDF Performance Framework Targets** 

Priority Axis	Indicator or key implementation step	Measurement unit	Milestone for 2018	Final target (2023)
1 - Promoting Research and Innovation Final	Productive investment: Number of enterprises receiving support	Enterprises	#N/A	157
	Expenditure	Euros	2,098,748	8,217,441
	Number of enterprises receiving support that has been achieved by partially or fully completed operations Final	Number	39	#N/A
3 - Enhancing the Competitiveness of SMEs	Productive investment: Number of enterprises receiving support	Enterprises	#N/A	827
Final	Expenditure	Euros	6,626,236	25,944,379
	Number of enterprises receiving support that has been achieved by partially or fully completed operations Final	Number	214	#N/A
4 - Supporting the Shift Towards a Low Carbon	GHG reduction: Estimated annual decrease of GHG	Tonnes of CO2eq	#N/A	2,490
Economy in all Sectors Final	Expenditure	Euros	2,600,314	10,181,274
	Number of enterprises receiving support that has been achieved by partially or fully completed operations Final	Number	27	#N/A

**Table 8: ERDF Outputs by Priority Axis & Investment Priority** 

Priority Axis 1 - Promoting Research & Innovation					
Investment Priority	ID	Indicator	Measurement unit	Target value (2023)	
1b - Promoting business investment in R&I, developing links and synergies between enterprises, research and development centres and		Productive investment: Number of enterprises receiving support Final	Enterprises	157	
the higher education sector, in particular promoting investment in product and service development, technology transfer, social	CO02	Productive investment: Number of enterprises receiving grants	Enterprises	110	

				T =
innovation, eco-	CO03	Productive	Enterprises	3
innovation, public service		investment:		
applications, demand		Number of		
stimulation, networking,		enterprises		
clusters and open		receiving		
innovation through smart		financial		
specialisation, and		support other		
supporting technological		than grants		
and applied research,	CO04	Productive	Enterprises	38
pilot lines, early product		investment:	•	
validation actions,		Number of		
advanced manufacturing		enterprises		
capabilities and first		receiving non-		
production, in particular		financial		
in key enabling		support		
technologies and	CO05	Productive	Enterprises	13
diffusion of general	5505	investment:	-intorprisos	'
purpose technologies		Number of new		
purpose teermologies		enterprises		
		•		
	CO06	supported Final Productive	EUR	422 200
	C006		EUR	133,289
		investment:		
		Private		
		investment		
		matching		
		public support		
		to enterprises		
		(grants)		
	CO07	Productive	EUR	186,465
		investment:		
		Private		
		investment		
		matching		
		public support		
		to enterprises		
		(non- grants)		
	CO08	Productive	Full time equivalents	12
		investment:	4	
		Employment		
		increase in		
		supported		
		enterprises		
		Final		
	CO26	Research,	Enterprises	85
	3020	Innovation:	-incipilaca	
		Number of		
		enterprises		
		cooperating		
		with research		

		institutions Final		
	CO28	Research, Innovation: Number of enterprises supported to introduce new to the market products Final	Enterprises	12
	CO29	Research, Innovation: Number of enterprises supported to introduce new to the firm products Final	Enterprises	25
	P2	Public or commercial buildings built or renovated	Square metres	68
Priority Axis 3 - Enhancing	the Cor	npetitiveness of S	MEs	
Investment Priority	ID	Indicator	Measurement unit	Target value (2023)
3c - Supporting the creation and the extension of advanced capacities for product and service development	CO01	Productive investment: Number of enterprises receiving support Final	Enterprises	531
		Support i iliai		
	CO02	Productive investment: Number of enterprises receiving	Enterprises	355
	CO03	Productive investment: Number of enterprises	Enterprises  Enterprises	355 49

	ı	Manaka f		
		Number of		
		enterprises		
		receiving non-		
		financial		
		support		
C	O05	Productive	Enterprises	167
		investment:		
		Number of new		
		enterprises		
		supported Final		
С	006	Productive	EUR	2,247,819
		investment:		, ,
		Private		
		investment		
		matching		
		public support		
		to enterprises		
		(grants)		
<u>  c</u>	007	Productive	EUR	724,767
		investment:		. = .,. •.
		Private		
		investment		
		matching		
		public support		
		to enterprises		
		(non- grants)		
	O08	Productive	Full time equivalents	218
	,000	investment:	i un unic equivalents	210
		Employment		
		increase in		
		supported		
		= =		
		enterprises		
	.020	Final	Enternuises	02
	O29	Research,	Enterprises	83
		Innovation:		
		Number of		
		enterprises		
		supported to		
		introduce new		
		to the firm		
<u> </u>	140	products Final	<b>.</b> .	
P	13	Number of	Enterprises	53
		enterprises		
		receiving		
		information,		
		diagnostic and		
		brokerage		
P	2	Public or	Square metres	66
		commercial		

		buildings built or renovated		
3d - Supporting the capacity of SMEs to grow in regional, national and international markets, and to engage in innovation processes	CO01	Productive investment: Number of enterprises receiving support Final	Enterprises	297
	CO02	Productive investment: Number of enterprises receiving grants	Enterprises	198
	CO03	Productive investment: Number of enterprises receiving financial support other than grants	Enterprises	28
	CO04	Productive investment: Number of enterprises receiving non-financial support	Enterprises	77
	CO05	Productive investment: Number of new enterprises supported Final	Enterprises	94
	CO06	Productive investment: Private investment matching public support to enterprises (grants)	EUR	1,377,780
	C007	Productive investment: Private investment matching public support to enterprises (non- grants)	EUR	462,205

	CO08	Productive investment: Employment increase in supported enterprises Final	Full time equivalents	124
	CO29	Research, Innovation: Number of enterprises supported to introduce new to the firm products Final	Enterprises	47
	P13	Number of enterprises receiving information, diagnostic and brokerage	Enterprises	30
	P2	Public or commercial buildings built or renovated	Square metres	37
Priority Axis 4 - Supporting	g the shi	ft towards a Low C	arbon Economy	
Investment priority	ID	Indicator	Measurement unit	Target value (2023)
4a - Promoting the	CO01	Productive	Enterprises	0.0
production and distribution of energy derived from renewable sources		investment: Number of enterprises receiving	Litterprises	20
distribution of energy derived from renewable	CO05	investment: Number of enterprises	Enterprises	4
distribution of energy derived from renewable	CO30	investment: Number of enterprises receiving support Final Productive investment: Number of new enterprises	·	

Af Dunastin	0004	annual decrease of GHG Final	Fatancia	64
4f - Promoting research and innovation in, and adoption of, low-carbon technologies	CO01	Productive investment: Number of enterprises receiving support Final	Enterprises	61
	CO05	Productive investment: Number of new enterprises supported Final	Enterprises	10
	CO26	Research, Innovation: Number of enterprises cooperating with research institutions Final	Enterprises	5
	CO29	Research, Innovation: Number of enterprises supported to introduce new to the firm products Final	Enterprises	8
	CO34	GHG reduction: Estimated annual decrease of GHG Final	Tonnes of CO2eq	781

**Table 9: ESF Performance Framework Targets** 

Priority axis	Fund	Key implementation step or indicator	Measurement unit	Milestone total for 2018	Milestone men for 2018	Milestone women for 2018	Final men target (2023)	Final women target (2023)	Final target (2023)
1	ESF	Amount of spend	Euros	5,298,860					28,260,584
1	ESF	Participants	Number	2,025	1,111	914	5,910	4,860	10,770
2	ESF	Amount of spend	Euros	2,562,950					13,669,065
2	ESF	Participants	Number	970	476	494	2,530	2,630	5,160

NB Financial figures include match funding (50%) in this table, to make it consistent with the OP equivalent table.

**Table 10: ESF Outputs by Priority Axis & Investment Priority** 

Thematic Ob	jective 8 - Employment and Labo	ur Mobility		
Investment F	Priority 1.1 Access to employment	for jobseekers and inactive	ve people	
OUTPUTS				
ID	Indicator	Total Target Value (2023)	Men target value (2023)	Women target value (2023)
01	Participants	5,460	2,990	2,470
ESF - CO01	Unemployed, including long-term unemployed	3,820		
ESF - CO03	Inactive	1,370		
O4	Participants over 50 years of age	1,230		
O5	Participants from ethnic minorities	350		
ESF - CO16	Participants with disabilities	1,280		
O6	Participants without basic skills	960		
ESF - CO14	Participants who live in a single adult household with dependent children	590		
RESULTS	I	l	1	
ID	Indicator	Target value (2023)		
R1	Unemployed participants into employment (including self-employment) on leaving	22%		
R2	Inactive participants into employment, or job search on leaving	33%		
R3	Participants gaining basic skills	4%		
R4	Participants with childcare needs receiving childcare support	36%		

ESF- CR06	Participants in employment, including self-employment, 6 months after leaving	34%		
Investment F	Priority 1.2 Sustainable integration	into the labour market of y	oung people	
OUTPUTS				
ID	Indicator	Total Target Value (2023)	Men target value (2023)	Women target value (2023)
O2	Participants (below 25 years of age) who are unemployed or inactive	2,640	1,450	1,190
ESF - CO01	Unemployed, including long-term unemployed	1,850		
ESF - CO03	Inactive	660		
O5	Participants from ethnic minorities	200		
ESF - CO16	Participants with disabilities	260		
O6	Participants without Basic Skills	460		
ESF - CO14	Participants who live in a single adult household with dependent children	90		
RESULTS		L	1	l
ID	Indicator	Target value (2023)		
R3	Participants gaining basic skills	4%		
R5	Participants (below 25 years of age) in employment, including self-employment, or education/ training upon leaving	43%		
ESF- CR06	Participants in employment, including self-employment, 6 months after leaving	34%		
Thematic Ol	pjective 9 Social Inclusion and Po	verty		
Investment F	Priority 1.4 Active inclusion			
OUTPUTS				

ID	Indicator	Total Target Value (2023)	Men target value (2023)	Women target value (2023)		
01	Participants	2,670	1,470	1,200		
ESF - CO01	Unemployed, including long-term unemployed	1,410				
ESF - CO03	Inactive	1,070				
O4	Participants over 50 years of age	520				
O5	Participants from ethnic minorities	190				
ESF - CO16	Participants with disabilities	600				
07	Participants who are offenders or ex-offenders	n/a (NOMS only)				
RESULTS	RESULTS					
ID	Indicator	Target value (2023)				
ESF - CR02	Participants in education or training on leaving	17%				
R1	Unemployed participants into employment, including self-employment on leaving	14%				
R2	Inactive participants into employment, or jobsearch on leaving	27%				
R4	Participants with childcare needs receiving childcare support	36%				
Thematic Objective 10 Education						
Investment Priority 2.1 - Lifelong learning, upgrading skills & competences and promoting flexible pathways						
OUTPUTS						
ID	Indicator	Total Target Value (2023)	Men target value (2023)	Women target value (2023)		

01	Participants	5,160	2,530	2,630
O4	Participants over 50 years of age	1,110		
O5	Participants from ethnic minorities	360		
ESF - CO16	Participants with disabilities	360		
O6	Participants without basic skills	910		
ESF - CO14	Participants who live in a single adult household with dependent children	220		
Results				
ID	Indicator	Target value (2023)		
R3	Participants gaining basic skills	11%		
R6	Participants gaining level 2 or below or a unit of a level 2 or below qualification (excluding basic skills)	25%		
R7	Participants gaining level 3 or above or a unit of a level 3 or above qualification	8%		
R8	Employed females gaining improved labour market status	35%		
Investment F	Priority 2.2 Improving the labour ma	arket relevance of educatio	n and training systems	
OUTPUTS				
ID	Indicator	Total Target Value (2023)	Men target value (2023)	Women target value (2023)
CO23	number of supported micro, small and medium-sized enterprises (including cooperative enterprises, enterprises of the social economy)	90		` '
RESULTS				
ID	Indicator	Target value (2023)	ID	Indicator

R9 Small and Medium Enterprises successfully completing projects (which increase employer engagement; and/or the number of people progressing into or within skills provision)  75%	
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